

# ACTION PLAN

## CHAPTER 24

### JUSTICE, FREEDOM AND SECURITY

Belgrade, 2014.

# 1. MIGRATION

**CURRENT STATE OF PLAY:** With regard to legal migration, substantial efforts are necessary to adopt legislation compatible with the *acquis*, notably regarding:

- Directive 2009/50/EC on the conditions of entry and residence of third-country nationals for the purposes of highly qualified employment;
- Directive 2011/98/EU on a single application procedure for a single permit for third-country nationals to reside and work in the territory of a Member State and on a common set of rights for third-country workers legally residing in a Member State;
- Directive 2003/86/EC on the right to family reunification;
- Directive 2003/109/EC concerning the status of third-country nationals who are long-term residents;
- Directive 2005/71/EC on a specific procedure for admitting third-country nationals for the purposes of scientific research;
- Directive 2004/114/EC on the conditions of admission of third-country nationals for the purposes of studies, pupil exchange, unremunerated training or voluntary service;
- Directive 2014/36/EU on the conditions of entry and stay of third-country nationals for the purpose of employment as seasonal workers;

Following the adoption of the new legislation on legal migration, Serbia needs to put in place a comprehensive training plan to ensure smooth implementation of the new legal framework by its administration. Serbia needs to analyse the impact of alignment with the *acquis* on legal migration and prepare and implement a programme for ensuring the alignment of national law, as well as build administrative capacity through further training. As regards irregular migration, further efforts are required to strengthen the penal framework to prevent the facilitation of unauthorised entry, transit and residence verifying the level of compliance with Directive 2002/90/EC defining the facilitation of unauthorised entry, transit and residence and the Framework Decision 2002/946/JHA on the strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence. Serbia also needs to introduce legal provisions sanctioning employment of irregular migrants in line with Directive 2009/52/EC providing for minimum standards on sanctions and measures against employers of illegally staying third-country nationals.

Serbia must also adopt legislation for granting residence permits to irregular migrants willing to cooperate with competent authorities, in line with Council Directive 2004/81/EC on the residence permit issued to third-country nationals who are victims of trafficking in human beings. Serbia needs as well to submit relevant legislation to allow the Commission to verify the level of compliance with Directive 2008/115/EC on common standards and procedures in Member States for returning illegally staying third-country nationals (the 'Return Directive'). Serbia stated that its human resources, infrastructure and equipment should be adjusted to meet the challenges posed by irregular migration.

The capacity (144 beds) of the Reception Centre for Foreigners is insufficient for the migration pressure Serbia is currently facing and more accommodation capacity should be created, also bearing in mind the needs of vulnerable groups. An evaluation mechanism needs to be put in place to continue to assess its capacity. Arrangements to enable short-term increases in capacity, particularly once Serbia becomes a Member of the EU, also need to be put in place. The coordination between the Commissariat for Refugees and Migration, the Ministry of Interior and other administrative bodies, in particular at local level, needs to be further developed. Serbia needs to continue good implementation of readmission agreements with the EU and to finalise the network of bilateral agreements with all neighbouring countries and Kosovo<sup>1</sup>. The focus needs to be put on their implementation. Serbia needs in particular to further implement the Strategy and Action Plan for the reintegration of repatriated persons. The planned strategy on countering irregular migration needs to contain evaluation mechanisms.

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<sup>1</sup> This designation is without prejudice to positions on status, and is in line with UNSCR 1244/1999 and the ICJ Opinion on the Kosovo declaration of independence.

1.1. RECOMMENDATION: 1	OVERALL RESULT	INDICATOR OF IMPACT
The remaining legislation in the area of legal and irregular migration is aligned with the <i>acquis</i> , and a mechanism to check that the legislation in this area is being implemented is set up;	The level of protection of human rights in line with EU minimum standards ensured; level of security of regular migrants; level of training of all employees, their efficiency and quality of their work; the extent to which the appropriate model of implementation, monitoring and evaluation is ensured.	European Commission reports; reports of international organisations; reports of civil society organisations; Official Gazette of the Republic of Serbia

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
1.1.1	Draft a proposal for amendments of the Law on Foreigners which transposes the provisions of Directive 2009/50/EC, Directive 2011/98/EU, Directive 2003/86/EC, Directive 2003/109/EC, Directive 2005/71/EC, Directive 2004/114/EC and	Ministry of Interior, Head of Border Police Directorate, Ministry of Foreign Affairs, Ministry of Labour, Employment, Veteran and Social Policy	I quarter of 2016	BUDGET (regular) - 40.008 EUR for 2016  Twinning Project IPA 2012. Police reform and migration management , Project value 1.000.000 EUR	Proposal for amendments of the Law on Foreigners submitted to the National Assembly	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	Directive 2014/36/EU, Directive 81/2004/E3, Directive 2002/90 EC, Directive 2004/82/E3, Directive 2008/115/E3, Decision 2002/946/IIYII, Directive 2009/52/E3, and submit it for adoption to the National Assembly of the Republic of Serbia.					

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
1.1.2	Draft a proposal for amendments to the Criminal Code in line with EU <i>acquis</i> , and submit it for adoption to the National Assembly of the Republic of Serbia (Directive 2002/90/E3 -	Ministry for justice, working group and partners – the activity will be implemented under Chapter 23	III quarter of 2015	In line with : Chapter 23.	Proposal for the amendments of the Criminal Code submitted to the National Assembly for adoption	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
1.1.3	Submit the Law on Employment of Foreigners, aligned with Directive 52/2009 and Directive 90/2002, to the National Assembly of the Republic of Serbia for adoption	Ministry of Labour, Employment, Veteran and Social Policy – Minister	I quarter of 2015	BUDGET (regular) 40.008 EUR for 2015	Proposal for a Law on Employment of Foreigners submitted to the National Assembly for adoption	
1.1.4	Develop a training needs analysis, with recommendations, for the training of police and other civil servants in the area of migration for an efficient and harmonised application of new legislative provisions	Ministry of Interior, Head of Border Police Directorate, Commissariat for Refugees and Migration, Ministry of Foreign Affairs, Ministry of Labour, Employment, Veteran and Social Policy	I quarter of 2016	Twinning project IPA 2012. Reform of the Police, Project value :1.000.000 EUR In line with the activity 1.1.1.1.	Training needs analysis, and recommendations, for the area of legal migration developed	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
1.1.5	Improve the mechanism of coordination and monitoring of the work done by state authorities implementing the legislation governing migration	Commissariat for Refugees and Migration, Commissioner, Ministry of Interior, Ministry of Foreign Affairs, Ministry of Labour, Employment, Veteran and Social Policy	continuously	BUDGET(regular): 19.872 EUR for 2015 19.872 EUR for 2016 19.872 EUR for 2017 19.872 EUR for 2018  TOTAL = 79.488EUR	Semi annual reports of the inter-agency working group	



<b>1.2. RECOMMENDATION: 2</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
An assessment has been conducted, with the support of external experts, of the administrative capacity, training needs, equipment and infrastructure, for implementing the necessary measures to ensure Serbia's readiness to correctly implement the <i>acquis</i> that it has implemented into the new legislation in the field of legal and irregular migration;	The level of protection of human rights in line with EU minimum standards ensured; level of security of regular migrants; level of training of all employees, their efficiency and quality of their work; the extent to which the appropriate model of implementation, monitoring and evaluation is ensured.	European Commission reports; reports of international organisations; reports of civil society organisations; Official Gazette of the Republic of Serbia the Analysis document; report on the trainings delivered

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
1.2.1	Develop a comprehensive analysis of the migration system (legislative and institutional framework, administrative and technical capacities intended to identify the problems and financial needs, and recommendations for a full legislative, institutional, administrative and technical alignment with the legislation and standards in the area, including a detailed training needs assessment, assessment of administrative capacities and budget required)	Commissariat for Refugees and Migration, Commissioner	4th quarter 2015	BUDGET (regular) 9.936 EUR for 2015. 29.808 EUR for 2016 TAIEX (two experts) - 4.500 EUR  TOTAL - 44.244 EUR	An analysis with recommendations developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
1.2.2	Develop and implement the training plan and programme in the field of migration in line with the recommendations in the Analysis (according to the findings of the Analysis under activity 1.1.)	Ministry of Interior, Head of Border Police Directorate, Commissariat for Refugees and Migration, Ministry of Foreign Affairs, Ministry of Labour, Employment, Veteran and Social Policy	I quarter of 2016	Twinning Project IPA 2012 - Reform of the police, value of the Project: 1.000.000 EUR In line with the activity 1.1.1.1.	Training plan and programme adopted; number of trainings delivered; number of trainees;	

<b>1.3. RECOMMENDATION: 3</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
The accommodation needs are defined, with particular attention for minors and other vulnerable groups;	The level of protection of human rights in line with EU minimum standards ensured; level of security of regular migrants; level of training of all employees, their efficiency and quality of their work; the extent to which the appropriate model of implementation, monitoring and evaluation is ensured.	European Commission reports; reports of international organisations; reports of civil society organisations; Official Gazette of the Republic of Serbia the Analysis document;

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
1.3.1	Develop an assessment of additional accommodation capacity of the Shelter for Foreigners, especially taking into account the needs of vulnerable groups and minors with families.	Ministry of Interior, Head of Border Police Directorate, Ministry of Labour, Employment, Veteran and Social Policy, Commissariat for Refugees and Migration	I quarter of 2016	project - TBD	An analysis with recommendations developed	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
1.3.2	Strengthen, in terms of material and technical capacities, the Shelter for Foreigners in accordance with the findings of the Assessment	Ministry of Interior, Head of Border Police Directorate	I quarter of 2017	Project - TBD In line with the activity 1.1.3.1	material and technical capacities strengthened in accordance with the outcome of the Assessment	

<b>1.4. RECOMMENDATION: 4</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
An evaluation mechanism proposed for a continuous assessment of the accommodation capacity for irregular migrants with the possibility to boost capacity in the short term, if necessary; attention also needs to be paid to ensuring that the staff of the Shelter for Foreigners are adequately trained;	The level of protection of human rights in line with EU minimum standards ensured; level of security of regular migrants; level of training of all employees, their efficiency and quality of their work; the extent to which the appropriate model of implementation, monitoring and evaluation is ensured.	European Commission reports; reports of international organisations; reports of civil society organisations; Official Gazette of the Republic of Serbia

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
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No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
1.4.1	Develop, adopt and implement a plan of further training for the staff of the Shelter for Foreigners, Ministry of Labour, Employment, Veteran and Social Policy, Commissariat for Refugees and Migration, and other state authorities responsible for dealing with vulnerable groups	Ministry of Interior, Head of Border Police Directorate, Ministry of Labour, Employment, Veteran and Social Policy, Commissariat for Refugees and Migration and other state authorities responsible for dealing with vulnerable groups	I quarter of 2017	Project - TBD In line with activity 1.1.3.1.		
1.4.2	Strengthen the material and technical capacities for accommodation, protection and rehabilitation of unaccompanied minors	Ministry of Labour, Employment, Veteran and Social Policy Assistant minister in the Sector of family care and social welfare	IV quarter of 2017	Donations: Swiss Fund for Migrations-Project:” Strengthening capacity of institutions and human resources” – accommodation of unaccompanied minors (Negotiations are ongoing with Swiss partners) TBD	material and technical capacities strengthened in accordance with the outcome of the Assessment	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
1.4.3	Develop an action plan on how to continuously evaluate and how to secure accommodation capacities in the event of a large number of irregular migrants in a short period of time	Ministry of Interior, Head of Border Police Directorate, Commissariat for Refugees and Migration, Ministry of Labour, Employment, Veteran and Social Policy	I quarter of 2017	Project - TBD In line with the activity 1.1.3.1.	An analysis with recommendations developed	



<b>1.5. RECOMMENDATION: 5</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
A new Strategy to confront irregular migration adopted, together with an action plan for its implementation	The goals of the Strategy achieved	Reports on the implementation of the Strategy; EC reports; IO reports internet archives of the Government of the Republic of Serbia Decision on the establishment of the Working group

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
1.5.1	Develop and adopt a new Strategy and an Action Plan for its implementation in accordance with European standards in this area	Ministry of Interior, Head of Border Police Directorate, working group and partners	I quarter of 2015	BUDGET (regular) - 25.473 EUR for 2015. TAIEX - 6.750 EUR for 2015 TOTAL - 32.223 EUR- for 2015	Strategy adopted	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
1.5.2	Provide for the work of the body responsible for monitoring and supervising the implementation of the Strategy and its Action Plan	Ministry of Interior, Head of Border Police Directorate	Continuously, starting in 2015	BUDGET (regular): 12.420 EUR for 2015. 12.420 EUR for 2016. 12.420 EUR for 2017. 12.420 EUR for 2018. TOTAL 49.680 EUR	Working group for monitoring and supervision set up	

1.6. RECOMMENDATION: 6	OVERALL RESULT	INDICATOR OF IMPACT
The network of bilateral readmission agreements with neighbouring countries completed; these need to be compatible with EU readmission agreements with these third countries. Readmission agreements and Protocols concluded. *this issue must be discussed at the next meeting of the working group for the Ch 24 Action Plan*		European Commission reports; reports of international organisations; reports of civil society organisations Official Gazette of the Republic of Serbia

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
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No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
1.6.1	Implement readmission agreements efficiently	Ministry of Interior, Head of Administrative Affairs Directorate	Continuously, starting from 2014	Budget (regular) 397.440 EUR for the year 2015 397.440 EUR for the year 2016 397.440 EUR for the year 2017 397.440 EUR for the year 2018 TOTAL 1.589.760 EUR TAIEX instrument study visits, engaging experts, trainings	Number of received readmission requests for the Republic of Serbia nationals and third-country nationals; number of replies to the received requests for readmission of Republic of Serbia and third-country nationals; number of readmission requests sent	
1.6.2	Conclude implementation protocols to implement the Readmission Agreement between the Republic of Serbia and the European community on readmission with	Ministry of Interior, Head of Administrative Affairs Directorate	September 2015	BUDGET (regular) 1.242 EUR for 2015	Implementation protocols signed	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
	those EU member states with which the protocols have not yet been concluded					
1.6.3	Sign a readmission agreement with a protocol between the Republic of Serbia and the Republic of Turkey	Ministry of Interior, Head of Administrative Affairs Directorate	January 2016	Budget - no costs	The readmission agreement with a protocol between the Republic of Serbia and the Republic of Turkey signed	
1.6.4	Sign a readmission agreement with a protocol between the Republic of Serbia and the Republic of Ukraine	Ministry of Interior, Head of Administrative Affairs Directorate	June 2016	Budget - no costs	The readmission agreement with a protocol between the Republic of Serbia and the Republic of Ukraine signed	

<b>1.7. RECOMMENDATION: 7</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
New Strategy for the reintegration of returned persons under the Readmission Agreement	The goals of the Strategy achieved	Reports on the implementation of the Strategy; EC reports; MO reports Internet archives of the Government of the Republic of Serbia Working group decision

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
1.7.1	Develop and adopt a new Strategy and an Action Plan for its implementation in accordance with European standards in this area	Commissariat for Refugees and Migration, Commissioner, working group and partners	December 2015	BUDGET (regular) 12.722 EUR for 2015	Strategy adopted	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
1.7.2	Provide for the work of the body responsible for monitoring and supervising the implementation of the Strategy and its Action Plan	Commissariat for Refugees and Migration, Commissioner, working group for monitoring and supervision	January 2016	No costs	Working group for monitoring and supervision set up	

## **2. ASYLUM**

**CURRENT STATE OF PLAY:**

The issue of asylum is regulated primarily by the Law on Asylum. Serbia is a party to the Geneva Convention and its Protocol relating to the status of refugees. Serbia stated that its legal framework is only partially compatible with the *acquis*. Serbia identified following areas that needed to be further harmonised with the EU *acquis*:

- Guarantee access to the asylum procedure in Serbia where a safe third country does not permit the applicant to enter its territory;
- Registration of asylum seekers as such upon submission of an asylum application;
- Age assessment;
- The definition of acts of persecution;
- The definition of actors of persecution;
- Exclusion grounds;
- The definition of ‘safe country of origin’, ‘first country of asylum’, ‘safe third country’, ‘inadmissible application’ and ‘border procedures’;
- The requirement to formally end the procedure in case of implicit withdrawal or abandonment of the procedure;
- Reviewing the rights of beneficiaries of international protection.

Currently, Serbia is not in a position to implement the Regulation (EC) No 2725/2000 and Council Regulation (EC) No 407/2002 concerning the establishment of ‘Eurodac’ for the comparison of fingerprints, nor to implement the Council Regulation (EC) No 343/2003 establishing the criteria and mechanisms for determining the Member State responsible for examining an asylum application lodged in one of the Member States by a third-country national ("Dublin" Regulation).

In 2013, Serbia put in place an electronic biometric database with fingerprints and photos operated by the Ministry of Interior. Also the Asylum Office in the Ministry of Interior (3 staff members in practice, while 11 positions are foreseen) has a database collecting administrative data related to the asylum applications (file number, name of applicant). According to Serbia, the fingerprint data collected are converted into an electronic form compatible with Eurodac specifications.

Serbia has seen a substantial rise in the number of irregularly arriving migrants expressing their intention to apply for asylum (77 in 2008 compared to over 5,066 in 2013, and more than 900 in January 2014) and stated that its accommodation and administrative capacity is insufficient. Asylum seekers are currently received in five open reception centres.

The asylum centre located in Banja Koviljača is the only state-owned property. It has existed since 2008 and has a capacity of 95 places. It is intended to be specialised for the reception of unaccompanied minors. The asylum centre in Bogovađa was established in 2011 and is rented from the Red Cross of Belgrade. It has a capacity of 160 persons. The three asylum centres of Obrenovac (100), Sjenica (100) and Tutin (100) were opened in the course of winter 2013 and are all temporary. The Obrenovac centre is a rented state hotel from the Company SAVA-



TENT, while the facilities of the two other centres are operating through service contracts with local municipalities. The Commissariat for Refugees and Migration is in charge of the accommodation and living conditions of asylum seekers, while the Ministry of Labour, Employment and Social Policy is responsible for asylum seekers with special needs and the Ministry of Healthcare is in charge of medical care for asylum seekers with medical needs.

The institutions responsible for asylum procedure are the Asylum Office in the Ministry of Interior, the Asylum Commission and the Administrative Court. The Asylum Office in the Ministry of Interior is the "first administrative instance". This is the authority that processes the applications, conducts interviews and takes a decision. It is currently within the Border Police Directorate and remains to be established on a permanent basis. An administrative appeal may be lodged within 15 days after the first administrative instance decision before the Asylum Commission. The Asylum Commission is an independent body currently composed of officials of various ministries and lawyers. The Commission needs to render its decision within 2 months from the date of submission of the appeal. Appeals against its decisions can be tabled within 30 days and be heard by the Administrative Court. In 2013, the status of refugee was granted in two cases (Turkish citizens); subsidiary protection was granted in two cases (Syrian citizens). Besides that, there were 13 negative decisions, 8 of which were based on the "safe third country" clause and 5 of which were refused because it was found that applicants did not meet the criteria for being granted any kind of international protection.

The exact backlog (of pending applications) is difficult to determine as many asylum seekers are not properly registered at the early stages of the procedure before leaving Serbia as the vast majority of persons does. Serbia cannot terminate procedures in case of implicit withdrawal/abandonment of those persons who leave Serbia after having been properly registered. In such cases the procedure is "suspended".

<b>2.1.1 EU RECOMMENDATION:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<b>Establish a permanent first instance body, as foreseen in the 2007 Law on Asylum</b>		Reports of the EC Delegation, reports of international organisations, NGO reports

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
2.1.1.1	Set up the Asylum Office	Ministry of Interior, head of the Border Police Directorate	IV quarter of 2015	BUDGET(regular) - 633 € for 2015	The Rulebook on Internal Organisation and Job Classification of the Ministry of Interior amended; the Asylum Office set up	

<b>2.1.2 EU RECOMMENDATION:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Allocate adequate means both to the first instance body (currently the Asylum Office) as well as to the Commissariat for Refugees which is responsible for the accommodation of asylum seekers		Reports of the EC Delegation, reports of international organisations, NGO reports Insight in the budget of the government, RS Official Gazette

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
2.1.2.1	Conduct the needs analysis and, based on it, determine the amount of funds needed for functioning of the national asylum system	Commissariat for Refugees and Migration, Commissioner in cooperation with the Ministry of Interior	III quarter of 2015	IPA - "IPA 2013 - Twinning Project" - 1.000.000 EUR	The study about the amount of funds needed for functioning of the national asylum system developed	
2.1.2.2	Ensure funds for the Asylum Office	Ministry of Interior, head of the Border Police Directorate	IV quarter of 2018	project TBD	Funds for the Asylum Office in accordance with the needs analysis ensured	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
2.1.2.3	Ensure funds for the Commissariat for Refugees and Migration	Commissariat for Refugees and Migration, Commissioner	IV quarter of 2017	IPA project 2014 - 5.000.000 EUR (refers to a part of the equipment, not on administrative capacity, salaries, running costs. Round 2,5 to 3 million EUR from the budget is spent for the care of asylum seekers if the accommodation facilities are completed with 500 or 600 persons. In general this depends on the analysis of the previous activities - staff costs expressed in activity 2.1.2.1.	Funds for the Commissariat for Refugees and Migration in accordance with the needs analysis ensured	

2.1.3 EU RECOMMENDATION:	OVERALL RESULT	INDICATOR OF IMPACT
Ensure at all levels the necessary administrative capacity to deal with an increasing amount of asylum claims, including sufficient know-how with regard to establishing of the origin, analysis of grounds to claim asylum, written and oral translation		Reports of the EC Delegation, reports of international organisations, NGO reports

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
2.1.3.1	Ensure a sufficient number of public servants in competent authorities	Ministry of Interior, head of the Border Police Directorate and Commissariat for Refugees and Migration	I quarter of 2016	BUDGET (regular) 300.000 EUR and (additionally) 48.000 EUR for the year 2016 300.000 EUR and 48.000 EUR for the year 2017 300.000 EUR and 48.000 EUR for the year 2018.  TOTAL(regular) 900.000 EUR TOTAL (additionally) - 144.000 EUR  TOTAL (2016-2018) - 1.044.000 €	The sufficient number of public servants in competent authorities, including translators ensured	

2.1.3.2	Develop the training programme for public servants in competent authorities and regularly implement the programme	Commissariat for Refugees and Migration, Commissioner in cooperation with Ministry of Interior	IV quarter of 2016	IPA - "IPA 2013 - twinning project" - 1.000.000 EUR In line with the activity 2.1.2.1.	The training programme developed and is being implemented	
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<b>2.1.4 EU RECOMMENDATION:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<p><b>Define a sustainable solution to ensure sufficient permanent accommodation capacity based on clear and transparent criteria and put in place a mechanism to regularly review the capacity of the asylum centres to meet the demands of the present changeable migratory flows (contingency plan)</b></p>		<p>Reports of the EC Delegation, reports of international organisations, NGO reports</p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
2.1.4.1	Ensure new, adequate accommodation capacities for asylum seekers	Commissariat for Refugees and Migration, Commissioner	IV quarter of 2017	IPA - "IPA 2014" - 5.000.000 € In line with the activity 2.1.2.3.	Accommodation capacities ensured	
2.1.4.2	Ensure permanent monitoring of the system of employees at the Asylum Office in all asylum centres	Ministry of Interior, head of the Border Police Directorate and Commissariat for Refugees and Migration	continuous, from II quarter of 2017	BUDGET (regular) - 9.936 EUR for 2017. 19.872 EUR for 2018.  TOTAL - 29.808 EUR for 2017-2018	Employees of the Asylum Office present in all asylum centres	
2.1.4.3	Develop the plan of responding, sheltering and accommodating asylum seekers in case of their mass influx	Ministry of Interior, head of the Border Police Directorate, Commissariat for Refugees and Migration, Ministry of Labour, Employment, Veteran and Social Policy	II quarter of 2017	project - TBD In line with the activity 1.1.3.1 Action plan for migrations	The plan for responding, sheltering and accommodation developed	



2.1.5 EU RECOMMENDATION:	OVERALL RESULT	INDICATOR OF IMPACT
Outline measures to further align legislation with the <i>acquis</i> in the area of asylum and establish a mechanism to ensure that legislation is correctly implemented, in particular when it comes to adequately and timely processing of applications and in terms of effective access to the asylum procedure		Insight in RS Official Gazette, reports of the EC Delegation, reports of international organisations, NGO reports

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
2.1.5.1	Adopt the new Law on Asylum, fully aligned with the <i>acquis</i>	Commissariat for Refugees and Migration, Commissioner in cooperation with the Ministry of Interior	IV quarter of 2016	BUDGET(regular) 19.872 EUR for 2015 59.952 EUR for 2016 TOTAL - 79.824 EUR ("IPA 2013 - twinning project" - 1.000.000 EUR In line with the activity 2.1.2.1.	The Law on Asylum adopted, standards from the Directive 2013/32/EU, Directive 2011/95/EU, Directive 2013/33/EU, Directive 2001/55/EC incorporated	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
2.1.5.2	Develop by-laws in accordance with the new Law on Asylum	Commissariat for Refugees and Migration, Commissioner in cooperation with the Ministry of Interior	II quarter of 2017	BUDGET(regular) - 19.872 EUR for 2017 ("IPA 2013 - twinning project" - 1.000.000 EUR In line with the activity 2.1.2.1.	By-laws developed	
2.1.5.3	Set up the monitoring system to verify implementation of the Law on Asylum and by-laws	Commissariat for Refugees and Migration, Commissioner in cooperation with Ministry of Interior	continuous, from II quarter of 2017	BUDGET (regular) 9.936 EUR for 2017 19.872 EUR for 2018  TOTAL - 29.808 EUR	The monitoring system set up	

<b>2.1.6 EU RECOMMENDATION:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<b>Implement an adequate integration procedure applicable to beneficiaries of various forms of international protection, including language courses and effective access to the labour market</b>		Insight in the RS Official Gazette, reports of the EC Delegation, reports of international organisations, NGO reports

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
2.1.6.1	Develop a by-law regulating the integration of beneficiaries of various forms of international protection	Commissariat for Refugees and Migration, Commissioner in cooperation with Ministry of Interior	December 2014	BUDGET (regular) - 9.936 EUR for 2015	The by-law developed	
2.1.6.2	Prepare programmes of integration of persons granted international protection	Commissariat for Refugees and Migration in cooperation with Ministry of Interior	December 2015	IPA 2013"IPA 2013 - twinning project" - 1.000.000 EUR In line with the activity 2.1.2.1.	Integration programmes prepared	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
2.1.6.3	Ensure funds needed for integration	Commissariat for Refugees and Migration, Commissioner	December 2015	budget (regular): 160.000 EUR for 2016 160.000 EUR for 2017 160.000 EUR for 2018 TOTAL 480.000 EUR	Funds ensured	

<b>2.1.7 EU RECOMMENDATION:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<p><b>With the support of external experts, conduct a comprehensive assessment of administrative capacity, training needs and infrastructure. Particular focus should be put on: preparing a specific analysis of what needs to be further done to meet the technical requirements to cooperate in the context of the Eurodac Regulation and the Dublin Regulation; putting in place the structures necessary to cooperate with the European Asylum Support Office and to benefit from the Asylum, Migration and Integration Fund, if needed, by the date of accession</b></p>		<p>Reports of the EC Delegation, reports of international organisations, NGO reports</p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
2.1.7.1	With the support of external experts, conduct an assessment of administrative and information-communications capacities and training needs, to create necessary preconditions for electronic data exchange with the EURODAC system	Ministry of Interior, head of the Border Police Directorate	IV quarter of 2018	twinning light TBD	The analysis conducted, report with recommendations prepared	
2.1.7.2	Define procedures to be set up for the purpose of smooth data exchange with the EURODAC system	Ministry of Interior, head of the Border Police Directorate	IV quarter of 2018	twinning light TBD In line with the activity 2.1.7.1.	Procedures defined	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
2.1.7.3	Conduct the analysis of needs for training of technical staff and employees in the field of asylum activities, who will use the EURODAC system	Ministry of Interior, head of the Border Police Directorate and Commissariat for Refugees and Migration	IV quarter of 2018	twinning light TBD In line with the activity 2.1.7.1.	The analysis conducted and report with recommendations prepared	
2.1.7.4	Conduct training for those employees who will provide technical support to users of the EURODAC system	Ministry of Interior, head of the Border Police Directorate и Commissariat for Refugees and Migration	IV quarter of 2018	twinning light TBD In line with the activity 2.1.7.1.	Training of employees completed	

### 3. VISA POLICY

#### **CURRENT STATE OF PLAY:**

**Serbia's visa policy is not fully aligned with EU standards, including as regards the EU list of countries from which the nationals are under visa obligation. Serbia permits visa-free access to nationals who need a visa to enter the EU.**

**In terms of document security and visa features, Serbia has reached a good level of compliance, notably with the standards of the International Civilian Aviation Organisation. Additionally, usually six months ahead of accession, Serbia will receive classified technical specifications on uniform formats for travel documents and visa which it needs to take into consideration by the time of accession.**

**In the context of the future Schengen accession, the types of visa issued by Serbia are not fully compatible with the new EU Visa Code. Further efforts are needed to make the system fully compatible. For example, Serbia stated that the reasons for refusing a visa were not disclosed to the applicant, which is not in line with the *acquis*. There is also no right to appeal against such a decision. These two elements, however, constitute key elements of the EU's new visa policy. The practice of issuing visas at the borders is not in line with the EU *acquis* and efforts should continue to establish a trend of decreasing numbers of visas issued at the border.**

**Complying with the requirements of the Visa Information System will require further technical adaptations.**

**Serbia still has a practice of issuing exit visas for certain categories of people (seamen). Such a practice is not in line with existing *acquis* and may be perceived as hampering free movement of persons. Serbia is taking steps to amend its legislation.**

**Subject to some additional specialised training, Serbia has sufficient administrative capacity at central and regional level to implement EU visa policy.**



<b>3.1. RECOMMENDATION: 1.</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Provide for measures to ensure that national legislation complies with EU Visa Regulation 539/2001 designed and the administrative and technical capacities to comply with this Regulation	The extent to which the right to free movement of persons is ensured when they comply with international legal standards and with the receiving country's standards, with the aim of contributing thereby to the achievement of their regular interests and interests of the country and association of countries, thus contributing to their development. Republic of Serbia visa regime with respect to foreigners is the same as the visa regime of other EU member states (and Schengen area). Indicators concerning the secure visa issue process, no visa abuse, decrease in illegal migration	Republic of Serbia visa regime EC reports; MO reports; Republic of Serbia reports

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
3.1.1	Align the bilateral agreements to be concluded, and take decisions concerning visa regimes with third countries bearing in mind the EU Regulation 539/2001, as amended	Ministry of Foreign Affairs, Ministry of Interior	Up to Serbia's accession to the EU	Budget (regular) – 16.020,00 €	Bilateral agreements concluded; decisions concerning visa regimes with third countries, in line with Regulation EU/EC 539/2001.	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
3.1.2	Take diplomatic action vis-à-vis third countries with which bilateral agreements or unilateral decisions are in place, in order to harmonise the visa regime with the Regulation EU/EC No. 539/2001 (exchange of diplomatic instruments relating to further validity of such agreements and decisions; passing of a by-law on visa regime)	Ministry of Foreign Affairs, in cooperation with the Ministry of Interior	Up to Serbia's accession to the EU	Budget – no funds needed	Government decisions published (Visa Regime Decree), diplomatic instruments exchanged; technical and administrative capacities in place for the implementation of the procedures in accordance with the diplomatic rules and European practice	

<b>3.2. RECOMMENDATION: 2.</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Capacities in place, a few months ahead of accession, to receive classified information on the security features of travel documents and visa format, and on their application in practice;	visa security features according to the EU standards	EC reports; MO reports; Republic of Serbia reports

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
3.2.1	Analyse capacities and give a financial estimation (in cooperation with EU institutions) concerning receipt, a few months ahead of accession, of classified information on the security features of travel documents and visa format and their application in practice	Ministry of Interior (Head of Border Police Directorate) and Ministry of Foreign Affairs, in cooperation with the National Bank of Serbia Institute for Manufacturing Banknotes and Coins	I quarter of 2016	TAIEX – 9.936.00 €	Analysis of capacities and financial estimation developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
3.2.2	Provide capacity, a few months ahead of accession, for receipt of classified information on the security features of travel documents and visa format, and on their application in practice	Ministry of Interior and Ministry of Foreign Affairs, in cooperation with the National Bank of Serbia Institute for Manufacturing Banknotes and Coins	No later than 6 months before Serbia's accession to the EU	Budget/donations - TBD	Capacities strengthened for receipt of classified information on the security features of travel documents and visa format, and on their application in practice, according to the Analysis of capacities and Financial estimation and in cooperation with EC institutions	

<b>3.3. RECOMMENDATION: 3</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Develop measures to ensure compliance with the Visa Code	Visas are issued according to EU standards; visa legislation fully aligned with the EU Visa Code before the accession to the EU	EC reports; MO reports; Republic of Serbia reports

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
3.3.1	Draft a proposal for the necessary amendments to the Law on Foreigners and submit it to the National Assembly of the Republic of Serbia for adoption - this activity will be implemented under the subchapter Migration	Ministry of Interior, Ministry of Foreign Affairs	I quarter of 2016	Budget (regular) – 4.140,00 €	Proposal for amendments to the Law on Foreigners submitted to the National Assembly of RS for adoption	
3.3.2	Draft and pass the proposals for the following by-laws: Visa Information System Decree, Visa Rulebook, Guidelines for processing visa requests within the VIS, VIS User Guidelines and VIS Technical Guidelines - after the adoption of the Law on Foreigners	Ministry of Foreign Affairs, in cooperation with the Ministry of Interior	III quarter of 2016	Budget (regular) /project – 12.420,00€	Proposal for a VIS Decree, proposal for a Visa Rulebook drafted and passed in line with the amended Law on Foreigners; proposal for Instructions for processing visa requests within the VIS drafted and	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
					<p>passed in line with the amended Law on Foreigners; proposal for a VIS User Guide drafted and passed in line with the amended Law on Foreigners; proposal for a VIS Technical Guide drafted and passed in line with the amended Law on Foreigners.</p>	

<b>3.4. RECOMMENDATION: 4</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Appropriate measures taken for preparation for the Visa information system and electronic networking with diplomatic and consular representations abroad, including training of consular staff	VIS is developed so as to allow for a harmonised visa regime and the required networking with EU institutions, and staff is trained to use it Functioning of the newly developed VIS	EC reports; MO reports; Republic of Serbia reports

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
3.4.1	Analyse the current status of the Visa Information System, provide for a new software and hardware allowing for electronic connection of the Ministry of Foreign Affairs and Ministry of Interior and for integrated operation of all structures in the visa decision-making process and their visa issue; VIS development	Ministry of Interior, Ministry of Foreign Affairs	Analysis: early 2015, development of the required VIS: before the time of accession to the EU	IPA 2015 - TBD, Budget (regular) – 74.520,00 €	VIS developed, external networking made possible	
3.4.2	Train MFA's consular staff according to VIS requirements	Ministry of Foreign Affairs	Continuously, until December 2018	Budget (regular) – 64.800,00 €	Number of trainings delivered; number of trainees; training evaluations.	

<b>3.5. RECOMMENDATION: 5</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Measures taken to further limit the number of visas issued at the borders	Allowing for movement of people in specific situations in accordance with the EU standards in this area	EC reports; MO reports; Republic of Serbia reports

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
3.5.1	Amend the legislation concerning the issue of visas at borders so as to harmonise it to the new provisions of the Law on Foreigners	Ministry of Interior in cooperation with the Ministry of Foreign Affairs	III quarter of 2016	Budget (regular) – 6.210,00 €	Number of visas issued at border crossings; Number of announcements received and checks conducted.	



## 4. EXTERNAL BORDERS AND SCHENGEN

### CURRENT STATE OF PLAY

The Law on state border protection is the main legal basis for the control of Serbia's borders. Serbia states that its legal framework is partially compatible with the *acquis*.

Since 2006 Serbia is implementing an Integrated Border Management Strategy and Action Plan which is not entirely in line with the 2006 EU concept on integrated border management. The Agreement on cooperation in integrated border management was signed between the Ministries of Interior (border police), Finance (customs), Agriculture, Forestry and Water Management (veterinary and phytosanitary inspection) and Infrastructure (port authorities). Serbia also states that it needs to develop a joint risk analysis capacity.

According to Serbia it needs more capacity to ensure control of external borders to meet EU standards. Not all the border crossing points (BCPs) are yet connected to the Interpol database (so far 65% of the BCPs representing 95% of the total cross border traffic are connected). All major border crossing points are equipped with passport scanners, licence plates cameras, video surveillance and fingerprint scanners. According to Serbia, a further modernisation of equipment at BCPs and more training of staff is needed. Serbia opened one new BCP with Hungary in 2013. The opening of two more BCPs is under discussion with respectively Hungary and the former Yugoslav Republic of Macedonia (fYRoM). Furthermore, only a handful of border crossing points with third states have been opened under the freedom of movement arrangements agreed on 4 July 2011 with Kosovo.\*

With respect to border traffic across alternative roads, Serbia stated that together with Bosnia and Herzegovina it will establish an operative task force with the assignment to identify and later take measures for demolishing such crossings or putting physical barriers. Similar steps are expected along the administrative border/boundary line between Kosovo and Serbia. Serbia signed a number of border agreements with most of its neighbours with the aim of enhancing border control: there are joint patrols on the common borders with Montenegro, Bulgaria, fYRoM, Hungary and Croatia. There are joint border controls at the border with fYRoM and joint contact centres were established with Croatia and

Bulgaria. An Agreement on integrated border management (IBM) with Kosovo has been subject to specific work arrangements, including with the European Union Rule of Law Mission<sup>2</sup> (EULEX) leading to the establishment of six interim crossing points, and further steps have started to be taken under the implementation of the agreement on IBM of 2 December 2011. Regulation (EC) No 1931/2006 of the European Parliament and of the Council of 20 December 2006 laying down rules on local border traffic at the external land borders of the Member States and amending the provisions of the Schengen Convention is not fully implemented (suspended with Croatia).

As regards the fight against corruption at the borders, Serbia stated that the Border Police Directorate is implementing parts of the 2013-2018 National Strategy for the Fight Against Corruption and its accompanying Action Plan. This includes the implementation of a rotation mechanism, the implementation of "the four eyes" principle, video surveillance, unannounced controls and the implementations of provisions in the civil servants and the police law aimed at fostering integrity. Serbia stated that areas where improvements are needed include the vetting system of applicants in the border police, ethics training, awareness raising activities and introducing risk analysis procedures in order to better and faster identify weaknesses.

Serbia signed a working arrangement with the EU border agency — Frontex — in 2009 and it participates as an observer in joint operations organised by Frontex. Cooperation with Frontex is good and Serbia regularly contributes to joint risk analysis work.

#### *Schengen acquis*

Serbia stated that its legislative framework was not yet compatible with the Schengen acquis. According to Serbia its legislation is fully aligned with Council Directive 2001/51/EC supplementing the provisions of Article 26 of the Convention implementing the Schengen Agreement of 14 June 1985 (laying down the obligations of carriers transporting foreign nationals) and was partially aligned with Council Directive 2004/82/EC on the obligation of carriers to communicate passengers' data.

Preparations in this area were at an early stage. Serbia identified the following actions which will require attention:

- Adopting a Schengen Action Plan, including:
  - Putting in place the technical requirements and architecture to connect with the Schengen Information System (SIS) after

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<sup>2</sup> EULEX was established in 2008 to support Kosovo in the rule of law area. EULEX has both executive (for example in cases dealing with war crimes, fight against high level organised crime and corruption) and advising tasks. Through its expertise in the rule of law, EULEX assists Kosovo on its path towards European integration, including in supporting Kosovo to meet the objectives of the visa liberalisation dialogue and to implement the agreements of the EU-facilitated Priština-Belgrade Dialogue. The current EULEX mandate expires on 14 June 2014, but will be extended for two years until June 2016.

accession to the EU;

- Setting up the SIRENE Bureau and implementing the SIRENE Manual in compliance with the EU data protection rules;
- Developing further a risk analysis capacity;
- Adjusting the legal framework to enable effective cross-border police cooperation compliant with Schengen, including hot pursuit, communication channels, etc.

<b>4.1 EU RECOMMENDATION 1:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<b>Align the legislative and administrative framework for the management of external borders with EU standards</b>	Full alignment with EU directives and regulations in the field of management of the external borders	The level of skills, efficiency and performance quality of the staff raised.

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
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No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
4.1.1	Conduct a comprehensive needs analysis related to the legislative framework and training in order to comply with the EU standards in the field of external border management.	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b>	II quarter of 2015	Budget of the Republic of Serbia - 40.572€ (Working group) TAIEX - 2.250€ (expert)	Need to amend the legislative framework identified, training needs assessment conducted; the relevant drafts prepared, changes implemented	
4.1.2	Amend the Law on the Protection of the State Border	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b>	II quarter of 2016	Budget of the Republic of Serbia - 40.008€  Related to the first task	Law on the Protection of the State Border adopted	
4.1.3	Draft by-legislation to implement the Law on the Protection of the State	<b>Ministry of Interior, General Police Directorate, Border Police Directorate -</b>	II quarter of 2017	Budget of the Republic of Serbia  Related to first task	By-laws adopted	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	Border	<b>Head of Directorate</b>				
4.1.4	Develop, according to the training needs analysis, a curriculum for the border police on the application of the new legislation	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b>  Sector-Administration for education, training, specialisation and science	II quarter of 2016	Budget of the Republic of Serbia - 8.280€ (Working group)	Curriculum adopted	
4.1.5	Deliver training to the border police about the application of new legislation	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b>	III quarter of 2016, continuously	Budget of the Republic of Serbia - 4.000€	Training for border police delivered Number of trainees Evaluation of trainings delivered	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
		Sector- Administration for education, training, specialisation and science				

<b>4.2 EU RECOMMENDATION 2:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Adopt a multi-annual Action Plan for accession to the Schengen area	<b>Current capacities analysed; Defined activities to be taken in order to be in full compliance with the standards of the Schengen area</b>	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
4.2.1	Development of comprehensive needs analyses in terms of: technical, human resource and infrastructural requirements and accompanying costs required to achieve the appropriate degree of compliance with the relevant legislation related to the Schengen acquis before the accession to the EU	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate, Finance Sector...and IT Sector...</b>	I quarter of 2018	Twinning (IPA 2014) – 1.000.000€ Budget of the Republic of Serbia - 198.720€  (half of the costs in 2016, the other half in 2017)	Analysis of technical requirements and the related costs conducted and recommendations offered. Analysis of required human resources and the related costs conducted and recommendations offered. Analysis of infrastructural requirements and the related costs conducted and recommendations	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
					offered.	
4.2.2	Develop an Action Plan for accession to the Schengen area	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate Criminal Police Directorate, International Operational Cooperation Directorate, IT Sector, Ministry of Foreign Affairs (...)</b>	II quarter of 2018	Twinning (IPA 2014) - related to EUR 1,000,000, activity 1. (Budget EUR 82,800)  Government labour costs, EUR 633	Action Plan for the accession to the Schengen area adopted together with a defined monitoring and reporting system	
4.2.3	According to the findings of the comprehensive needs analysis, develop training curricula for the Border Police which will be put in line with the FRONTEX Common	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b>	2018	Twinning (IPA 2014) - related to EUR 1,000,000 (Budget EUR 14,490)	Training curricula for the border police, aligned with the FRONTEX Common Core Curriculum, are developed and adopted	



No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	Core Curriculum	and Sector-Administration for education, training, specialisation and science				
4.2.4	Deliver training to the border police in line with the FRONTEX Common Core Curriculum	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b> and Sector - Administration for education, training, specialisation and science	continuously as of the III quarter of 2018	Budget of the Republic of Serbia 15 training events, EUR 14,000 in 2018	Number of trainings delivered Number of trainees	
4.2.5	Continue equipping the Border Police	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b> in cooperation with the Finance Sector, Common	2018	IPA 2015 (TBD)	Border police capacities strengthened	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		<p style="text-align: center;"><b>Affairs Administration and SATIT and Customs Administration</b></p>				
4.2.6	Develop a risk analysis model in line with CIRAM II;	<p style="text-align: center;"><b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b></p>	II quarter of 2015	<p style="text-align: center;">Budget of the Republic of Serbia EUR 4,140</p> <p style="text-align: center;">50 sets, EUR 3,000</p>	<p>A risk analysis model in line with CIRAM II adopted; Instructions for risk analysis in the Border Police Directorate developed</p>	
4.2.7	Develop a training needs analysis for the border police for applying the risk analysis model and develop a related curriculum	<p style="text-align: center;"><b>Ministry of Interior, General Police Directorate, Border Police Directorate – Section for criminal intelligence or Risk Analysis Unit? and Section - Administration for</b></p>	III quarter of 2015	<p style="text-align: center;">Budget of the Republic of Serbia EUR 14,490 TAIEX EUR 2,250</p>	<p>A training needs analysis for the border police for the application of the risk analysis model developed together with recommendations; Curriculum adopted</p>	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		education, training, specialisation and science				
4.2.8	Deliver training for the border police on the application of the risk analysis model	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Section for criminal intelligence or Risk Analysis Unit?</b>	IV quarter of 2015	TAIEX workshop (training of up to 20 trainig trainers) EUR 1,950	Training conducted (training of trainers)	

4.3. RECOMMENDATION: 3.	OVERALL RESULT	INDICATOR OF IMPACT
Adopt a multi-annual Integrated Border Management Strategy in line with the 2006 EU concepts on integrated border management, including measures to improve inter-agency cooperation including the exchange of information at the borders through joint operational work	Alignment with the EU integrated border management concept of 2006	Mechanisms for a more efficient and effective integrated border management policy improved; Interagency cooperation and exchange of information between border services improved;

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
4.3.1	Develop a proposal for an Integrated Border Management Strategy and the accompanying Action Plan for its implementation	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate,</b> Ministry of Finance - Customs Administration, Ministry of Agriculture - Phyto-Sanitary and Veterinary Inspectorate	2018	Twinning (IPA 2015) related to activity TBD	Integrated Border Management Strategy and the accompanying Action Plan for its implementation adopted	
4.3.2	Report on the implementation and evaluation according to the mechanisms defined in the IBM Strategy	CHAIR OF THE WG DEFINED IN THE STRATEGY	2018	TBD	Reports on the implementation of the Strategy	

<b>4.4. RECOMMENDATION: 4</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Recommend measures to improve the protection of external borders through improved operational cooperation with neighbouring countries	Protection of external borders improved	Regional operational cooperation improved

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
4.4.1	Continue implementing the relevant parts of the Police Cooperation Convention for South East Europe	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate - Criminal Police Directorate - International Operational Police Cooperation Directorate</b> <b>Ministry of Finance - Customs Administration</b>	Continuously, as of 2014	Budget of the Republic of Serbia Every year 10 TAIEX workshops, EUR 29,500 a year	Increased number of joint operations, joint patrols, information exchanged with neighbouring countries and other authorities	

<b>4.5. RECOMMENDATION: 5</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Suggest steps to effectively prevent cross-border traffic through alternative roads	Improved level of protection of the state border through effective prevention of border crossing using alternative roads	CREATION OF TECHNICAL AND INFRASTRUCTURAL CONDITIONS FOR EFFECTIVE PROTECTION OF THE STATE BORDER

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
4.5.1	Take measures aimed at blocking the locations favourable for crossing the state border with Bosnia and Herzegovina	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate</b> Common Affairs Directorate	II quarter of 2015	Budget of the Republic of Serbia  EUR 24,840	Working group set up and an action plan to block the locations favourable for illegal crossing of the state border with Bosnia and Herzegovina developed	
4.5.2	Implement the measures aimed at blocking the locations favourable for crossing the state border with Bosnia and Herzegovina	Common Affairs Directorate - Head, Border Police Directorate	IV quarter of 2015	TBD	<b>BLOCKED LOCATIONS FAVOURABLE FOR ILLEGAL CROSSING OF THE STATE BORDER WITH BOSNIA AND HERZEGOVINA</b>	

4.6. RECOMMENDATION: 6	OVERALL RESULT	INDICATOR OF IMPACT
Prepare a draft of comprehensive measures to improve the fight against corruption at the borders, covering all agencies active at the border	IMPROVED FIGHT AGAINST CORRUPTION	Increased level of efficiency in implementing the measures to improve the fight against corruption at the borders; level of skills, efficiency and performance quality of all staff; level of implementation of the appropriate model for monitoring the set of measures for the prevention of corruption at borders;

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
4.6.1	Implement the activities defined in the National Anti-Corruption Strategy for the period 2013 - 2018	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate;</b> Internal Control Sector, other agencies within the Integrated Border Management (Ministry of Finance - Customs	Continuously, as of 2014	Budget of the Republic of Serbia  EUR 5,299 a year	Designed mechanism of reporting about the 2013 - 2018 National Anti-Corruption Strategy activities implemented by all agencies active at the border	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		Administration, Customs Internal Control, Ministry of Agriculture - Veterinary and Phyto-Sanitary Inspectorate)				
4.6.2	Develop a risk assessment for corruptive behaviour of staff of all agencies active at the border	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate, Internal Control Section,</b> other agencies within the IBM (Ministry of Finance - Customs Administration, Customs Internal Control, Ministry of Agriculture - Veterinary and Phyto-Sanitary Inspectorate)	2018	Twinning (IPA 2015) related to activity TBD	An analysis with recommendations developed	
4.6.3	Develop a common set of measures to prevent staff	<b>Ministry of Interior, General Police Directorate, Border Police</b>	2018	Twinning (IPA 2015) related to activity TBD	A common set of measures developed to prevent staff corruption in all agencies active at the	



No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	corruption in all agencies active at the border together with a mechanism to monitor the implementation of the plan	<b>Directorate - Head of Directorate</b> Internal Control Sector, other agencies within the Integrated Border Management (Ministry of Finance - Customs Administration, Customs Internal Control, Ministry of Agriculture - Veterinary and Phyto-Sanitary Inspectorate)			border A mechanism to monitor the implementation of the plan established.	
4.6.4	Prepare a curriculum for joint training of staff of all agencies active at the border on the suppression of all forms of corruptive behaviour.	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate;</b> Internal Control Sector, other agencies within the Integrated Border Management (Ministry of	2018	Twinning (IPA 2015) related to activity TBD	Curriculum adopted (together with a cost estimate for training delivery)	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		Finance - Customs Administration, Ministry of Agriculture - Veterinary and Phyto-Sanitary Inspectorate)				
4.6.5	Deliver joint trainings	<b>Ministry of Interior, General Police Directorate, Border Police Directorate - Head of Directorate;</b> Internal Control Sector, other agencies within the Integrated Border Management (Ministry of Finance - Customs Administration, Ministry of Agriculture - Veterinary and Phyto-Sanitary Inspectorate)	2018	Twinning (IPA 2015) related to activity TBD	Joint trainings for all agencies active at the border delivered Evaluation of trainings delivered Number of trainees	

## **5. JUDICIAL COOPERATION IN CIVIL, COMMERCIAL AND CRIMINAL MATTERS**

### **Current state of play**

Judicial authorities/bodies of the Republic of Serbia (the High Judicial Council and Supreme Court of Cassation) are included, as observers, in work of the Association of the Councils of State and Supreme Administrative Jurisdictions of the European Union and the European Network of Councils for the Judiciary.

5.1 EU RECOMMENDATION 1:	OVERALL RESULT	INDICATOR OF IMPACT
Involvement of judicial authorities as observer members of the European Judicial Training Network, Association of the Councils of State and Supreme Administrative Jurisdictions of the European Union, Network of the Presidents of the Supreme Judicial Courts of the European Union, Network of the General Prosecutors of the Supreme Judicial Courts of the European Union, and Network for Legislative Cooperation between the Ministries of Justice of the European Union	Judicial authorities/bodies of the Republic of Serbia involved as observer members of judicial organisations/bodies of the European Union	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
5.1.1	Draft the analysis of conditions for obtaining the observer status in international judicial networks, along with measures for appropriate participation in operation of some organisations	Ministry in charge of justice, in cooperation with courts and public prosecutor's offices, Judicial Academy, Ministry of Interior	Second half of 2016	Budget (regular) for 2016. 2.305 €	The analysis with measures for appropriate participation in operation of some EU organisations/bodies prepared	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
5.1.2	Implementation of measures from the analysis for the purpose of getting involved in operation of international judicial networks	Ministry of Justice, High Judicial Council, State Prosecutorial Council, Supreme Court of Cassation, Public Prosecutor's Office, Judicial Academy	Continuous, starting from the second half of 2016	TBD, following the development of the analysis of conditions	Measures from the analysis implemented	

## **5.2. JUDICIAL COOPERATION IN CIVIL AND COMMERCIAL MATTERS**

### **CURRENT STATE OF PLAY:**

**The most important domestic regulations governing international legal assistance in civil matters are the following:**

- 1. Law on the Organisation of Courts (“RS Official Gazette”, No 116/2008, 104/2009, 101/2010, 31/2011 – other law, 78/2011 – other law, 101/2011 and 101/2013),**
- 2. Civil Procedure Law (“RS Official Gazette”, No 72/2011, 49/2013 – Constitutional Court decision, 74/2013 - Constitutional Court decision and 55/2014) and**
- 3. Court Rules of Procedure (“RS Official Gazette”, No 110/2009, 70/2011, 19/2012 and 89/2013)**

**The most important multilateral treaties are the following:**

- a) Hague Convention on civil procedure from 1 March 1954 (“FPRY Official Gazette – International Treaties”, No 6/62 of 23/06/1962),**
- b) Hague Convention on the Service Abroad of Judicial and Extrajudicial Documents in Civil or Commercial Matters from 15 November 1965 (“RS Official Gazette” - International Treaties”, No 13/2013) and**
- c) Hague Convention on the Taking of Evidence Abroad in Civil or Commercial Matters from 18 March 1970 (“RS Official Gazette” - International Treaties”, No 13/2013).**

**The Republic of Serbia has not yet ratified the Hague Convention on private international law on jurisdiction, applicable law, recognition, enforcement and cooperation in respect of parental responsibility and measures for the protection of children (1996).**

**Through bilateral agreements, the Republic of Serbia has regulated mutual assistance in civil matters with 22 countries, of which 14 are EU member states (Austria, Belgium, Bulgaria, Greece, Italy, Cyprus, Hungary, Poland, Romania, Slovakia, United Kingdom, France, Croatia and Czech Republic). In 2011, Republic of Serbia signed the agreement on mutual assistance with Slovenia, which is yet to come into effect.**

**In terms of international private law, the most important regulations include:**

- 1. Law on Resolution of Conflict of Laws with Regulations of Other Countries (“SFRY Official Gazette”, No 43/82 and 72/82 – corr., “FRY Official Gazette”, No 46/96 and “RS Official Gazette”, No 46/2006 – other law),**
- 2. Law on Contracts and Torts and Bases of Property Relations in Air Transport (“RS Official Gazette”, No 87/2011) and**
- 3. Law on Sea and Inland Navigation (“RS Official Gazette”, No 85/2005)**

**The most important multilateral treaties include:**

- a) Hague Convention on the Law Applicable to Traffic Accidents from 1971 (“SFRY Official Gazette” – addition International Treaties”, No 26/76),**
- b) Hague Convention on the Law Applicable to Products Liability from 1973 (“SFRY Official Gazette” – addition International Treaties”, No 8/77),**
- c) Hague Convention on the civil aspects of international child abduction (“SFRY Official Gazette” – addition International Treaties”, No 7/91),**
- d) European Convention on Recognition and Enforcement of Decisions concerning Custody of Children and on Restoration of Custody of Children (“FRY Official Gazette – addition International Treaties, No 1/2001),**
- e) Hague Protocol on the Law Applicable to Maintenance Obligations (“RS Official Gazette” - International Treaties”, No 1/2013),**
- f) UN Convention on the Recovery Abroad of Maintenance (“FPRY Official Gazette – International Treaties and Other Agreements”, No 2/60),**
- g) Hague Convention on the Conflicts of Laws Relating to the Form of Testamentary Dispositions from 1961 (“FPRY Official Gazette – additional International Treaties”, No 10/62) and**
- h) Convention providing a Uniform Law on the Form of an International Will (“SFRY Official Gazette – International Treaties – addition”, No 3/77).**

**The institutional framework in the field of mutual legal assistance in civil matters consists of courts (basic and commercial courts and the Administrative Court) and the Ministry of Justice.**

**In terms of international private law, the institutional framework consists of:**

- 1. Courts (all courts of general and special jurisdiction). Higher and commercial courts are in charge of recognition and enforcement of foreign court judgments,**
- 2. Ministry of Justice (central authority for implementation of the Hague Convention on the civil aspects of international child abduction and the European Convention on Recognition and Enforcement of Decisions concerning Custody of Children and on**

**Restoration of Custody of Children),**

**3. Ministry of Labour, Employment, Veteran and Social Policy**

**4. Ministry of Finance.**

**On 7 March 2013, the Government of the Republic of Serbia adopted the Conclusion 05 No: 018-1862/2013-1, adopting the text of procedures of mutual assistance envisaged by the IBM Technical Protocol. The Conclusion entered into force on 20 March 2013. The Procedures of mutual assistance envisage that cooperation between competent authorities concerning general types of legal assistance (service of documents, taking of evidence, transmission of information etc) shall be effected through the EULEX.**

**On 15 November 2013, the Minister of Justice and Public Administration adopted the Directive on the Manner of Implementing the Government Conclusion 05 No: 018-1862/2013-1 of 7 March 2013, by civil servants at the Ministry of Justice and Public Administration and office of the Administration for Joint Services of the Republic Bodies. In line with this, letters rogatory for mutual assistance of temporary institutions of self-government in Priština are acted upon in practice.**



5.2.1 EU RECOMMENDATION 2	OVERALL RESULT	INDICATOR OF IMPACT
<p>With the support of external experts, prepare an impact assessment that should result in a clear timeline and adequate measures for transposing the existing <i>acquis</i> into Serbian legislation or directly implementing it, bearing in mind administrative, budgetary, staff and training needs, including:</p> <ol style="list-style-type: none"> <li>1. Steps to improve statistics to monitor the efficient handling of international requests in this area;</li> <li>2. A comprehensive training programme;</li> <li>3. Prioritising direct cooperation</li> </ol>	<p><b>An impact assessment that should result in a clear timeline and adequate measures for transposing the existing <i>acquis</i> into Serbian legislation or directly implementing it, bearing in mind administrative, budgetary, staff and training needs, including: steps to improve statistics to monitor the efficient handling of international requests in this area; a comprehensive training programme; prioritising direct cooperation, with support of an external expert, prepared</b></p>	<p><b>The procedure upon letters rogatory shortened</b></p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
5.2.1.1	<p>Draft an impact assessment that should result in a clear timeline and adequate measures for transposing the existing <i>acquis</i> into Serbian legislation or directly implementing it, bearing in mind administrative, budgetary, staff and training needs, including:</p> <ol style="list-style-type: none"> <li>1. Steps to improve statistics to monitor the efficient handling of international requests in this area;</li> <li>2. A comprehensive training programme;</li> <li>3. Prioritising direct cooperation</li> </ol>	Ministry in charge of justice in cooperation with courts and public prosecutor's offices, Judicial Academy, Ministry of Interior	first half of 2016	<p>Budget (regular) for 2016. 17.285 €</p> <p>Taiox: 13.500 €</p> <p>TOTAL:30.785 €</p>	An impact assessment that should result in a clear timeline and adequate measures for transposing the existing <i>acquis</i> into Serbian legislation or directly implementing it, bearing in mind administrative, budgetary, staff and training needs, including: steps to improve statistics to monitor the efficient handling of international requests in this area; a comprehensive training programme; prioritising direct cooperation, prepared	
5.2.1.2	Implementation of measures envisaged in results of the impact assessment	Ministry of Justice, courts, Judicial Academy	TBD	TBD, following preparation of an impact assessment	TBD	

<b>5.2.2. EU RECOMMENDATION 3:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Ratification of the Hague Convention on private international law on jurisdiction, applicable law, recognition, enforcement and cooperation in respect of parental responsibility and measures for the protection of children (1996)	The Hague Convention on private international law on jurisdiction, applicable law, recognition, enforcement and cooperation in respect of parental responsibility and measures for the protection of children (1996) ratified	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
5.2.2.1	Preparation of the Draft Law on Ratification of the Hague Convention on private international law on jurisdiction, applicable law, recognition, enforcement and cooperation in respect of parental responsibility and measures for the protection of children (1996)	Ministry of Labour, Employment, Veteran and Social Policy	IV quarter of 2015	Budget (regular) for 2015. 40.008 €	The Law adopted	

### **5.3 JUDICIAL COOPERATION IN CRIMINAL MATTERS**

#### **CURRENT STATE OF PLAY:**

**The most important regulations in the field of international legal assistance in criminal matters include:**

- a) Law on Mutual Assistance in Criminal Matters ("RS Official Gazette, No 20/2009);**
- b) Criminal Procedure Code ("RS Official Gazette, No 72/2011, 101/2011, 121/2012, 32/2013, 45/2013 and 55/2014);**
- c) Criminal Code ("RS Official Gazette, No 85/2005, 88/2005 - corr, 107/2005 - corr, 72/2009, 111/2009, 121/2012 and 104/2013);**
- d) Law on the Organisation of Courts ("RS Official Gazette, No 116/2008, 104/2009, 101/2010, 31/2011 – other law, 78/2011 – other law, 101/2011 and 101/2013);**
- e) Law on Organisation and Jurisdiction of Governmental Authorities in Suppression of Organised Crime, Corruption and Other Particularly Serious Criminal Offences ("RS Official Gazette, No 42/2002, 27/2003, 39/2003, 67/2003, 29/2004, 58/2004 – other law, 45/2005, 61/2005, 72/2009, 72/2011 – other law, 101/2011 – other law and 32/2013);**
- f) Law on Organisation and Competences of Government Authorities in War Crimes Proceedings ("RS Official Gazette, No 67/2003, 135/2004, 61/2005, 101/2007 and 104/2009);**
- g) Law on Seizure and Confiscation of Proceeds of Crime ("RS Official Gazette, No 32/2013);**
- h) Law on the Enforcement of Prison Sentences ("RS Official Gazette, No 55/2014).**

#### **Bilateral agreements**

**The Republic of Serbia has concluded with 31 countries 52 agreements regulating all or individual forms of mutual assistance in criminal matters. In terms of EU member countries, the Republic of Serbia has concluded 31 bilateral agreements regulating different**

forms of international legal assistance in criminal matters with 19 of them (Austria, Belgium, Bulgaria, Greece, Denmark, Italy, Cyprus, Hungary, Germany, Poland, Romania, Slovenia, Slovakia, United Kingdom, France, Netherlands, Croatia, Czech Republic, Spain). In 2011, Republic of Serbia signed the agreement on mutual assistance in civil and criminal matters with Slovenia, which is yet to come into effect.

#### **Multilateral conventions**

The Republic of Serbia has acceded to 24 conventions of the Council of Europe and their Protocols regulating mutual assistance in criminal matters, the most important of which include: the European Convention on Mutual Assistance in Criminal Matters and its Protocols, European Convention on Extradition and its Protocols, European Convention on the Transfer of Proceedings in Criminal Matters, European Convention on the International Validity of Criminal Judgments, Criminal Law Convention on Corruption, Convention on Laundering, Search, Seizure and Confiscation of the Proceeds from Crime, Convention on Action against Trafficking in Human Beings etc.

The Republic of Serbia has acceded to a number of conventions of the UN and its organisations, regulating mutual assistance in criminal matters (e.g. the UN Convention against Transnational Organised Crime, UN Convention against Corruption, UN Convention Against Illicit Traffic in Narcotic Drugs and Psychotropic Substances etc).

The institutional framework in the field of mutual assistance in criminal matters consists of:

- a) Courts and prosecutor's offices (legal assistance is provided by judicial authorities – basic and higher courts and public prosecutor's offices, in accordance with their actual and local jurisdictions);
- b) Ministry of Justice (central authority through mutual assistance in criminal matters takes place);
- c) Ministry of Foreign Affairs;
- d) Ministry of Interior – INTERPOL.

With regard to the principle of *ne bis in idem*, Serbia stated that it is regulated by the Constitution (Article 34 of the Constitution), as well as other relevant provisions such as Article 7(1)(2) of the Law on Mutual Assistance in Criminal Matters, Criminal Procedure Code and Criminal Code. Extradition of own nationals is only possible in the context of bilateral agreements. Such agreements have so

far only been concluded with Croatia, Montenegro, Republic of Macedonia and Bosnia and Herzegovina.

**In 2013, Serbia concluded an agreement with the Netherlands on the establishment of a Joint Investigation Team. The Public Prosecutor's Office has concluded 19 memoranda of understanding with public prosecutor's offices of third countries. Regarding cooperation with the Eurojust, Serbia appointed a contact person in 2005 (a Deputy Prosecutor General in the Public Prosecutor's Office in Belgrade). Serbia is preparing for concluding a cooperation agreement with the Eurojust, for which it needs to meet data protection requirements that will have to be reflected in the future Law on Personal Data Protection.**

5.3.1. EU RECOMMENDATION 4:	OVERALL RESULT	INDICATOR OF IMPACT
<p>With the support of external experts, prepare an impact assessment that should result in a clear timeline and adequate measures for transposing the existing <i>acquis</i> into Serbian legislation (also including the European arrest warrant) or directly implementing it, bearing in mind administrative, budgetary and training needs, including:</p> <ol style="list-style-type: none"> <li>1. Steps to improve statistics to monitor the efficient handling of international requests in this area;</li> <li>2. A comprehensive training programme;</li> <li>3. Prioritising direct cooperation</li> </ol>	<p><b>An impact assessment that should result in a clear timeline and adequate measures for transposing the existing <i>acquis</i> into Serbian legislation (also including the European arrest warrant) or directly implementing it, bearing in mind administrative, budgetary and training needs, including: steps to improve statistics to monitor the efficient handling of international requests in this area; a comprehensive training programme; prioritising direct cooperation, with the support of an external expert, prepared</b></p>	<p><b>The procedure upon letters rogatory shortened</b></p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
5.3.1.1	<p>Draft an impact assessment that should result in a clear timeline and adequate measures for transposing the existing <i>acquis</i> into Serbian legislation (also including the European arrest warrant) or directly implementing it, bearing in mind administrative, budgetary and training needs, including:</p> <ol style="list-style-type: none"> <li>1. Steps to improve statistics to monitor the efficient handling of international requests in this area;</li> <li>2. A comprehensive training programme;</li> <li>3. Prioritising direct cooperation</li> </ol>	<p>Ministry in charge of justice in cooperation with courts and public prosecutor's offices, Judicial Academy, Ministry of Interior</p>	<p>first half of 2016</p>	<p>Budget (regular) for 2016. 17.285 €</p> <p>Taiex:13.500 €</p> <p>TOTAL: 30.785 €</p>	<p>An impact assessment that should result in a clear timeline and adequate measures for transposing the existing <i>acquis</i> into Serbian legislation (also including the European arrest warrant) or directly implementing it, bearing in mind administrative, budgetary and training needs, including: steps to improve statistics to monitor the efficient handling of international requests in this area; a comprehensive training programme; prioritising direct cooperation, prepared</p>	



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT		STATE OF IMPLEMENTATION
5.3.1.2	Implementation of measures envisaged on results of the impact assessment	Ministry in charge of justice, Ministry of Interior, Ministry of Foreign Affairs, courts, Judicial Academy, Public Prosecutor's Office	TBD	TBD, following preparation of an impact assessment	TBD		

<b>5.3.2. EU RECOMMENDATION 5:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Preparations to conclude the agreement with EUROJUST, notably in terms of personal data protection	Completed preparations to conclude the agreement with EUROJUST, notably in terms of personal data protection	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
5.3.2.1	Organisation of visit for EUROJUST experts to assess the degree of harmonisation and give recommendations to meet conditions for signing an agreement with the EUROJUST	Ministry of Justice, Public Prosecutor's Office, Ministry of Interior and Commissioner for Information of Public Importance and Personal Data Protection	II quarter of 2015	Budget (regular) for 2015. 1.182 €	Recommendations received	
5.3.2.1	Draft tables of concordance of the normative framework of the Republic of Serbia in the field of personal data protection (see 3.11.1.1. AP Chapter	Ministry in charge of justice, external expert from the PLAC project	IV quarter of 2014	Budget of the Republic of Serbia; PLAC (see 3.11.1.1. AP Chapter 23, subchapter "Fundamental rights – personal data protection")	The tables of concordance – normative framework (Law on Personal Data Protection) in the field of personal data protection with	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	23, subchapter "Fundamental rights – personal data protection")				relevant EU regulations prepared	
5.3.2.2	Amend and supplement the normative framework of the Republic of Serbia in the field of personal data protection in line with tables of concordance (see 3.11.1.2. AP Chapter 23, subchapter "Fundamental rights – personal data protection")	Ministry in charge of justice	TBD, starting from I quarter of 2015	Budget of the Republic of Serbia (see 3.11.1.1. AP Chapter 23, subchapter "Fundamental rights – personal data protection")	Normative framework harmonised with relevant EU regulations	
5.3.2.3	Organisation of visit for EUROJUST experts to assess the fulfilment of conditions for signing the agreement with EUROJUST	Ministry in charge of justice, Public Prosecutor's Office	IV quarter of 2015	Budget (regular) for 2015.1.182 €	Assessment of meeting conditions received	

## **6. Police cooperation and fight against organised crime**

### **6.1. POLICE COOPERATION**

**Serbia actively participates in regional cooperation in the law enforcement field. Practical cooperation has been established with some EU member states. As a result, numerous police operations have been carried out in cooperation in bodies of EU member states, as well as with other countries in the region, including the Interpol and Europol. Coming into force of the Operational Agreement with the Europol of June 2014 and establishment of a liaison officer in the Hague will help Serbia further improve the existing cooperation with EU member states. Serbia has been invited to conclude the working arrangement with the European Police College (CEPOL).**

**Serbia has identified the main challenges that it faces in implementation of the *acquis* about police cooperation. Serbia now has to invest effort in further alignment of its legislation with relevant pieces of the *acquis* and to focus on the development of necessary administrative, analytical and operational capacities for gradual implementation of the Decision 2008/615/JHA on the stepping up of cross-border cooperation, particularly in combating terrorism and cross-border crime (Prüm Decision) and the Framework Decision 2006/960/JHA on simplifying the exchange of information and intelligence between law enforcement authorities of the Member States of the European Union (Swedish Initiative).**

**Serbia must further align its legislation in the field of motor vehicle theft and protection of public figures. Special attention must be devoted to finding a sustainable solution to hooliganism and ensuring adequate functioning of the terrorism and extremism unit. In this regard, Serbia must implement its Action Plan and make sure that it implements in practice the Decision 2007/412/JHA amending Decision 2002/348/JHA concerning security in connection with football matches with an international dimension.**

THE CURRENT STATE OF PLAY: NOTE: THIS DESCRIPTION HAS BEEN PROVIDED BY THE NATIONAL CRIMINALISTIC-TECHNICAL CENTRE AND RELATES EXCLUSIVELY TO THE DNK MATTER AND FINGERTIPS. There is partial alignment with EU regulations – the Resolution of 9 June 1997 on the exchange of DNA analysis results, OJ C 193 of 24 June 1997, 32001G0703(01) (Eurlex 19.30.20) and the Council Resolution of 30 November 2009 on the exchange of DNA analysis results (OJ C 296 of 5 December 2009), 32001G0703(01) (Eurlex 19.30.10), Framework Decision 2008/977/JHA on the protection of personal data, and the Decisions 2008/615/JHA and 2008/616/JHA. In this context, the new Law on DNK Register should be adopted, subsuming the first three EU regulations and opening the path towards the implementation of the latter two regulations, relating to the Prüm decisions. In addition, legal drafting is necessary, as well as their implementation, which entails significant resources. To the same end, the LAW ON POLICE and the Criminal Procedure Code must also be amended, including subsequent adoption of several by-laws by different government authorities, with full personal data protection. Training is integral to these activities, including analyses and assessment, in the absence of which it is not possible to present now the costs of future IPA

projects.

### *Fight against organised crime*

The Republic of Serbia has strengthened its legal and institutional framework in the fight against organised crime. However, it is necessary to continue work on the harmonisation of legislation to enhance efficiency and proactive approach in the detection and prosecution of organised crime. Essential in combating organised crime is to improve the efficiency of relevant institutions, record-keeping and exchange of information at the national and international level, and to further promote regional and international cooperation through regional and international projects.

The Serbian legal framework relating to the fight against organised crime is primarily based on the Constitution, Criminal Code, Criminal Procedure Code, Law on Organisation and Jurisdiction of Governmental Authorities in Suppression of Organised Crime, Corruption and Other Particularly Serious Criminal Offences, Law on Foundations of Regulations of Security Services of the Republic of Serbia, Law on Police, Law on Security Information Agency, Law on Military Security and Military Intelligence Agency, Law on Protection of Participants in Criminal Proceedings, Law on Seizure and Confiscation of Proceeds of Crime, Law on the Liability of Legal Entities for Criminal Offences and Law on the Enforcement of Prison Sentences for Criminal Offences of Organised Crime.

The main institutions responsible for the fight against organised crime are in particular the Special Service for Suppression of Organised Crime within the Ministry of Interior, Security Information Agency and Military Security Agency, Special Department of the High Court in Belgrade and the Appellate Court in Belgrade, courts and Prosecutor's Office for Organised Crime. Serbia has adopted the Strategy for Combating Organised Crime (2009–2014) and implements an accompanying Action Plan. Serbia has adopted the Guidelines on the Recording and Classification of Organised Criminal Groups in Serbia as one of the key prerequisites for the development of the national threat assessment of organised crime, according to the EUROPOL SOCTA methodology, and is preparing for the introduction of the concept of Intelligence-Led Policing-ILP.

Serbia is a party to a range of UN and Council of Europe conventions and protocols related to the fight against diverse forms of crime. Serbia is also party to the Police Cooperation Convention for South East Europe and its legislation is partially aligned with the Framework Decision 2008/841/JHA on the fight against organised crime.

The responsibility for the fight against money laundering and terrorism financing lies with the Ministries of Interior, Defence, Finance and Justice, as well as with the judicial authorities and the Security Information Agency. Serbia is preparing a new strategy for the fight against money laundering and terrorism financing. Regarding international co-operation in the field of prevention and fight against money laundering, Serbia's legal framework is aligned with the Council Decision (2000/642/JHA) concerning arrangements between financial intelligence units of the Member States in respect of exchanging information. Serbia has established a Financial Intelligence Unit (FIU) within the Ministry of Finance. The Serbian FIU is a member of the EGMONT Group of Financial Intelligence Units and of the Committee of Experts on the Evaluation of Anti-Money Laundering Measures and the Financing of Terrorism (MONEYVAL). Serbia also signed 42 memoranda of understanding related to the exchange of financial intelligence data with third countries, 17 of which are with EU Member States.

Concerning economic crime, including fraud, legislation is partially aligned with the Framework Decision 2001/413/JHA combating fraud and counterfeiting of non-cash means of payment. The legislation is incorporating the Financial Action Task Force (FATF) recommendations. The leading service for fighting economic crime is the Department for Suppression of Organised Financial Crime (responsible for dealing with the fight against money laundering, corruption and counterfeiting of money) within the Service for Combating Organised Crime in the Ministry of Interior. That same service is hosting since 2009 a Financial Investigations Unit, which according to the Law on Seizure and Confiscation of

Proceeds of Crime is in charge of discovering property derived from criminal offence, and has the exclusive competence to conduct financial investigations in Serbia.

As regards confiscation, freezing of property and financial penalties, legislation is largely aligned with the *acquis*. The new Law on the Confiscation and Seizure of the Proceeds from Crime was adopted in April 2013. The Law is aligned with the Council Framework Decision 2005/212/JHA on confiscation of crime-related proceeds, instrumentalities and property, Council Framework Decision 2003/577/JHA on the execution in the European Union of Orders freezing property or evidence, Council Framework decision 2006/783/JHA on the application of mutual recognition of confiscation orders, Council Framework Decision 2001/500/JHA on money laundering, the identification, tracing, freezing, seizing and confiscation of instrumentalities and the proceeds of crime. The Law is not yet aligned with the Council Framework Decision 2005/214/JHA on the application of the principle of mutual recognition of financial penalties. Serbia is aware of the Directive 2014/42/EU on the freezing and confiscation of instrumentalities and proceeds of crime in the European Union which was recently adopted and to which it will have to align its legislation. The National Strategy for the Fight against Corruption for the period 2013-2018 provides measures to promote the implementation of financial investigations and management of seized assets, which is one of the preconditions for achieving significant results in the fight against organised crime. Strengthening the capacity of competent authorities to conduct complex financial investigations in parallel with criminal investigations contributes to the improvement in this area.

The confiscation, seizure of property and financial penalties is the responsibility of Serbian courts and the Directorate for the Management of Seized Assets, which is a body within the Ministry of Justice. The Law on Seizure and Confiscation of the Proceeds from Crime contains provisions on asset management and on international cooperation. The third body of importance in this area is the Financial Investigation Unit in the Ministry of Interior, who coordinates the exchange of data related to various financial investigations.

Concerning trafficking in firearms, Serbia has signed and implemented the Protocol against the illegal manufacture and trade in firearms, their parts and components and ammunition. Serbia is preparing a new law on weapons and ammunition which passed the public debate and will roll out a training programme on the new Law for policemen.

As regards trafficking in human beings, Serbia has ratified a number of UN and Council of Europe conventions and protocols. Legislation is partially aligned with the Directive 2011/36/EU on preventing and combating trafficking in human beings and protecting its victims. Since 2006 Serbia has a strategy in place to prevent and fight trafficking in human beings. It is currently working on a new strategy and action plan. In 2002, a National Co-ordinator was appointed within the Ministry of Interior. The State Agency for Coordination of Protection of trafficking victims ensures victims' referral to specialised institutions, which would offer medical, social, psychological, and legal specialist services in a safe environment. Legislation is largely aligned with the Directive 2004/81/EC on the residence permit issued to third-country nationals who are victims of trafficking in human beings, who have been subject of an action to facilitate irregular migration or who cooperate with the competent authorities. The majority of human trafficking cases in Serbia relate to internal trafficking, where both victims and perpetrators are of Serbian

origin. Serbia is preparing a new national strategy and action plan for the prevention and combating of trafficking in human beings and protection of victims for the period 2014-2020, which will contain a comprehensive current state assessment and steps to establish mechanisms for proactive identification and protection of victims of trafficking.

Regarding the sexual exploitation of children, Serbia has ratified the Council of Europe Convention on the protection of children against sexual exploitation and sexual abuse, Convention on the Rights of the Child, Convention on Cybercrime of the Council of Europe. Legislation is only to a limited extent aligned with the Directive 2011/93/EU on combating the sexual abuse and sexual exploitation of children and child pornography and partially aligned with the Decision 2000/375/JHA to combat child pornography on the internet.

Through the Law on the Organisation of Competencies of Government Authorities in Combatting High-Tech Crime, Serbia established a special unit responsible for the fight against cybercrime in the Ministry of Interior as well as the Special Prosecutor's Office for the fight against high-tech crime. At the court level (High Court in Belgrade), there is no longer a specialised department. In 2009, Serbia ratified the Council of Europe Convention on cybercrime and the additional protocol to it. Legislation is largely harmonised with the Directive 2013/40/EU on attacks against information systems. To fully transpose the *acquis*, legislative amendments are necessary notably with regard to sanctions.

With regard to the Directive 2006/24/EC on the retention of data generated or processed in connection with the provision of publicly available electronic communication services or of public communications networks and the Directive 2002/58/EC concerning the processing of personal data and the protection of privacy in the electronic communications sector, amendments to the Criminal Procedure Code and Law on Electronic Data have been adopted which resulted in harmonisation of access to retained data with the Constitution. Serbia has to establish a centralised criminal intelligence system and a safe platform for communicating between law enforcement bodies, having in mind that mutual exchange of information, with respect to human rights, is one of the prerequisites for successful fight against organised crime.

Serbia has a witness protection programme in place and aims to strengthen the capacity of the witness protection service. All activities are implemented through the continued regional EU project "Cooperation in Criminal Justice: Witness Protection in the fight against serious crime and corruption (WINPRO II)."

As the fight against organised crime and corruption is one of the most important objectives in Serbia, it is necessary to further improve the legal, institutional and administrative mechanisms that will lead to an adequate response of all authorities responsible for the fight against organised crime.



<b>6.1.1. RECOMMENDATION 1</b>	<b>OVERALL RESULT</b>	<b>IMPACT INDICATOR</b>
Ensure effective implementation of the Operational Agreement with EUROPOL and the posting of a liaison officer in the Hague <sup>1</sup>	Full harmonisation with the <i>acquis</i> in the field of cooperation that the Operational Agreement with the EUROPOL relates to	Improve the existing cooperation with EU Member States in preventing of and fight against organised crime, terrorism and other forms of international crime, particularly through the exchange of data between the Republic of Serbia and EUROPOL

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.1.1.1	Develop the analysis of the current situation from the aspect of implementing standards in the field of data assurance and confidentiality	Ministry of the Interior (International Operational Police Cooperation Department, Head of the Division for Cooperation with EUROPOL)	IV quarter of 2015	<b>budget (regular) – EUR 2,795€ - IV quarter of 2015</b> <b>TAIEX - EUR 4,500 - IV quarter of 2015</b>	Experts engaged; the analysis with recommendations of measures to improve the situation in regard to data assurance and confidentiality conducted	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.1.2	Meet security standards in accordance with recommendations from the analysis	Ministry of the Interior (International Operational Police Cooperation Department, Head of the Division for Cooperation with EUROPOL, in cooperation with Security Department, IT Department, Cabinet of the Minister, Security Division)	IV quarter of 2016	TBD (IPA)	Standards and recommendations defined by EUROPOL documents fulfilled: organisation, system and measures relating to security ensured, the adequate level of physical security of premises ensured, procedures developed, missing equipment procured	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.1.3	Strengthen capacities of the National Contact Point for cooperation with EUROPOL	Ministry of the Interior (Head of the Division for Cooperation with EUROPOL)	II quarter of 2015	<b>Budget (regular) – the transfer of employees from other organisational units (6):</b> - EUR 54,000 for 2015 - EUR 72,000 for 2016 - EUR 72,000 for 2017 - EUR 72,000 for 2018 <b>TOTAL: EUR 270,000</b>  <b>Budget (the existing resources /additional)</b> – Equipment TBD – II quarter of 2015	Six vacancies at the National Contact Point for cooperation with EUROPOL filled, pursuant to the Rulebook on Job Classification of the Ministry of the Interior	
6.1.1.4	Develop, adopt and implement the plan of additional trainings for employees to use SIENA, with the aim to strengthen administrative and	Ministry of the Interior; International Operational Police Cooperation Department (Head of Division for Cooperation with	continuous	<b>Budget (regular)</b> – plan for the development of trainings – EUR 931 – TAIEX experts – EUR 4,500 for 2014	The training plan developed, adopted and implemented; nine police officers of the EUROPOL National Contact	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	technical capacities of the National Contact Point for cooperation with EUROPOL <sup>2</sup>	EUROPOL)		<ul style="list-style-type: none"> <li>- <b>TAIEX experts – training for the employees of the National Contact Point for cooperation with EUROPOL – EUR 9,000 for 2015</b></li> <li>- <b>EUR 9,000 for 2016</b></li> <li>- <b>EUR 9,000 for 2017</b></li> <li>- <b>EUR 9,000 for 2018</b></li> </ul>	Point trained	
6.1.1.5	Post one liaison police officer in the EUROPOL headquarters from the National Contact Point for Cooperation with EUROPOL; train the selected liaison officer before being posted to EUROPOL <sup>3 4</sup>	Ministry of the Interior	II quarter of 2015	<b>Budget (regular)–</b> - <b>EURO 1,242 – 2015</b> <b>Budget (additionally)</b> - <b>costs of posting a liaison officer :</b> - <b>EUR 49,500 for 2015</b> - <b>EUR 66,000 for 2016</b> - <b>EUR 66,000 for 2017</b> - <b>EUR 66,000 for</b>	The liaison officer selected and posted to EUROPOL; The Rulebook on Internal Organisation and Job Classification at the Ministry of the Interior (in regard to the job description for the liaison officer in the Division for	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
				<b>2018</b> <b>TOTAL: EUR 247,500</b>  <b>Other sources: The training is implemented by EUROPOL at its own cost after a liaison officer is posted to EUROPOL.</b>	Cooperation with EUROPOL, International Operational Police Cooperation Department) amended; Training for the police liaison officer completed	
6.1.1.6	Sign working arrangements on joining EUROPOL analytical groups	Ministry of the Interior; International Operational Police Cooperation Department (Head of the Division for Cooperation with EUROPOL)	II quarter of 2015	<b>Budget (regular) – EUR 207 for 2015</b>	Number of signed working arrangements; Attendance at meetings of analytical groups to receive the results of EUROPOL analyses	
6.1.1.7	Participation in joint investigation teams	Ministry of the Interior (International Operational Police Cooperation	IV quarter of 2016	<b>Budget (regular) – EUR 1,863 – for 2016</b>	Establishment and work of joint investigation teams	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
		Department, Head of the Division for Cooperation with EUROPOL, Criminal Police Department, Organised Crime Prosecutor's Office, Ministry of Justice)				
6.1.1.8	Submitting information on new identified psychoactive substances to the EUROPOL	Ministry of the Interior; International Operational Police Cooperation Department, Criminal Police Department	continuous	<b>Budget (regular) – EUR 40 per year, 2014-2018, total: EURO 200</b>	Track records SIENA, and information system of the International Operational Police Cooperation Department	

<sup>1</sup> The Law Ratifying the Agreement on Operational and Strategic Cooperation between the Republic of Serbia and the European Police Office was published in the "RS Official Gazette", No 5/14-international treaties, 30 May 2014.

<sup>2</sup> In accordance with Article 8 – National units, paragraphs 1, 3, 4 of the Council Decision establishing the European Police Office – EUROPOL (2009/371/JHA).

<sup>3</sup> In accordance with Article 9 – Liaison officers, paragraph 1 of the Council Decision establishing the European Police Office – EUROPOL (2009/371/JHA).

<sup>4</sup> In accordance with the EC recommendation.

6.1.2. RECOMMENDATION 2	OVERALL RESULT	IMPACT INDICATOR
Strengthen human resources and the operational capacities to implement various instruments in the field of efficient police cooperation, in particular the Swedish Initiative <sup>5 6</sup>	Harmonisation with the <i>acquis</i> in the field of police cooperation	Efficient prevention and suppression of criminal activities; created new and strengthened existing organisational, information and staff capacities with a view to efficient police cooperation

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.2.1	Develop the analysis of situation in terms of necessary human resources for efficient international police cooperation, also in relation to data availability, accessibility and reciprocity	Ministry of the Interior, International Operational Police Cooperation Department, in cooperation with a foreign expert	IV quarter of 2015 + 12 months	<b>Budget (regular) – EUR 2,795 - IV quarter of 2015</b> <b>TAIEX - EUR 2,250 - IV quarter of 2015</b>	The analysis of situation with the recommendation of measures developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.2.2	Develop the Guidelines on International Operational Police Cooperation, defining operational procedures and International Operational Police Cooperation Department as a single national contact point <sup>7 8</sup>	Ministry of the Interior (International Operational Police Cooperation Department, Criminal Police Department, IT Department, Department for Administrative Affairs, etc.); The forming of a working group at the level of the Ministry of the Interior is underway, upon the initiative of International Operational Police Cooperation Department	IV quarter of 2016 Note: continuous (in accordance with new requirements covered by EU instruments; the Guidelines will be supplemented)	<b>Budget (regular) – EUR 9,315 - IV quarter of 2016</b> <b>TAIEX – EUR 2,250 - IV quarter of 2016</b>	The Guidelines on International Operational Police Cooperation adopted	



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.2.3	Upgrade human resources by implementing training in the field of international operational police cooperation, in accordance with recommendations from the analysis	Ministry of the Interior (International Operational Police Cooperation Department)	IV quarter of 2015	<b>TAIEX experts – EUR 6,750 – IV quarter of 2015</b> <b>TAIEX visit - EUR 3,000 - IV quarter of 2015</b> <b>TAIEX workshop + expert – EURO 5,700 – IV quarter of 2015</b>	The training plan in relation to the use of INTERPOL and EUROPOL databases developed, adopted and implemented, in relation to: the introduction of new data exchange systems (I-link, SIRENA, SIS 2, PRUM), standards on personal data protection and data confidentiality, access to the Schengen Information System, handling EUROPOL analytical working files and implementation of targeted	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
					searches and extradition of persons; 2014 – one workshop implemented via TAIEX on the topic of cross-border cooperation based on the Swedish Initiative; 50 police officers attended the workshop	
6.1.2.4	Strengthen capacities of the 24/7 duty service for the needs of international operational police cooperation, in accordance with recommendations from the analysis	Ministry of Interior (International Operational Police Cooperation Department, Head of the Information Management Division)	IV quarter of 2016	<b>Budget (regular) – the transfer of the employees from other organisational unit (3):</b> <b>- EUR 9,000 for 2016</b> <b>- EUR 36,000 for 2017</b> <b>- EUR 36,000 for 2018</b> <b>TOTAL: EUR 81,000</b>  <b>Budget (additional/the</b>	Classified workplaces in accordance with the Rulebook on Job Classification at the Ministry of the Interior filled	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
				existing resources) - equipment TBD – IV quarter 2016		
6.1.2.5	Extend INTERPOL services – establish the FIND system and integrate it with the existing police databases <sup>9</sup>	Ministry of the Interior (IT Department, International Operational Police Cooperation Department, Criminal Police Department, Traffic Police Department, Department for Administrative Affairs )	IV quarter of 2016	<b>Donation: INTERPOL – software and equipment – EURO 20,000 – obtained in the previous period</b>	The FIND system extended	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.2.6	Coordinate domestic and foreign police liaison police officers as one of police cooperation instruments <sup>10</sup>	Ministry of the Interior; Bureau for International Cooperation and European Integration in cooperation with International Operational Police Cooperation Department (Head of the Department)	IV quarter of 2015	<b>Budget (regular) – EUR 828 for 2015</b>	The existing structure of International Operational Police Cooperation Department reorganised and the Rulebook amended	
6.1.2.7	Adopt the new Instructions on Police Officers of the Republic of Serbia who are dispatched abroad	Ministry of the Interior, internal working group (chair of the working group) (Police Directorate, Cabinet, Bureau for International Cooperation and International Integration, International Operational Police Cooperation Department)	II quarter of 2016	<b>Budget (regular) – EUR 4,658 - II quarter of 2016</b>	The Instructions on Police Officers of the Republic of Serbia adopted; the procedure for the selection of Serbia's police representatives amended; police authorisations for the issue of guidelines concerning work with police representatives defined	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.2.9	Ensure the establishment of the SIRENE Bureau, with the aim of performing its role in the information data exchange with other EU member states 24/7 <sup>11</sup>	Ministry of the Interior	2018	<b>Budget (regular) – the transfer of employees from other organisational units (4):</b> <b>- EUR 48,000 for 2018</b>  <b>IPA, twinning:</b>  <b>Equipment and training TBD</b>	The existing structure of International Operational Police Cooperation Department reorganised; the SIRENE Bureau established (instead of the Division for Normative-Legal Affairs and Other Forms of International Cooperation): exchange of information with other EU Member States 24/7	

<sup>5</sup> In accordance with the EC recommendation.

<sup>6</sup> In accordance with recommendations of the European Commission's European Information Exchange Model (EIXM) COM (2012) 735 final, in relation to setting up Single Points of Contact (SPOC) - INTERPOL-EUROPOL-SIRENE-SIS-liaison officers.

<sup>7</sup> These Guidelines will contain all individual operational procedures for international police operational cooperation.

<sup>8</sup> In accordance with recommendations of the European Commission's European Information Exchange Model (EIXM) COM (2012) 735 final, in relation to setting up Single Points of Contact (SPOC) - INTERPOL-EUROPOL-SIRENE-SIS-liaison officers.

<sup>9</sup> Searches both through national and INTERPOL databases have already been integrated through the national information border system.

<sup>10</sup> Operational procedures for cooperation of the Serbian police with foreign police officers in the Republic of Serbia, and operational procedures for operation of police officers of the Republic of Serbia abroad, will be part of the uniform Guidelines on International Operative Police Cooperation – link to activity 2.

<sup>11</sup> Link to the Action Plan on Schengen.

6.1.3. RECOMMENDATION 3	OVERALL RESULT	IMPACT INDICATOR
Strengthen human resources and the operational capacities to implement various instruments in the field of police cooperation, in particular the Prüm Treaty	Adoption of the <i>acquis</i> in the field of police cooperation	Efficient technical equipment of the single information system by the " <b>hit/no hit</b> " principle for automated exchange of DNK profiles, data on fingertips and vehicle registration, along with simultaneous personal data protection

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.3.1	Develop the analysis of the legislative and institutional framework, and technical equipment for automated exchange of DNA data, fingerprint data, and data on motor vehicle owners	Ministry of the Interior- chair of the working group (Criminal Police Department, Department for Administrative Affairs, IT Department)	IV quarter of 2015	<b>Budget (regular) – EUR 29,808 - IV quarter of 2015</b> <b>TAIEX – EUR 20,250 - IV quarter of 2015</b>	The analysis of situation developed; the report with recommendations prepared	Document of the analysis

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.3.2	Analysis of the information system, aimed at ensuring technical adaptability for meeting the requirements from the Prüm Decision (GAP/comparative analysis)	Ministry of the Interior- chair of the working group (Criminal Police Department, Department for Administrative Affairs, IT Department)	IV quarter of 2015	<b>Budget – EUR 29,808 - IV quarter of 2015</b> <b>TAIEX – EUR 20,250 - IV quarter of 2015</b>	The analysis of situation developed; the report with recommendations prepared	Document of the analysis



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.3.3	<p>Implement recommendations of the analysis: develop the new Law on the DNA Register, propose amendments and supplements to other laws, prepare by-laws arising from the Law, define procedures for setting up the DNA register, setting up the DNA register, perform accreditation of the DNA laboratory of the Ministry of the Interior with ISO standard 17025 compared to new procedures, and adopted law; Prepare a regulation (decree implementing the Prüm Decision)</p>	<p>Ministry of the Interior- chair of the working group (Criminal Police Department, Department for Administrative Affairs, IT Department, Secretariat), in cooperation with bodies in charge of the adoption of the Law and public discussion about the Draft Law; in cooperation with the Ministry of Justice and Ministry of Healthcare</p>	<p>II и III quarter of 2016 – preparation of the law proposal and amendments and supplements; II quarter of 2017 – preparation of the proposed by-laws and procedures; III quarter of 2017 – setting up the DNA register; IV quarter of 2016 – completed accreditation</p>	<p><b>Law proposal:</b> Budget – EUR 2,795 - II and III quarter of 2016 TAIEX – EUR 6,750 - II and III quarter of 2016</p> <p><b>Adoption of the Law</b> Budget – EUR 40,008 - 2016</p> <p><b>By-laws:</b> TAIEX – EUR 6,750 - II quarter of 2017</p> <p><b>Budget (regular) –EUR 2,532 – II quarter of 2017</b></p> <p><b>Drafting of acts and procedures:</b> TAIEX study visit: EUR 15,000 - II quarter of 2017</p> <p><b>Defining procedures for setting up the DNA register:</b> Budget – EUR 33,120€ - II quarter of 2017</p> <p><b>Accreditation – EUR 5,000 – for 2014 – budget</b> <b>Budget (additionally) – upgrade method</b> – EUR 2,000 for 2015 – EUR 1,500 for 2016 – EUR 1,500 for 2017 <b>Certificate: 2018 – EUR 5,000 for re-accreditation</b></p> <p><b>IPA project - hardware – DNA, fingerprints, motor vehicles – assessment of required funds – EUR 4,800,000 in total</b></p>	<p>The draft proposal, amendments and supplements to the Law prepared; the draft text of the proposed by-law developed; the Law on DNA adopted; the decree implementing the Prüm Decision adopted; relevant internal procedures adopted; the DNA register set up and the contact point for the exchange of additional information after hits in DNA databases or fingertips or data on motor vehicle registration defined, certificate on ATS accreditation</p>	<p>Official Gazette of the Republic of Serbia, Document with adopted procedures, reports of the Ministry of Interior, ATS certificate</p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.3.4	Implement recommendations of the analysis: develop applicative solutions	Ministry of the Interior- chair of the working group (Criminal Police Department, Department for Administrative Affairs, IT Department, Secretariat)	until EU accession	<b>TBD</b>	Equipment and software procured and put in operation; technical preconditions established for recording queries to the national database of fingertips, vehicle registration and DNA; recording queries about completed checks in the database; recording hits etc.	Project documents

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.3.5	Implement recommendations of the analysis: improve training capacities	Ministry of the Interior- chair of the working group (Criminal Police Department, Department for Administrative Affairs, IT Department, Secretariat)	I quarter of 2016	<b>TAIEX experts EUR 20,250 I quarter of 2016</b> <b>TAIEX workshop EUR 8,850 I quarter of 2016</b> <b>TAIEX visits - EUR 18,000 for 2016</b>  <b>TAIEX total - EUR 47,100</b>	The training plan in relation to DNA, fingertips and motor vehicle registration developed, adopted and implemented; 120 persons trained (40 from each field)	Document of the training plan, certificates, reports of the Ministry of Interior
6.1.3.6	In relation to the development of the Guidelines on International Operational Police Cooperation <sup>12</sup> , define operational procedures for data exchange in regard to: 1. public order 2. terrorism 3. implementation of joint operations 4. other forms of cross-border cooperation	Ministry of the Interior (International Operational Police Cooperation Department, Criminal Police Department, Border Police Department, IT Department, Department for Public Peace and Order, Security Department, and other, when	continuous (in accordance with new requirements covered by EU instruments; the Guidelines will be supplemented)	<b>Costs of this activity are expressed through application of the Swedish Initiative, activity 6.1.2.2.</b>	Procedures for information exchange in accordance with the Council Decision (2008/615/JHA and 2008/616/JHA of 23 June 2008) defined	Text of the Guidelines

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	<p>NOTE: These procedures are part of a uniform procedure for international police cooperation to be incorporated in the single Guidelines on international operational cooperation. Developing these Guidelines is a special activity within the objective; implementation of the Swedish Initiative</p>	<p>needed); underway is the establishment of the working group at the level of the Ministry of Interior, upon the initiative of International Operational Police Cooperation Department</p>				

<sup>12</sup> Link to activity 2 within recommendation 2.

6.1.4. RECOMMENDATION 4	OVERALL RESULT	IMPACT INDICATOR
Implement the Action Plan for the Fight Against Violence and Misbehaviour at Sports Events, and participate in cooperation on issues such as security of football matches, vehicle crime, and the protection of public figures	Harmonisation with EU instruments in the field of police cooperation	Proportionate joint approach and cooperation of law enforcement authorities in the fields such as safety at football matches, vehicle crime and protection of public figures ensured <sup>13 14</sup>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.4.1	Define procedures for automated simultaneous checks of the national, SIS and INTERPOL databases of stolen motor vehicles (prepare the new instruction on the method of verifying whether a vehicle was stolen abroad; define procedures and the working methodology for the exchange of additional information following a hit – define rights and obligations)	Ministry of the Interior (International Operational Police Cooperation Department, Criminal Police Department, IT Department, Department for Administrative Affairs)	IV quarter of 2015	<b>Budget (regular) – EUR 3,726 - IV quarter of 2015</b>  <b>TAIEX visit – EUR 3,000 IV quarter of 2015</b>  <b>TAIEX workshop + expert – EUR 5,700 – IV quarter of 2015</b>	Manual for international operational police cooperation; user passwords allocated to members of other organisational units of the Ministry of the Interior	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	15					
6.1.4.2	Upgrade the national information system of the Ministry of the Interior (JIS) for the purpose of automated synchronisation of the national and Schengen/INTERPOL database on stolen motor vehicles in entry/cancellation of stolen motor vehicles	Ministry of the Interior of the Republic of Serbia (IT Department, International Operational Police Cooperation Department; Criminal Police Department)	According to the agreement within the Ministry of the Interior, for Schengen – SIS, following EU accession	<b>TBD</b>	Number of automated entries and cancellations of passenger motor vehicles in the INTERPOL and SIS II database; number of found passenger motor vehicles, based on searches for	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
					stolen passenger motor vehicles in the country and abroad	
6.1.4.3	Define the procedure and methodology for the withdrawal and cancellation of vehicle registration licenses and vehicle registration plates in cases of fake chassis numbers of passenger motor vehicles and total damage to vehicles; amend the Rulebook on Registration of Motor and Towed Vehicles	Ministry of the Interior (Department for Administrative Affairs; IT Department; Criminal Police Department; International Operational Police Cooperation Department)	<b>II quarter of 2016</b>	<b>Budget (regular) – EUR 3,726 - II quarter of 2016</b>	The document defining procedures for automated withdrawal and cancellation of vehicle documents and vehicle registration plates in cases of fake chassis numbers of passenger motor vehicles; RS Official Gazette	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.4.4	Follow the implementation of the National Action Plan for the Fight Against Violence and Misbehaviour at Sports Events <sup>16</sup>	Government action team in charge of development and implementation of the Strategy and Action Plan for the Fight Against Violence and Misbehaviour at Sports Events; the National Council for Prevention of Violence and Misbehaviour at Sports Events	Continuously - 2018	<b>Budget (regular) – “Government action team – following”</b> <b>-EUR 5,900 for 2014</b> <b>-EUR 5,900 for 2015</b> <b>-EUR 5,900 for 2016</b> <b>-EUR 5,900 for 2017</b> <b>-EUR 5,900 for 2018</b> <b>TOTAL: EUR 29,500</b>  <b>Budget (regular) – “National Council – assessment”</b> <b>-EUR 1,863 for 2014</b> <b>-EUR 1,863 for 2015</b> <b>-EUR 1,863 for 2016</b> <b>-EUR 1,863 for 2017</b> <b>-EUR 1,863 for</b>	Report on Activities from the Action Plan implemented drafted by the Action team; The assessment of the National Council for Prevention of Violence and Misbehaviour at Sports Events of the success of the implementation of the tasks from the Action Plan;	



<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
				<b>2018 TOTAL: EUR 9,315</b>		

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.4.5	Redefine the activities defined by the National Action Plan for the Fight Against Violence and Misbehaviour at Sports Events	The working group of the Government Action Team for the development and implementation of the strategy and the National Action Plan for the Fight Against Violence and Misbehaviour at Sports Events	I quarter of 2015	<b>Budget (regular) – “Government action team – redefining”</b> <b>-EUR 5,900 for 2014</b> <b>-EUR 5,900 for 2015</b> <b>-EUR 5,900 for 2016</b> <b>-EUR 5,900 for 2017</b> <b>-EUR 5,900 for 2018</b> <b>TOTAL: EUR 29,500</b>	The redefined National Action Plan for the Fight Against Violence and Misbehaviour at Sports Events adopted	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.4.6	1. Strengthen capacities of the National Football Information Point (NFIP) by training its officers and participation in the work of international working bodies in the field of the fight against violence and misbehaviour at sports events <sup>17 18</sup>	Ministry of the Interior; Department for Public Peace and Order, Gendarmerie, Local Police Departments	IV quarter of 2015 Continuous	<ol style="list-style-type: none"> <li>1. <b>TAIEX Workshop + experts – EUR 13,400</b></li> <li>2. <b>TAIEX study visits– EUR 6,000</b></li> <li>3. <b>Budget - (a meeting at the Council of Europe) – EUR 1,535</b></li> <li>4. <b>Budget (the meeting – UEFA) – EUR 592 continuous</b></li> </ol>	1.Already established as the National Football Information Point and operational; number of trained police officers, number of study visits and the report on the meetings.	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.4.7	1. Strengthen capacities of the National Contact Point for the protection of public figures, by training its officers <sup>19</sup>	Ministry of the Interior; Security Department	IV quarter of 2015 and following EU accession	<b>TAIEX workshops + experts – EUR 12,900 for 2015</b>  <b>TAIEX visits – EUR 6,000 for 2015</b>	Number of training sessions and the number of trained police officers	

<sup>13</sup> In accordance with the EC recommendation.

<sup>14</sup> In accordance with the National Strategy for the Fight Against Violence and Misbehaviour at Sports Events (2013–2018).

<sup>15</sup> As already specified under previous objectives, the Manual for International Operative Police Cooperation will contain all individual operative procedures relating to international operative police cooperation.

<sup>16</sup> In accordance with the National Strategy for the Fight Against Violence and Misbehaviour at Sports Events (2013–2018).

<sup>17</sup> In accordance with the EC recommendation.

<sup>18</sup> Creation and activities of the NFIP already covered by the National Strategy.

<sup>19</sup> In accordance with the EC recommendation.

6.1.5. RECOMMENDATION 5	OVERALL RESULT	IMPACT INDICATOR
Active participation in the CEPOL through implementation of the Cooperation Agreement	Exchange of experiences and good police practice in the EU	Reports of police officers who participated in training-exchange programmes

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.1.5.1	Prepare the working arrangement on cooperation with the CEPOL	Ministry of the Interior: Secretariat, Police Directorate, Bureau for International Cooperation and European Integration, Sector for Finance, Human Resources and Joint Affairs – Department for Education, Professional Training, Development and Science	II quarter of 2014	No costs	The draft prepared	
6.1.5.2	Sign the working arrangement with the CEPOL, Council Decision 2005/681/JHA	Ministry of the Interior: Bureau for International Cooperation and European	IV quarter of 2014	Budget EUR 40,008 - IV quarter of 2014	Text of the proposed Law submitted to the National Assembly for	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
		Integration, Sector for Finance, Human Resources and Joint Affairs – Department for Education, Professional Training, Development and Science			adoption	
6.1.5.3	Nomination of the national contact point	Ministry of the Interior: Police Directorate, Sector for Finance, Human Resources and Joint Affairs – Department for Education, Professional Training, Development and Science	IV quarter of 2014	<b>No costs</b>	The contact person for cooperation with the CEPOL nominated	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.1.5.4	Organise participation and participate in the European exchange programme (through the electronic network e-Net, and in other forms of training)	Ministry of the Interior: Police Directorate, Bureau for International Cooperation and European Integration, Sector for Finance, Human Resources and Joint Affairs – Department for Education, Professional Training, Development and Science	IV quarter of 2015	<b>TAIEX expert – EUR 2,250 - IV quarter of 2015</b> <b>TAIEX workshop – EUR 1,700 - IV quarter of 2015</b>  <b>TOTAL TAIEX EUR 3,950 - IV quarter of 2015</b>	Number of police officers and number of training sessions	

## **6. Police cooperation and fight against organised crime**

### **6.2. Fight against organised crime**

Republic of Serbia has strengthened its legal and institutional framework in the fight against organised crime. However, it is necessary to continue work on the harmonization of legislation to enhance efficiency and proactive approach in detection and prosecution of organized crime. Essential in combating organized crime is to improve the efficiency of relevant institutions, record keeping and exchange of information at the national and international level, and to further promote regional and international cooperation through regional and international projects.

The Serbian legal framework for the fight against organised crime is primarily based on the Constitution, the Criminal Code, the Criminal Procedure Code, the Law on organisation and jurisdiction of governmental authorities in suppression of organised crime, corruption and other particularly serious criminal offences, the Law on foundations of regulations of security services of the Republic of Serbia, the Law on police, the Law on security information agency, the Law on military security and military intelligence agency, the Law on protection of participants in criminal proceedings, the Law on seizure and confiscation of proceeds of crime, the Law on the liability of legal entities for criminal offences and the Law on the enforcement of prison sentences for criminal offences of organised crime.

The main institutions responsible for the fight against organised crime are in particular the Special Service for Suppression of Organised Crime, within the Ministry of Interior, the Security Information Agency and the Military Security Agency, the Special Department of the High Court in Belgrade and the Appellate Court in Belgrade, courts and Prosecution's Office for Organised Crime. Serbia has a Strategy for Combatting Organised Crime (2009 – 2014) and is implementing an accompanying Action Plan. Serbia has adopted Guidelines on the recording and classification of organized criminal groups in Serbia as one of the key prerequisites for the development of National threat assessment of organized crime, according to the EUROPOL SOCTA methodology, and is preparing for the introduction of the concept of Intelligence Led Policing-ILP.

Serbia is a party to a range of UN and Council of Europe conventions and protocols related to the fight against diverse forms of crime. Serbia is also party to the Police Cooperation Convention for South East Europe and its legislation is partially aligned with the Framework Decision 2008/841/JHA on the fight against organised crime.

The responsibility for the fight against money laundering and terrorism financing lies with the Ministries of Interior, Defence, Finance and Justice as well as with the Judicial Authorities and the Security Information Agency. Serbia is preparing a new Strategy for the fight against



money laundering and terrorism financing. Regarding international co-operation in the field of prevention and fight against money laundering, Serbia's legal framework is aligned with Council Decision (2000/642/JHA) concerning arrangements between financial intelligence units of the Member States in respect of exchanging information. Serbia has established a Financial Intelligence Unit (FIU) within the Ministry of Finance. Serbian FIU is a member of the EGMONT Group of Financial Intelligence Units and of the Committee of Experts on the Evaluation of Anti-Money Laundering Measures and the Financing of Terrorism (MONEYVAL). Serbia also signed 42 memoranda of understanding related to the exchange of financial intelligence data with third countries, 17 of which are with EU Member States.

Concerning economic crime, including fraud, the legislation is partially aligned with Framework Decision 2001/413/JHA combating fraud and counterfeiting of non-cash means of payment. The legislation is incorporating the Financial Action Task Force (FATF) recommendations. The leading service for fighting economic crime is the Department for Suppression of Organised Financial Crime (responsible for dealing with the fight against money laundering, corruption and counterfeiting of money) within the Service for Combating Organised Crime in the Ministry of Interior. That same service is hosting since 2009 a Financial Investigations Unit, which according to the Law on Seizure and Confiscation of Proceeds of Crime is in charge of discovering of property derived from criminal offence, and has the exclusive competence to conduct financial investigations in Serbia.

As regards confiscation, freezing of property and financial penalties, the legislation is largely aligned with the *acquis*. The new Law on the confiscation and seizure of the proceeds from crime was adopted in April 2013. The Law is aligned with Council Framework Decision 2005/212/JHA on confiscation of crime-related proceeds, instrumentalities and property, Council Framework Decision 2003/577/JHA on the execution in the European Union of Orders freezing property or evidence, Council Framework decision 2006/783/JHA on the application of mutual recognition of confiscation orders, Council Framework decision 2001/500/JHA on money laundering, the identification, tracing, freezing, seizing and confiscation of instrumentalities and the proceeds of crime. The law is not yet aligned with Council Framework Decision 2005/214/JHA on the application of the principle of mutual recognition of financial penalties. Serbia is aware of Directive 2014/42/EU on the freezing and confiscation of instrumentalities and proceeds of crime in the European Union which was recently adopted and to which it will have to align its legislation. The National Strategy for the Fight against Corruption for the period 2013-2018. provides measures to promote the implementation of financial investigations and management of seized assets, which is one of the presumptions for achieving significant results in the fight against organized crime. Strengthening the capacity of competent authorities to conduct complex financial investigations in parallel with criminal investigations contributes to the improvement in this area.

The confiscation, seizure of property and financial penalties is the responsibility of Serbian courts and the Directorate for the Management of Seized Assets, which is a body within the Ministry of Justice. The Law on Seizure and Confiscation of the Proceeds from Crime contains provisions on asset management and on international co-operation. The third body of importance in this area is the Financial Investigation Unit in the Ministry of Interior, who co-ordinates the exchange of data related to various financial investigations.

Concerning trafficking in firearms, Serbia has signed and implemented the Protocol against the illegal manufacture and trade in firearms, their parts and components and ammunition. Serbia is preparing a new Law on weapons and ammunition which passed the public debate and will roll out a training programme on the new Law for policemen.

As regards trafficking in human beings, Serbia has ratified a number of UN and Council of Europe conventions and protocols. The legislation is partially aligned with Directive 2011/36/EU on preventing and combating trafficking in human beings and protecting its victims. Since 2006 Serbia has a strategy in place to prevent and fight trafficking in human beings. It is currently working on a new strategy and action plan. In 2002, a National Co-ordinator was appointed within the Ministry of Interior. The State Agency for Co-ordination of Protection of trafficking victims ensures victims' referral to specialized institutions, which would offer medical, social, psychological, and legal specialist services in a safe environment. The legislation is largely aligned with Directive 2004/81/EC on the residence permit issued to third-country nationals who are victims of trafficking in human beings, who have been the subject of an action to facilitate irregular migration or who cooperate with the competent authorities. The majority of human trafficking cases in Serbia relate to internal trafficking, where both victims and perpetrators are of Serbian origin. Serbia is preparing a new National strategy and Action plan for the prevention and combating of trafficking in human beings and protection of victims for the period 2014 - 2020, which will contain a comprehensive current state assessment and steps to establish mechanisms for proactive identification and protection of victims of trafficking.

Regarding the sexual exploitation of children, Serbia has ratified the Council of Europe Convention on the protection of children against sexual exploitation and sexual abuse, Convention on the Rights of the Child, the Convention on Cybercrime of the Council of Europe. The legislation is only to a limited extent aligned with Directive 2011/93/EU on combating the sexual abuse and sexual exploitation of children and child pornography and partially aligned with Decision 2000/375/JHA to combat child pornography on the Internet.

Through the Law on the organisation of competencies of government authorities in combatting high-tech crime, Serbia established a special unit responsible for the fight against cybercrime in the Ministry of Interior as well as a Special Prosecutor's Office for the fight against high-tech crime. At the court level (High Court in Belgrade), there is no longer a specialised department. In 2009 Serbia ratified the Council of Europe Convention on cybercrime and the additional protocol to it. The legislation is largely harmonised with Directive 2013/40/EU on attacks against information systems. To fully transpose the *acquis*, legislative amendments are necessary notably with regard to sanctions.

With regard to Directive 2006/24/EC on the retention of data generated or processed in connection with the provision of publicly available electronic communication services or of public communications networks and Directive 2002/58/EC concerning the processing of personal data and the protection of privacy in the electronic communications sector, Amendments to the Criminal Procedure Code and Law on Electronic Data have been adopted which resulted in harmonization of access to retained data with Constitution. Serbia has to establish centralised criminal intelligence system and a safe platform for communicating between law enforcement bodies, having in mind that mutual exchange of

information, with respect to human rights, one of the prerequisites for successful fight against organized crime.

Serbia has a witness protection programme in place and aims to strengthen the capacity of witness protection service. All activities are implemented through continued regional EU project "Cooperation in Criminal Justice: Witness Protection in the fight against serious crime and corruption(WINPROII)."

As the fight against organized crime and corruption is one of the most important objectives in Serbia, it is necessary to further improve the legal, institutional and administrative mechanisms that will maximize the capacity of competent authorities to combat this most serious form of crime.

6.2.1. Recommendation from the screening report	OVERALL RESULT	INDICATOR OF IMPACT
<ul style="list-style-type: none"> <li>Based on EUROPOL's Serious and Organised Crime Threat Assessment (SOCTA) methodology, develop a strategic picture of organised crime in Serbia to assess threats and risks. On that basis develop strategic planning and analysis and subsequently appropriate law enforcement responses, <b>including through the concept of intelligence-led policing;</b></li> </ul>	<p>The model of intelligence-led policing established; full harmonisation with the <i>acquis</i>, based on the roadmap defining different steps; the strategic picture of organised crime to assess threats and risks developed</p>	<p>Level of effectiveness, efficiency of the fight against organised crime</p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.1. 1.	Define the plan of developing the first national serious and organised crime threat assessment (SOCTA)	Ministry of Interior, Police Directorate, Sector for Analytics, Telecommunications and Information Technologies and competent relevant institutions	III quarter of 2015	budget – EUR 6.624,00 for 2015  grants (OSCE project) – total project value: EUR 130,000	The plan of development of the strategic assessment defined	
6.2.1. 2.	Preparing steps for implement the Guidelines on Recording, Classification and Monitoring of Organised Criminal Groups in the Republic of Serbia through presentations for employees	Ministry of Interior, Police Directorate	IV quarter of 2014	budget – EUR 19.996,00 for 2014	Implementation report	
6.2.1.3.	Development of the humane and material-technical capacities within the police – Criminalistic	<b>Ministry of Interior Police Directorate, Criminalistic Analytics Service</b> in cooperation with	IV quarter of 2014	budget – EUR - 6.000€ for 2014. 24.000€ for 2015. 24.000€ for 2016. 24.000€ for 2017. 24.000€ for	Selected team for SOCTA Team trained for SOCTA Hardwar and softwar	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	Analytics Service	other competent institutions		2018. Total 102.000 €  Link: activity 6.2.1.1. - grants (OSCE project) –total project value EUR 130.000 - -hardwer -12.650€ - 2014 -softwer -13.500€ - 2014 -Trainings - 14.840€ - 2014.	in function for SOCTA All necessary posts filed in Criminalistic Analytics Service	
6.2.1. 4.	Develop the first national serious and organised crime threat assessment (SOCTA)	<b>Ministry of Interior Police Directorate, Criminalistic Analytics Service</b> in cooperation with other competent institutions	first half of 2016	Link: activity 6.2.1.1. - grants (OSCE project) –total project value 130.000 € Budget(regular) - 106.315 € for 2016.	First SOCTA developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.1. 5.	Set up a sustainable system for regular preparation of the strategic picture and the national serious and organised crime threat assessment NOTE: the activity will be coordinated with activities from recommendation 2	<b>Ministry of Interior - Police Directorate, Criminalistic Analytics Service</b> in cooperation with other competent institutions	first half of 2016	Link: activity 6.2.1.1. - grants (OSCE project) –total project value 130.000 €	The analysis of the current situation conducted; legal framework to create the basis for the exchange of data necessary for the development of the organised crime threat assessment by government authorities established	
6.2.1. 6.	Set up an efficient organisational structure to establish the intelligence-led policing model	Ministry of Interior: Minister, Secretariat-Secretary, Police Directorate-Director; Sector for Analytics, Telecommunications and Information Technologies	IV quarter of 2014	budget - EUR 2,898 for 2014	Working groups implementing the Action Plan set up: 1. level of deciding – the person at the Ministry of Interior to make the key decisions for establishment of intelligence-led policing 2. level of coordination – group for coordination, monitoring, control	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
					<p>and provision of assistance in the process of setting up Intelligence-led policing, and</p> <p>3. executive level – working groups for:</p> <ul style="list-style-type: none"> <li>a. Describing the criminal-intelligence process;</li> <li>b. Organisational structure;</li> <li>c. Legal framework;</li> <li>d. Integrated system of databases and security protection of intelligence-led policing.</li> </ul>	



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.1. 7.	Adopt the act defining the criminal-intelligence process, in accordance with EU standards	<b>Ministry of Interior, Police Directorate-Director</b> , Sector for Finance, Human Resources and Joint Affairs-Head; Sector for Analytics, Telecommunications and Information Technologies – working group within the Ministry of Interior	IV quarter of 2015	budget – EUR 11,178 for 2015 Project of the Republic of Serbia and Kingdom of Sweden - for 2014. 122.000 € - total value 368.000 €	The comparative analysis of the reference model of intelligence-led policing and the practice of criminal-intelligence activities at the Ministry of Interior of the Republic of Serbia completed; the act describing the criminal-intelligence process adopted	
6.2.1. 8.	Amend the Rulebook on Job Classification in accordance with the defined criminal-intelligence process	Ministry of Interior: Minister, working group, Police Directorate-Director, Secretariat-Secretary, Sector for Finance, Human Resources and Joint Affairs-Head; Government of the Republic of Serbia	IV quarter of 2016	budget – EUR 11,178 for 2016  link - activity 6.2.1.7: Project of the Republic of Serbia and Kingdom of Sweden (project continuation planned)	The Rulebook amended (groups for management and administration created; the same and similar activities merged within a single organisational unit; activities for each workplace in accordance with contemporary standards described; the system of competences for	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
					each workplace)	
6.2.1. 9.	Define the legal framework for intelligence-led policing, to be compatible with legal solutions of EU member states	Ministry of Interior: Minister, Cabinet of the Minister-Chief of Staff, working group, Secretariat-Secretary, Police Directorate-Director; Ministry of Justice; Government of the Republic of Serbia; National Assembly of the Republic of Serbia	II quarter of 2017	budget - EUR 6,678 for 2017  budget / Project of the Republic of Serbia and Kingdom of Sweden – EUR 3000 TAIEX expert –2,250 for 2017  link - activity 6.2.1.7: Project of the Republic of Serbia and Kingdom of Sweden (project continuation planned)	The legal framework for intelligence-led policing defined; the Manual adopted	
6.2.1. 10.	Establish the single information-communications platform of the Ministry of Interior, to be available to all users, through defining and adoption of procedures on	Ministry of Interior: Police Directorate-Director, working group, Sector for Analytics, Telecommunications and Information Technologies, Ministry of Finance	II quarter of 2017	budget 99.360 € TAIEX - 2.250 € TBD – for equipmant	1. the analysis of the information-communications platform conducted 2. all databases which serve the function of intelligence-led policing linked	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	access and use					
6.2.1. 11	Establish the system of security protection of key entities of intelligence-led policing (staff, information, information systems and facilities)	Ministry of Interior: Secretariat, Police Directorate, Directorate for Information Technologies, Sector for Finance, Human Resources and Joint Affairs, working group	Second quarter of 2017	budget 49.680 € TAIEX expert - 2.250 € TBD – for equipment	The system of personal and physical-technical protection of intelligence-led policing set up	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.1. 12.	Define the criteria and procedures for the selection of police officers to perform criminal-intelligence activities and create a sustainable training system	Ministry of Interior: Minister, Police Directorate-Director, Directorate for Education, Professional Training, Development and Science-Head, Directorate for Human Resources-Head;	second half of 2017	budget – EUR 3,726 for 2017  link - activity 6.2.1.7: Project of the Republic of Serbia and Kingdom of Sweden (project continuation planned) - Training TBD	The criteria and procedures for recruitment and selection defined; number of training sessions held; number of trained police officers; training plan and programme for intelligence-led policing; plan and programme for informer controllers; Plan and programme for criminal-intelligence analysis	

<b>6.2.2.Recommendation from the screening report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<p>Prepare for the establishment of a single centralised criminal intelligence system and a safe platform for communicating between law enforcement bodies. Ensure better connection of relevant databases (including an analysis of the costs, administrative resources, budget and training needs) and improve the collection of unified crime statistics</p>	<p>Full harmonisation with the <i>acquis</i> based on the roadmap defining different steps</p>	<p>Achieved coordinated work of government authorities in the fight against organised crime, safe exchange and protection of data, ensuring the respect of human rights</p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.2.1.	Develop a comprehensive analysis of the existing situation NOTE: envisaged within activity 3.2. in recommendation 4,	Ministry of Interior in cooperation with other competent authorities (interagency working group)	first half of 2016	budget – EUR 44,712 for 2016  TAIEX experts + 3 workshops for 20 participants = EUR 19,350 for 2016	The interagency working group created; the analysis conducted in regard to: - the normative framework for data exchange between different government law enforcement authorities; - the information-communications infrastructure and other resources (including the analysis of costs, administrative resources, budget and training needs) of government law enforcement authorities; - capacities for automated data exchange between government law	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
					enforcement authorities; - the existing situation in the field of statistical monitoring and reporting relating to organised crime	
6.2.2.2.	Implement the GAP analysis of the reference model of criminal-intelligence system and of the existing situation in the Republic of Serbia and develop the proposed model in accordance with results of the analysis	interagency working group	second half of 2016	TAIEX – study visits, experts and workshop - EUR 10,200 for 2016  link activity 6.2.2.1	The reference model selected after completed study visits; the gap analysis conducted	
6.2.2.3.	Develop the plan to implement the adopted model	Ministry of Interior, Directorate, Sector for Analytics, Telecommunications and Information Technologies, interagency working	Second half of 2017	budget - EUR 18,630 for 2017	The plan developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
		group				
6.2.2.4.	Develop the normative framework to enable automated data exchange between law enforcement authorities in charge of the fight against organised crime	Ministry of Interior - Secretariat, other competent ministries and institutions	Second half of 2017	TBD	Normative acts adopted; by-laws adopted to upgrade the process of collecting unified crime statistics	
6.2.2.5.	Define and prepare technical preconditions to enable automated data exchange between law enforcement authorities in charge of the fight against organised crime, measure 2.3.2.2 in AP 23 - corruption	<b>Ministry of Interior</b> – in cooperation with other competent ministries and institutions	2018 onwards	link - activity: 2.3.2.2 in Action Plan 23	Technical preconditions defined	



<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.2.6.	Establish the system of human resources training and professional education in regard to functioning of the criminal-intelligence system	Ministry of Interior-Directorate for Education, Professional Training, Development and Science, other competent ministries and institutions	2018	TBD	The training plan and programme developed; number of implemented training sessions (based on the plan); number of trained trainers – ten	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.2.7.	<p>Adopt and implement the single methodology of statistical monitoring, recording and reporting on criminal offences of organised crime among all institutions in charge of fight against organised crime, in accordance with the conducted analysis</p> <p>NOTE: implement activities to be coordinated with activities under chapter 18 AP 23 – corruption, 2.3.4.1</p>	<p><b>Ministry of Justice, Statistical Office</b> – in cooperation with the Ministry of Interior and other competent government authorities</p>	<p>first half of 2016</p>	<p>the link to AP 23 is activity 2.3.4.1</p>	<p>The methodology adopted; system of statistical monitoring and reporting set up; employees from institutions in charge of application of the single methodology trained</p>	

<b>6.2.3.Recommendation from the screening report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<p>Revise the role and practice of security services in the criminal investigation phase in line with data retention and human rights standards</p>	<p>Regulatory and institutional separation of the police in implementation of special investigative measures, from similar activities of security services, in accordance with best EU practices.</p>	<p>Improvement of human rights protection in relation to application of special evidentiary actions in criminal investigations</p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.3.1.	Analyse the roles and practices of security services and the police in implementation of specific investigative measures in the criminal investigation phase	Office of the Council for National Security and Protection of Secret Data - Director, in cooperation with the Ministry of Justice, Security Information Agency, Ministry of Defence, Military Security Agency and other competent organisational units, Criminal Police Directorate, Police Directorate of the Ministry of Interior, and Ministry of Finance	III quarter of 2015	budget – EUR 13,041 for 2015	Recommendation of the National Security Council	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.3.2.	Develop the plan implementing the government decision based on the Council recommendation, containing a clear concept, defined activities with the implementation and evaluation deadline	<b>Office of the Council for National Security and Protection of Secret Data - Director</b> , in cooperation with the Ministry of Justice, Security Information Agency, Ministry of Defence, Military Security Agency and other competent organisational units, Criminal Police Directorate, Police Directorate of the Ministry of Interior, and Ministry of Finance	second half of 2016	budget - total EUR 3,614 for 2015 and 2016 (EUR 1,807 per year)	working group set up under the government decision; plan developed	

<b>6.2.4.Recommendation from the screening report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<ul style="list-style-type: none"> <li>Propose measures to reinforce the capacity of the police, the Organised Crime Prosecutor's Office and the Anti-Money Laundering Administration (FIU) to pro-actively investigate organised crime, including economic and financial crime, such as money laundering</li> </ul>		Degree of efficiency in the process of proving and processing of criminal offences of organised crime; degree of skills, efficiency and quality of work of all employees; degree of ensuring the appropriate model for implementation, monitoring and assessment

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.4.1	Develop the process of proactive investigations through the implementation of training, introduction of records on proactive investigations and monitoring and reporting on their efficiency (reports and	The Organised Crime Prosecutor's Office, Supreme Court of Cassation and other law enforcement authorities	1) continuous 2) January 2014 - first half of 2016	budget – employees EUR 3,974 per year; budget/donation hardware EUR 12,990 and software EUR 6,500(negotiation with donors) Donation “Improving the Capacities of the Organised Crime Prosecutor's Office to Conduct Efficient Investigations,	Training conducted; records set up; reporting system set up	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	recommendations of European Commission experts)			Using the Highly Efficient Case Management System and Enhancing Regional Cooperation” – EUR 404,084		
6.2.4.2	Strengthen staff capacities of the Organised Crime Prosecutor’s Office to implement proactive investigations, by increasing the number of deputy prosecutors and prosecutorial assistants, including specialisation Note: the analysis of situation in regard to human, material and technical capacities	Ministry of Justice, Organised Crime Prosecutor’s Office, State Prosecutorial Council, Ministry of Finance	continuous, from II quarter of 2015	(Analysis CHAPTER 23 activity 2.3.2.1.) 2. (Increasing the number of deputy prosecutors and prosecutorial assistants) TBD- depends on the analysis 3. budget - (training plan) EUR 900 – deadline: I quarter of 2015; 4.Four TAIEX EUR 16.800 for 2015. EUR 16.800 fo2016. EUR 16.800	The human resources needs assessment conducted; the Rulebook on Internal Organisation and Job Classification and the Staffing Plan amended; the number of deputy prosecutors for organised crime increased; the training plan and programme developed; reports on conducted training	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	is envisaged under AP 23, corruption, activity 2.3.2.1.			for2017. EUR 16.800 for 2018.		
6.2.4.3.	Strengthen material-technical capacities of the Organised Crime Prosecutor's Office to conduct proactive investigations through the development of the information system, complying with security standards for data exchange and personal data protection	Ministry of Justice, Organised Crime Prosecutor's Office	first half of 2016	budget- EUR 9.936 for 2014. EUR 9.936 for 2015. EUR 1.656 for 2016.  Total : EUR 21.528  Link- activity 6.2.4.1 - Donation“Improving the Capacities of the Organised Crime Prosecutor's Office to Conduct Efficient Investigations, Using the Highly Efficient Case Management System and Enhancing Regional Cooperation” – EUR 404,084	The information system developed; training of users and administrators conducted	



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.4.4.	Conduct the analysis of situation (possibilities) of all competent authorities in the fight against organised crime in regard to the normative framework, administrative and technical capacities needed for automated data exchange for the purpose of assessing the readiness and necessary strengthening of capacities	Interagency working group (Ministry of Justice, Public Prosecutor's Office, Organised Crime Prosecutor's Office, Ministry of Interior)	I quarter of 2016	link activity: 2.3.2.2 in AP 23 and 6.2.2.5 in AP 24	The analysis of the existing situation conducted; analysis conducted and needs determined in regard to the establishment of the single data exchange platform for the purpose of conducting proactive investigations	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.4.5.	Develop the normative framework for the creation, access and use of the single platform for automated exchange of data on perpetrators and criminal offences of organised crime based on the analysis	Ministry of Justice, Ministry of Interior, Public Prosecutor's Office, Organised Crime Prosecutor's Office, Ministry of Finance, and other competent authorities	II quarter 2016	TBD	The act defining the method of data exchange adopted	
6.2.4.6.	Set up the single platform for data exchange in order to improve the efficiency of proactive investigations, complying with security standards for data exchange and personal data protection Note: activity envisaged in AP 23, corruption, activity 2.3.2.2.	Interagency working group (Ministry of Justice, Ministry of Interior, Public Prosecutor's Office, Organised Crime Prosecutor's Office, Administration for the Prevention of Money Laundering and other authorities in the fight against organised crime)	IV quarter of 2016	Link activity in AP 23, activity 2.3.2.2. An AP 24 activity 6.2.2.5	The interagency working group set up; software solution, hardware	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.4.7	<p>Comparative analysis of the legal framework of efficient mechanisms of EU countries with the best practice of proactive investigations, including parallel conduct of criminal and financial investigations in relation to organised crime, including economic and financial crime, such as money laundering, and the selection of the appropriate model</p> <p>Note: the analysis of situation in regard to capacities envisaged under AP 23, corruption, activity 2.3.2.1.</p>	Ministry of Justice and other government authorities	II quarter of 2015	Link: the analysis of situation in regard to capacities, envisaged under AP 23, activity 2.3.2.1.	Analysis conducted; appropriate model selected	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.4.8	Introduce the team of economic forensicists at the Organised Crime Prosecutor's Office Note: the same activity envisaged under chapter 23, Fight against corruption, activity 2.3.2.4.	Ministry of Justice, Public Prosecutor's Office, Organised Crime Prosecutor's Office	I quarter of 2016	Link: the same activity envisaged under chapter 23, Fight against corruption, activity 2.3.2.4.	The Rulebook on Internal Organisation and Job Classification amended; economic forensicists employed; the training plan and programme developed; training for economic forensicists conducted	
6.2.4.9	Strengthen capacities of the police, prosecutor's office and other government authorities, through training on proactive investigations of organised crime, including economic and financial crime, such as money laundering	Judicial Academy, Ministry of Interior, Directorate for Education, Professional Training, Development and Science, Administration for the Prevention of Money Laundering	continuous, starting from first half of 2016	Budget EUR 1.035 for 2016.  TAIEX EUR 8.400 for 2016. EUR16.800 for 2017. EUR16.800 for 2018. Total TAIEX EUR 42.000	The training plan and programme developed; Reports on conducted training	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.4.10	Improve cooperation and coordination of activities of all entities participating in the fight against organised crime, complying with security standards for data exchange and personal data protection	interagency working group (Ministry of Justice, Ministry of Interior, Public Prosecutor's Office, Organised Crime Prosecutor's Office, Administration for the Prevention of Money Laundering and other authorities in the fight against organised crime )	second half of 2017	budget – signing the memorandum EUR 5,962 - first half of 2016 budget – establishing procedures EUR 5,962 second half of 2017	Memoranda of understanding between the police, Organised Crime Prosecutor's Office and other government bodies and institutions, defining the manner of cooperation and contact points signed, first half of 2016; Procedures for direct coordination and early warning between the police, Organised Crime Prosecutor's Office and other government bodies and institutions established, second half of 2017; The platform for data exchange of law enforcement authorities involved in proactive investigations set up	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.4.11	Adopt the strategy comprehensively upgrading the efficiency of financial investigations Note: the same activity envisaged under chapter 23, Fight against corruption, activity 2.3.2.5.	Ministry of Justice	Adoption of the strategy: I quarter of 2015, to monitor implementation: continuous activity	Link: the same activity is envisaged under chapter 23, Fight against corruption, activity 2.3.2.5	The strategy adopted	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.4.12.	Develop the analysis of necessary capacities in the Administration for the Prevention of Money Laundering Note: the analysis of situation is envisaged under AP 23, corruption, activity 2.3.2.1.	Ministry of Finance - Administration for the Prevention of Money Laundering	III quarter of 2015	budget - EUR 559 for 2015 TAIEX EUR 2250 – for 2015  link: the analysis of situation is envisaged under AP 23, corruption, activity 2.3.2.1.	Assessment of necessary capacities prepared	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.4.13.	Strengthen capacities of the Administration for the Prevention of Money Laundering in terms of spatial, technical, staff and professional capacity, in accordance with the conducted analysis	Ministry of Finance - Administration for the Prevention of Money Laundering	Second half of 2017	<b>TBD</b>	Adequate premises for the adequate number of civil servants ensured; A higher number of civil servants contributes to the increase in successful analyses in the Administration for the Prevention of Money Laundering; the IT system improved, enabling faster and more efficient conduct of the analysis of financial-intelligence data; Number of conducted training sessions; Reducing time necessary for analysis, a larger number of analyses compared to the previous year	



<b>6.2.5.Recommendation from the screening report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<ul style="list-style-type: none"> <li>• Fully implement the new Financial Action Task Force (FATF) recommendations and step up the capacity to run complex financial investigations in parallel with criminal investigations, including through strengthening the special unit in the Ministry of Interior and ensuring adequate training; AP 23 corruption 2.3.2.6</li> </ul>	<p>Full harmonisation with the <i>acquis</i> through improving performance in financial investigations</p>	<p>Reduced financial power of perpetrators of criminal offences and related persons through seized and confiscated proceeds of crime</p>

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.5.1	Develop the analysis of harmonisation of national legislation with FATF recommendation, with the assistance of a foreign expert, including the selection of the best practice model, in relation to the responsibility of law enforcement and investigative authorities for conducting financial investigations in cases of serious criminal offences, through a study visit, for the purposes of implementing the FATF recommendation 30	Ministry of Justice and Ministry of Interior- Cabinet of minister, Criminal Police Directorate, Service for Combating Organised Crime, Head of the Financial Investigations Unit, and other competent authorities, in cooperation with other competent institutions	II quarter of 2015	Budget – EUR 621 € for 2015. TAIEX - EUR 3.000 for 2015. TAIEX - EUR 2.250 for 2015.	The analysis conducted and the model selected	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.5.2	Implement recommendations from the conducted analysis Note: the activity of transposition of FATF recommendations in valid regulations is envisaged under chapter 23, activity 2.3.2.6	Ministry of Justice and Ministry of Interior- Criminal Police Directorate Service for Combating Organised Crime, Head of the Financial Investigations Unit and other competent authorities in cooperation with other competent institutions	IV quarter of 2015	budget – EUR 14.904 for 2015. TAIEX – EUR 11.250 for 2015.  Link: the activity of transposition of FATF recommendations in valid regulations is envisaged under chapter 23, activity 2.3.2.6	The Normative framework based on the conducted analysis harmonised	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.5.3	Strengthen capacities through continuous training of police officers and prosecutors, relating to the conduct of complex financial investigations in parallel with criminal investigations, for the purpose of achieving synergy in proactive action Note: activity envisaged under chapter 23, activity 2.3.2.10	<b>Ministry of Interior-Criminal Police Directorate,</b> Judicial Academy	IV quarter of 2014 onwards	Link: activity envisaged under chapter 23, activity 2.3.2.10  TAIEX EUR 3,700 for 2014 TAIEX EUR 9,700 for 2015	Training conducted and study visit for cross-comparison of data of all government institutions implemented; training of interagency groups for more complex financial investigations in parallel with criminal investigations conducted	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.5.4	Strengthen administrative capacities of the specialised unit within the Ministry of Interior NOTE: the same activity envisaged under chapter 23, Fight against corruption, activity 2.3.2.7	Ministry of Interior, Criminal Police Directorate Service for Combating Organised Crime, Head of the Financial Investigations Unit and other competent authorities	III quarter of 2015 onwards	<p>Link: the same activity envisaged under chapter 23, Fight against corruption, activity 2.3.2.7</p> <p>TAIEX EUR 11,350 for 2015</p> <p>budget :reallocated 50 employees 2015. 3.q - 300.000 € 2016. 600.000 € 2017. 600.000 € 2018. 600.000 €</p> <p>Total budget 2.100.000 €</p> <p>Equipment from existed resources - TBD</p>	Financial Investigations Unit filed; 10 employees trained to conduct proactive investigations; 10 employees trained in the field of international assistance in taking urgent operative measures; 10 employees trained to act upon the European order to freeze and confiscate property	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.5.5	<p>Strengthen capacities through familiarisation with information exchange at the international level, in accordance with the Framework Decision 2006/960/JHA with the aim of more efficient seizure, confiscation and management of assets</p> <p>NOTE: the same activity envisaged under chapter 23, Fight against corruption, activity 2.3.2.8 link 6.1.2.</p>	<p>Ministry of Interior-Criminal Police Directorate, Service for Combating Organised Crime, Head of the Financial Investigations Unit, Police directorate for international operative corporation</p>	IV quarter 2015	Link: the same activity envisaged under chapter 23, Fight against corruption, activity 2.3.2.8	Education conducted	

<b>6.2.6.1 Recommendation from the screening report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<ul style="list-style-type: none"> <li>Fully align the legal framework governing the activities of the FIU</li> </ul>	Full harmonisation with the <i>acquis</i>	Improved protection of the financial and non-financial system

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.6.1.1	Analyse the legal framework regulating activities of the Administration for the Prevention of Money Laundering and develop recommendations to upgrade the situation for the purpose of full harmonisation with the Council Decision 2000/642/JHA	Ministry of Finance – Administration for the Prevention of Money Laundering – director	II quarter of 2015	TAIEX EUR 2250 – II quarter of 2015 Budget EUR 559 for 2015	The analysis conducted and recommendations issued	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS/SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATE OF IMPLEMENTATION</b>
6.2.6.1.2	Develop draft amendments and supplements to the Law on the Prevention of Money Laundering and the Financing of Terrorism, in accordance with recommendations from the analysis, so as to ensure its full alignment with the Council Decision 2000/642/JHA	Ministry of Finance - Administration for the Prevention of Money Laundering - director	IV quarter of 2015	Budget EUR 40,872 - IV quarter of 2015	The Law on the Prevention of Money Laundering and the Financing of Terrorism amended	
6.2.6.1.3	Develop internal acts relating to data protection, following the completed analysis of situation in the field of data protection within chapter 23, field “data protection”,	Ministry of Finance - Administration for the Prevention of Money Laundering - director	Second half 2017	link: TBD following analyses –	Internal acts on data protection adopted	



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	<p>and ensure material-technical conditions for the implementation of these acts</p> <p>NOTE: Harmonisation measure in the field of data protection is envisaged under chapter 23, field “data protection”</p>					

6.2.6.2 Recommendation from the screening report	OVERALL RESULT	INDICATOR OF IMPACT
<ul style="list-style-type: none"> <li>Improve the analysis of cash transactions and reporting on suspicious transactions</li> </ul> RECOMMENDATIONS FROM THE NARRATIVE PART	Full harmonisation with the <i>acquis</i>	Improved protection of the financial and non-financial systems

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.6.2.1	Learn about and analyse good practices in relation to an efficient system of monitoring cash transactions and adopt recommendations for system upgrade	Ministry of Finance - Administration for the Prevention of Money Laundering	II quarter of 2015	TAIEX EUR 8,250 For 2015	Report on the experience of other countries and given recommendations for improvement of the system	
6.2.6.2.2	Upgrade the system for monitoring cash transactions based on the conducted analysis	Ministry of Finance - Administration for the Prevention of Money Laundering	IV quarter of 2015	TBD	The system for monitoring cash transactions based on the conducted analysis upgraded	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.6.2.3	Develop the analysis of situation of reported suspicious transactions, particularly in the sectors of real estate trading, exchange offices and insurance companies	Ministry of Finance - Administration for the Prevention of Money Laundering, National Bank of Serbia, Ministry of Trade, Tourism and Telecommunications - Market Inspection Sector, Securities Commission	IV Quarter 2015	TAIEX EUR 2250 – 2015 budget EUR 745 for 2015	the analysis developed recommendations given	
6.2.6.2.4	Strengthen the capacities of reporting entities through training in the reporting on suspicious transactions, particularly in the fields of insurance, exchange offices and real estate trading	Ministry of Finance - Administration for the Prevention of Money Laundering, supervision authorities	Continuously from II quarter from 2015	TBD	Number of reported on suspicious transactions, particularly in the fields of insurance, exchange offices and real estate trading	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.6.2.5	Strengthen the capacities of supervision authorities through specialised AMLCFT training for supervision authorities	Ministry of Finance - Administration for the Prevention of Money Laundering, supervision authorities	Continuously from II quarter from 2015	budget – EUR 600 annually – from 2015 to 2018	Number of reported on suspicious transactions, particularly in the fields of insurance, exchange offices and real estate trading in accordance with 2014	

6.2.7 Recommendation from the screening report	OVERALL RESULT	INDICATOR OF IMPACT
<ul style="list-style-type: none"> <li>Ensure that the legislative and institutional framework enables effective seizure, confiscation and management of the proceeds of crime resulting in an increased number of seizures and confiscations</li> </ul>	Full harmonisation with the <i>acquis</i> for the purpose of increasing the number of seizures and confiscations of the proceeds of crime	<p>Positive report of EC</p> <p>Number of sized and confiscated assets deriving from criminal activity</p>

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.7.1	Adopt the Law Amending and Supplementing the Law on the Confiscation and Seizure of the Proceeds from Crime Note: the same activity is envisaged under chapter 23, Fight against corruption, 2.3.5.1	Ministry of Justice, Directorate for the Management of Seized and Confiscated Assets	IV quarter of 2015	Note: the same activity is envisaged under chapter 23, Fight against corruption, 2.3.5.1	The Law Amending and Supplementing the Law adopted	
6.2.7.2	Adopt by-laws regulating record keeping, method of managing seized and confiscated assets and valuation of seized and confiscated assets Note: the same activity is envisaged under chapter 23, Fight against corruption,	Ministry of Justice, Directorate for the Management of Seized and Confiscated Assets	II quarter of 2016	Note: the same activity is envisaged under chapter 23, Fight against corruption, 2.3.5.2	By-laws adopted; working procedures of the Directorate adopted; Regular reporting	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	2.3.5.2					
6.2.7.3	<p>Strengthen material-technical capacities of the Directorate for the Management of Seized and Confiscated Assets through the procurement of the software for recording assets</p> <p>Note: the same activity is envisaged under chapter 23, Fight against corruption</p>	<p>Ministry of Justice, Directorate for the Management of Seized and Confiscated Assets</p>	<p>II quarter 2016</p>	<p>Note: the same activity is envisaged under chapter 23, Fight against corruption 2.3.5.3.</p>	<p>Software installed</p>	
6.2.7.4	<p>Improve capacities of the Directorate for the Management of Assets and capacity building, particularly in relation to assets seized from legal entities</p> <p>Note: the same</p>	<p>Ministry of Justice, Directorate for the Management of Seized and Confiscated Assets</p>	<p>continuous</p>	<p>Note: the same activity is envisaged under chapter 23, Fight against corruption, 2.3.5.4.</p>	<p>Training implemented and vacancies filled</p>	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	activity is envisaged under chapter 23, Fight against corruption, 2.3.5.4.					
6.2.7.5	Improve international cooperation by concluding agreements with directorates from countries of the region and the EU Note: the same activity is envisaged under chapter 23, Fight against corruption, 2.3.5.5.	Ministry of Justice, Directorate for the Management of Seized and Confiscated Assets	continuous	Note: the same activity is envisaged under chapter 23, Fight against corruption, 2.3.5.5.	Agreements concluded	
6.2.7.6	Strengthen capacities of the Financial Investigations Unit within the	Ministry of Interior-Finance Sector, Ministry of Justice,	IV quarter of 2015 and continuous training	donation/ budget 920 € 4. q 2015. 3.680 € for 2016. 3.680 € for 2017. 3.680 € for 2018.	10 employed police officers at the Ministry of Interior trained	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
	Ministry of Interior, courts and prosecutor's offices through training	Ministry of Interior Directorate for the Management of Seized and Confiscated Assets, Judicial Academy		Total: 11.960 €  Link: activity 6.2.5.3. TAIEX in AP 24	through TAIEX; 15 employed police officers at the Ministry of Interior through TAIEX workshops (for application of the new Law) trained; training for 20 prosecutors and judges per year conducted;	



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS/SOURCE OF FINANCING	INDICATOR OF RESULT	STATE OF IMPLEMENTATION
6.2.7.7	Strengthen capacities by learning about the exchange of information at the international level, in accordance with the Framework Decision 2006/960/JHA for the purpose of more efficient seizure, confiscation and management of assets	Ministry of Interior-Criminal Police Directorate Service for Combating Organised Crime, Head of Financial Investigations Unit	III quarter of 2015	Link: activity 6.2.5.5 AP 24	Best EU solutions and practice incorporated in proposed acts by responsible authorities	

<b>6.2.8. Recommendation from the screening report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<ul style="list-style-type: none"> <li>• Adopt and implement a new Strategy and Action Plan for the prevention and the fight against trafficking in human beings (including inter alia steps to further align with the <i>acquis</i>, steps to proactively identify and duly protect victims of trafficking, ensure dissuasive sanctions for those found guilty of trafficking in human beings, outline a timeline and steps to appoint a National Rapporteur for the fight against trafficking of human beings in line with the Directive); further foster efficiency and specialisation within the police and develop dedicated policy measures based on a strategic picture of the trafficking situation in the country</li> </ul>	<p>Full harmonisation with the <i>acquis</i> in the field of trafficking in human beings</p>	<p>Improved mechanisms for countering all forms of trafficking in human beings, in accordance with EU standards, as an adequate response of the Republic of Serbia to the phenomenon of trafficking in human beings, in line with EU standards</p>

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.8.1	Pass a new Strategy for the Prevention and Suppression of Human Trafficking and Victim Protection in the Republic of Serbia for the period 2014 - 2020 and the initial Action Plan for its implementation for the period 2015 - 2016	Ministry of Interior Border Police Directorate	IV quarter of 2014	Budget EUR 633, IV quarter of 2014	Strategy and Action Plan passed	

6.2.8.2	Implement the new Strategy for the Prevention and Suppression of Human Trafficking and Victim Protection in the Republic of Serbia for the period 2014 - 2020 and the initial Action Plan for its implementation for the period 2015 - 2016	<b>Implementation Team</b> (Ministry of the Interior, Public Prosecutor's Office, Centre for Human Trafficking Victims Protection, Ministry of Labour, Employment, Veteran and Social Policy, Ministry of Health, Ministry of Education, Ministry of Youth and Sports, Ministry of Finance, Ministry of Justice, Security Information Agency, NGOs)	Second half of 2015 and beyond	<p>*budget regular - (engagement of 610 employees, material costs,) 9.650.000 € per year:  4.825.000 € for 2015.  9.650.000 € for 2016.  9.650.000 € for 2017.  9.650.000 € for 2018.  Total 33.775.000 €</p> <p>*budget (additional) - 84.000 € per year  42.000 € for 2015.  84.000 € for 2016.  84.000 € for 2017.  84.000 € for 2018.  Total : 294.000 €</p> <p>*donation/other resources  466.000 € per year (IPA 2014 - 1.500.000 € human trafficking, IPA 2013 –from total of 5.000.000 € - 100.000 € will be located)  *TAIEX TBD</p>	Action Plan activities implemented	
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6.2.8.3	Perform monitoring, reporting and evaluation according to the Strategy	<b>Ministry of Interior - National Anti-Trafficking Coordinator</b>	II and IV quarters of 2015 and 2016	Budget - 3.974 € for 2015 3.974 € for 2016 TAIEX - 2.250 € for 2015. TAIEX - 2.250 € for 2016.	Report on the implementation of the Strategy containing recommendations for changes and additions	
6.2.8.4	Conduct an analysis of alignment of national legislation with the EU <i>acquis</i> in the anti-trafficking area with a particular focus on the Directive 2011/36/EU on human trafficking, Directive 2004/81/EC on residence permits issued to third-country nationals who are victims of trafficking in human beings or who were subject	<b>Ministry of Interior - National Anti-Trafficking Coordinator</b>	Second half of 2015	Budget - EUR 3,975 for 2014 EUR 1,987 for 2015  TAIEX EUR 4,500 - October 2014 TAIEX EUR 4,500 - December 2014 TAIEX EUR 4,500 - February 2015	Level of alignment established based on TAIEX experts' recommendations	

	to irregular migration, and Directive 2012/29/EU					
6.2.8.5	Adjust the legislative framework based on the analysis conducted	<b>Ministry of the Interior / Minister's Office, in cooperation with,</b> Ministry of Justice, Ministry of Labour, Employment, Veteran and Social Policy, Ministry of Health, Centre for Human Trafficking Victims Protection	Second half of 2016	Budget - EUR 267,993 - second half of 2016	Amendments to the Criminal Code of the Republic of Serbia adopted, amendments to the Law on Social Care adopted, amendments to the Law on Free Legal Aid adopted, amendments to the Law on Foreigners adopted, amendments to the Law on Health Care	

					adopted, amendments to the Criminal Procedure Code adopted	
6.2.8.6	Develop specific criteria to recognise human trafficking victims in order to enhance proactive identification	<b>Centre for Human Trafficking Victims Protection</b> in cooperation with other competent authorities	IV quarter of 2014	Donations - IOM: Strengthening the system for the identification and protection of victims of human trafficking. Project value amounts to USD 60,000 (approx. EUR 46,500), IV quarter of 2014	Indicators defined, publicly available on the website(s) of relevant institutions	
6.2.8.7	Take steps towards proactive identification and due protection of human trafficking victims in line with the Strategy	<b>Ministry of Labour, Employment, Veteran and Social Policy and Centre for Human Trafficking Victims Protection</b> in cooperation with other competent authorities	2015 and 2016	Link:6.2.8.2. EUR 220,000 annually - for 2015 and 2016 Other resources- donation, TAIEX- 180,000 per year (Centre for Human Trafficking Victims Protection has available 40,000 from the budget)	Activities under objectives 3 and 4 defining the area are implemented	

6.2.8.8	Finalise the steps to appoint the National Anti-Trafficking Coordinator according to the Strategy	<b>Ministry of Interior, RS Government</b>	Upon the adoption of the Strategy	No costs	Strategy adopted	
6.2.8.9	Enhance the capacities of police through training and seminars intended for specialised police officers working on anti-trafficking cases	Ministry of Interior	IV quarters of 2015	Budget - EUR 13,020 for 2015	Trainings, seminars delivered	



6.2.8.10	Develop a strategic picture in the field of human trafficking (strategic picture within SOCTA for Serbia)	Ministry of Interior	Second half of 2016	Link: activity 6.2.1.5 AP 24	Strategic picture developed	
6.2.8.11	Learn about best practices in terms of organisational capacities of the police in suppressing human trafficking in EU member states, in order to define more clearly the competences of the organisational units of the Ministry of	Ministry of Interior	II quarter of 2015	Taiex - EUR 8,700 - II quarter of 2015	Report on the Taiex event implemented	

	Interior					
6.2.8.12	Improve organisational capacities of the police in line with EU best practices	Ministry of Interior/General Police Directorate/Criminal Police Directorate/Border Police Directorate/Police Directorate	III quarter of 2015	Budget - EUR 2,422 - III quarter of 2015 Link: activity 6.2.8.2. equipment – donation/other resources IPA 2014 - 1.500.000 € (THB)	Amended rulebook on jobs systematisation passed, Proactive human trafficking victim identification, Number of efficient applications of special investigative techniques, procedures established for exchange of human trafficking information inside the police and with other state authorities (prosecutor's office, court, inspectorates, etc.)	

6.2.8.13	Develop appropriate measures on the basis of the strategic picture within SOCTA for Serbia about the situation related to human trafficking in Serbia	Ministry of Interior/General Police Directorate	First half of 2017	Taiex EUR 3,950 - First half of 2017	Policy measures defined	
6.2.8.14	Present a model for the national rapporteur institution and related best EU practices to Serbian partners	Ministry of Interior	During 2018	Taiex EUR 5,700 - 2018	Agreed upon model	
6.2.8.15	Take steps towards establishing the National Rapporteur institution with the support of EU experts	Ministry of Interior	During 2018	Taiex EUR 4,350 - 2018	Steps taken towards The National Rapporteur institution establishing	

<b>6.2.9.1 Recommendation from the Screening Report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<ul style="list-style-type: none"> <li>• Provide further specialised training and enhance the capacity of law enforcement bodies in charge of fighting cyber criminality;</li> </ul>		<p>The level of skills and performance quality of all employees; the extent to which the appropriate implementation, monitoring, and evaluation mode is provided for; better equipment</p>

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.9.1.1	1. Draft relevant by-legislation in order to enhance organisational, human resource, and technical capacities against cyber crime	Ministry of Interior - Service for Combating Organised Crime, Ministry of Justice, Public Prosecutor's Office - Cyber Crime Prosecutor's Office, State Prosecutorial Council, Ministry of Finance	III quarter of 2015	Budget regular for 2015 EUR 4,968	Legislative acts that have taken effect.	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.9.1.2	Set-up a specialised Section for investigations of abuse and of credit cards, e - commerce and e-banking within the Ministry of Interior - Service for Combating Organised Crime – Department against cybercrime (envisaged number of work places is 1 + 15, i.e. 1 manager and 15 staff members),	Ministry of Interior	IV q. 2015, 1 + 5 relocation Mid 2016 - 3 new employees Mid 2017 - 3 relocation Mid 2018 - 4 relocation	<p>budget regular - transfers of employees (13)</p> <p>2015. (4q) - 6 - 18.000 € 2016. - 6 - 72.000 € 2017. - 6+3 - 90.000 € 2018. -6+3+4 - 132.000 €</p> <p>Total budget- 312.000 €</p> <p>Budget additional - Recruitment of new employees (3)</p> <p>2016.- - 3 - 18.000 € 2017. - 3 - 36.000 € 2018. - 3 - 36.000 €</p> <p>Total budget additional -90.000 €</p> <p>Training \ <b>TAIEX</b></p>	Section established Material and technical capacities for best performance developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
				3.000 €, 2015. 3.000 €, 2016. 3.000 €, 2017. 3.000 €, 2018. Total 12.000 € TAIEX workshops : 6.450 €, 2015. 6.450 €, 2016. 6.450 €, 2017. 6.450 €, 2018. Total 25.800 €  Equipment existing resources for 16 employees TBD		
6.2.9.1.3	Set-up a specialised Section for suppressing illicit and harmful content on the internet within the Ministry of Interior - Service for Combating Organised Crime – Department against cybercrime (this section would primarily handle	Ministry of Interior	1 + 5 new employees - up to mid-2015, 2 new employees - up to mid-2016, 2 new employees - mid-2017 and 1 new employee - mid-2018; purchase of equipment,	budget regular - transfers of 9 employees 2015. (4.q) - 6 - 18.000 € 2016. - 6 - 72.000 € 2017 - 6+2 - 84.000 € 2018. - 6+2+1 -	Section established Material and technical capacities for best performance developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	<p>child pornography investigations), (envisaged number of work places is 1 + 10, i.e. 1 manager and 10 staff members), and establishment of an automated support system for this Section. NOTE: same activity is envisaged under recommendation 12</p>		<p>furbishing of offices, etc. to be done successively as the recruitment in 2015-2018 progresses</p>	<p>102.000 €</p> <p>Total budget- 276,000 €</p> <p>Budget additional - Recruitment of new employees (2)</p> <p>2016. - 2 - 12.000 €</p> <p>2017. -2 - 24.000 €</p> <p>2018. - 2 - 24.000 €</p> <p>total - 60.000 €</p> <p>Training</p> <p>TAIEX:</p> <p>for 2014., 3.000 €</p> <p>for 2015., 3.000 €</p> <p>for 2016. 3.000 €</p> <p>for 2017. 3.000 €</p>		

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
				for 2018. 3.000 € EUR  Total 15.000 €  TAIEX workshops 6.450 € for 2015., 6.450 € for 2016., 6.450 € for 2017. 6.450 € for 2018. – Total 25.800 €  Equipment existing resources for 11 employees TBD		



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.9.1.4	Enhance capacities of the Anti-Cybercrime Prosecutor's Office	<b>Ministry of Justice,</b> State Prosecutorial Council, Public Prosecutor's Office	IV quarter of 2015	Budget additional - Recruitment of new employees (7)  26,568€ - IV quarter of 2015. 106.272 €-2016. 106.272 €-2017. 106.272 €-2018.  Total budget - 345.384 €  Equipment TBD (existing resources)  Training: TAIEX: 2016. (4.q) - 7.800 € 2017. (4.q) - 7.800 € 2018. (4.q) - 7.800 €  Total: 23.400 €	Systematisation extended by 2 deputy public prosecutors, 2 prosecutors' assistants, 3 administrative staff members Adequate material and technical conditions created	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.9.1.5	<p>Conduct an analysis of the existing legislative, institutional and technical framework for the establishment of state authorities' CERT</p> <p>Note: this activity will be addressed under Chapter 10</p>	<p><b>Ministry of Trade, Tourism and Telecommunications</b></p>	<p>II quarter of 2015</p>	<p>Note: this activity will be addressed under Chapter 10</p>	<p>Analysis report developed</p>	
6.2.9.1.6	<p>7. Conduct an analysis of the existing legislative, institutional and technical framework for the establishment of state authorities' CERT</p> <p>Note: this activity will be addressed under Chapter 10</p>	<p><b>Ministry of Trade, Tourism and Telecommunications,</b>  Ministry of Justice,  Ministry of Interior,  Public Prosecutor's Office,  Administration for Common Services for the Republic's Authorities, Security Information Agency,  Regulatory Agency for Electronic Communications and Postal Services,  Ministry of Defence,</p>	<p>I quarter of 2016</p>	<p>Note: this activity will be addressed under Chapter 10</p>	<p>Legislation and by-legislation adopted</p>	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		etc.				
6.2.9.1.7	8. Establish CERT for state authorities' NOTE: this activity is envisaged under Chapter 10 on Information Society and Media	<b>Ministry of Trade, Tourism and Telecommunications,</b> Ministry of Justice, Ministry of Interior, Public Prosecutor's Office, Administration for Common Services for the Republic's Authorities, Security Information Agency, Regulatory Agency for Electronic	IV quarter of 2016	Note: this activity will be addressed under Chapter 10	State authorities' CERT established	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
		Communications and Postal Services, Ministry of Defence, etc.				

<b>6.2.9.2 Recommendation from the text of the Screening Report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Harmonisation of Serbian legislation with the <i>acquis</i> and EU standards in the field of fight against cybercrime – RECOMMENDATION FROM THE TEXT		

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.9.2.1	1. Analyse the current legislative framework in order to determine the level of its alignment with the <i>acquis</i> and EU standards	<b>Ministry of Justice,</b> Ministry of Trade, Tourism and Telecommunications, Ministry of Interior, Public Prosecutor's Office	II quarter of 2015	Budget - EUR 1,490 II quarter of 2015 Taix: EUR 13,500 II quarter of 2015	Analysis conducted	
6.2.9.2.2	2. Draft laws and by-laws based on the analysis conducted	<b>Ministry of Justice,</b> Ministry of Interior, Ministry of Trade, Tourism and Telecommunications, Public Prosecutor's Office	II quarter of 2016	Budget - EUR 13,972 II quarter of 2016  Link: this activity is part of AP in Ch. 23,	Legislation and by-legislation adopted	

<b>6.2.9.3 Recommendation from the text of the Screening Report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Strengthening cooperation among state authorities and with civil society institutions in fighting cybercrime - RECOMMENDATION FROM THE TEXT		Level of efficiency of state authorities in fighting cybercrime and sexual exploitation of children, level of increase in transparency, level of civil society participation

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.9.3.1	Draft Agreements on cooperation among state authorities and with civil society institutions in fighting cybercrime	<b>Ministry of Justice,</b> Public Prosecutor's Office, Ministry of Interior, etc.	II quarter of 2015	Budget EUR 994 II quarter of 2015	Agreements on cooperation approved	

<b>6.2.10.1. Recommendation from the Screening Report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<ul style="list-style-type: none"> <li>• Establish dedicated teams of experts to improve cooperation with the EU and the Western Balkans to increase the flow of information and intelligence regarding the illicit trafficking in firearms</li> </ul>	Full alignment with the <i>acquis</i> based on a roadmap specifying different steps	Republic of Serbia is an equal partner to EU member states and Western Balkans countries in the prevention and fight against illicit trafficking in firearms

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.10.1.1	Learn about the best solution for establishing a closer and faster cooperation and exchange of experience and information with the EU and other countries	Ministry of Interior, Criminal Police Directorate, Service for Combating Organised Crime - Head of Section for the suppression trafficking of arms and dangerous substances	end of 2014	Taixex - EUR 3.000 - IV quarter of 2014	Report of study visit	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.10.1.2	Improve the exchange of information and intelligence through participation in the South-East European Expert Group on Firearms and European Firearms Expert Group	Ministry of Interior, Criminal Police Directorate, Service for Combating Organised Crime - Head of Department for the suppression of general organised criminality	IV quarter of 2014 and after	No Costs	Signing of the Memorandum on the establishment of the Expert group Designation of the Expert group contact point Amount of information exchanged	
6.2.10.1.3	Enhance capacities through training on the role of legal entities as the source of information in the suppression of illicit arms trade	<b>Ministry of Interior</b> , Criminal Police Directorate, Service for Combating Organised Crime - Head of Section for the suppression trafficking of arms and dangerous substances, Administrative Affairs	I quarter of 2015	Taix - EUR 3,700 – I quarter of 2015	10 employees trained	



No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		Directorate, in cooperation with other competent institutions				
6.2.10.1.4	Improve cooperation with the EU by learning about the best model for information exchange in cases of organised arms trafficking	Ministry of Interior, Criminal Police Directorate, Service for Combating Organised Crime - Head of Section for the suppression trafficking of arms and dangerous substances	II quarter of 2015	Taix - EUR 3000 – II quarter of 2015	Report on exchanged information	
6.2.10.1.5	Improve interinstitutional cooperation in terms of exchange of information and intelligence at the national level, according to the recognised practice in the EU	Ministry of Interior, Criminal Police Directorate, Service for Combating Organised Crime - Head of Section for the suppression trafficking of	III quarter of 2015 and after	Budget - EUR 332 - III quarter of 2015	Agreement on cooperation signed, contact points designated, reports from periodic meetings	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		arms and dangerous substances				
6.2.10.1.6	Organise a workshop in order to learn about the work of the South-East European Expert Group on Firearms and European Firearms Expert Group	Ministry of Interior, Criminal Police Directorate, Service for Combating Organised Crime - Head of Section for the suppression trafficking of arms and dangerous substances	IV quarter of 2015	TBD	Workshop held	

<b>6.2.10.2. RECOMMENDATIONS FROM THE TEXT</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.10.2.1	Prepare a draft for a new law on weapons and ammunition which will lay down a legal framework harmonised with directives	Ministry of Interior - Administrative Affairs Directorate, assistant head of directorate	IV quarter of 2014	Budget EUR 52.186- IV quarter of 2014	Law adopted	
6.2.10.2.2	Enhance capacities by training of staff for application and legal interpretation of the new Law on Weapons and Ammunition	Ministry of Interior - Administrative Affairs Directorate, assistant head of directorate	IV quarter of 2015	Budget EUR 48.672- IV quarter of 2015 donation UNDP (SEESAC)	Training programme designed and adopted; 10 seminars held - 331 trained officer working on weapons issues (improved, developed HR	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
					capacities - outcome); training programme evaluation; trainees successfully apply the knowledge acquired	
6.2.10.2.3	Improve the current IT system so as to be consistent with the adopted Law	Ministry of Interior - Administrative Affairs Directorate, assistant head of directorate and IT Directorate	I quarter of 2016	donations: UNDP (SEESAC) – hardware and software from the project -TBD	New system for the implementation of the new Law established	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.10.2.4	Enhance capacities by training employees on the application of the new system for the processing of requests received and issuing documents	Ministry of Interior - Administrative Affairs Directorate, assistant head of directorate and IT Directorate	II quarter of 2016	Budget EUR 48.960 - IV quarter of 2015  donations: UNDP (SEESAC) – hardware and software from the project - TBD	Training programme designed and adopted; 18 seminars held - 331 trained officer working on weapons issues (improved, developed HR capacities - outcome); training programme evaluation; trainees successfully apply the knowledge acquired	

<b>6.2.11. Recommendation from the Screening Report</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
<b>Propose measures to strengthen the effective protection of witnesses</b>	Full alignment with the <i>acquis</i> based on a roadmap specifying different steps	Procedural and non-procedural witness protection improved

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.11.1	1. Amend Article 13 of the Rulebook on the Internal Organisation and Systematisation of Workplaces in the Ministry of Interior relating to the tasks and organisation of the Unit for Protection.	<b>Ministry of Interior, Unit for Protection</b>	III quarter of 2015	Budget EUR 3.726 €	Rulebook on the Internal Organisation and Systematisation of Workplaces in the Ministry of Interior adopted	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.11.2	2. Improve capacities of the Unit for Protection through training	<b>Witness Protection Unit</b> , NI-CO (Northern Ireland) through EU Project on Cooperation in Criminal Justice: Witness protection in the fight against serious crime and corruption (WINPRO II), and Administration for education, training, specialisation and science.	Permanently	donation - Budget, NI-CO (Northern Ireland) Budget, and donations EU Project on Cooperation in Criminal Justice: Witness protection in the fight against serious crime and corruption (WINPRO II) trainings TBD	WINPRO II specialised trainings delivered, Training Directorate's trainings delivered	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.11.3	3. Enhance material and technical capacities of the Unit for Protection	<b>Ministry of Interior, Unit for Protection</b>	IV quarter of 2015	Budget (existing equipment) Equipment TBD	Witness Protection Unit equipped with communication devices (secure mobile telephones, 5 manual radio stations); 2 special armoured vehicles purchased for the Unit's needs; bulletproof vests purchased; firearms (Glock pistol, Heckler submachine gun, SIG, Colt M4), security doors with entrance code, physical restraint devices and tactical equipment purchased for 40 officers; IT equipment purchased	
6.2.11.4	4. Provide adequate business premises to the Unit for Protection	<b>Ministry of Interior, Unit for Protection</b>	III quarter of 2015	Budget – existing premises TBD	Adequate and isolated premises in line with EU standards for the Unit for Protection in place	



<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.11.5	5. Conduct an analysis of adequacy of premises in courts and prosecutors' offices for protection and secure interviews of the protected witnesses	<b>Ministry of Justice</b>	2016	Budget EUR 12.420 TAIEX 2.250€ - 2016.	Report on the analysis conducted	
6.2.11.6	6. Make available to the courts and prosecutors' offices, based on the analysis, adequate premises for protection and secure interviews with the protected witnesses	<b>Ministry of Justice</b>	2018	TBD	Adequate premises for protection and secure interviews of the protected witnesses in courts and prosecutors' offices in place	

6.2.12. Recommendation from the Screening Report	OVERALL RESULT	INDICATOR OF IMPACT
Enhancing human and material and technical capacities of all state authorities involved in fighting sexual exploitation of children (Directive 2011/93/EU and Decision 2000/375/JHA)	Full alignment with the <i>acquis</i>	Increased level of safety in the Republic of Serbia with respect to commission of crimes in the area of sexual exploitation of children Increased level of public awareness in the Republic of Serbia concerning the commission of crimes in the area of sexual exploitation of children

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.12.1	1. Conduct an analysis of the existing legislative, institutional and technical framework in Serbia in the field of fight against sexual exploitation of children in order to determine the level of compliance with the <i>acquis</i> and EU standards with the aim of amending relevant Serbian legislation, particularly taking	<b>Ministry of Interior</b> , Ministry of Justice, Ministry of Trade, Tourism and Telecommunications, Anti-Cybercrime Prosecutor's Office, Ministry of Labour, Employment, Veteran and Social Policy, etc.	IV quarter of 2015	Budget -EUR 1,863 - IV quarter of 2015 Taiex -EUR -13,500 – IV quarter of 2015	Analysis report developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	into account best practices in fighting sexual exploitation of children in EU member states					
6.2.12.2	Amend relevant by-legislation in order to enhance organisational, human resource, and technical capacities against sexual exploitation of children, especially child pornography.	<b>Ministry of Interior-Service for Combating Organised Crime,</b> Ministry of Justice, Ministry of Trade, Tourism and Telecommunications, Anti-Cybercrime Prosecutor's Office, Ministry of Labour, Employment, Veteran and Social Policy, etc.	III quarter of 2015	Link activity 6.2.9.1. in AP 24	By-legislation (rulebooks on workplace systematisation) in effect.	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
6.2.12.3	3. Develop an action plan based on the findings of the impact assessment	<b>Ministry of Interior</b> , Ministry of Justice, Ministry of Trade, Tourism and Telecommunications, Anti-Cybercrime Prosecutor's Office, Ministry of Labour, Employment, Veteran and Social Policy, etc.	First half of 2016	Budget – EUR 17.388 for 2016. Budget for adopting the Strategy : EUR 633 for 2016. Total : 18.021 €  TAIEX experts – 6.750 € for 2016. TAIEX workshop+experts – 8.700 € for 2016.	Action plan developed and adopted	
6.2.12.4	4. Set-up a specialised Section for suppressing illicit and harmful content on the internet within the Ministry of Interior - Service for Combating Organised Crime (this section would primarily handle child pornography investigations), (number of work	<b>MINISTRY OF INTERIOR</b>	1 + 5 new employees - up to mid-2015, 2 new employees - up to mid-2016, 2 new employees - mid-2017 and 1 new employee - mid-2018; purchase of equipment, refurbishing of	Link : the same activity is envisaged under recommendation 9, activity 3	Section established Material and technical capacities for best performance developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	places envisaged is 1 + 10, i.e. 1 manager and 10 staff members), and establishment of an automated support system for this Section. NOTE: same activity is envisaged under recommendation 9		offices, etc. to be done successively as the recruitment in 2015-2018 progresses			
6.2.12.5	5. Draft and sign agreements on cooperation among state authorities and with civil society institutions with the aim of strengthening cooperation	<b>Ministry of Justice</b> , Public Prosecutor's Office, Ministry of Interior, etc.	2015/2016	Budget EUR 621  EU projects	Agreements on cooperation approved	

6.2.13. Recommendation from the text	OVERALL RESULT	INDICATOR OF IMPACT
Alignment with the Framework Decision 2001/413/JHA combating fraud and counterfeiting of non-cash means of payment	Full alignment with the <i>acquis</i> based on a roadmap specifying different steps	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.13.1	Learn about best practices and solutions in the field of fighting fraud in line with Council Framework Decision 2001/413/JHA	<b>Ministry of Interior, Criminal Police Directorate, Service for Combating Organised Crime - deputy head of Department of the suppression of organised financial crime</b>	IV quarter of 2014	Taiex -EUR 3,000 – IV quarter of 2014	Introduction of best EU solutions and practices in the responsible authorities' proposals for by-legislation	

No	ACTIVITIES	RESPONSIBLE AUTHORITY	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
6.2.13.2	Align the relevant legislation with the Council Framework Decision 2001/413/JHA by proposing amendments to the Criminal Code	<b>Ministry of Interior, Criminal Police Directorate, Service for Combating Organised Crime - deputy head of Department of the suppression of organised financial crime, Ministry of Justice</b>	IV quarter of 2015	No costs	Amendments adopted Procedures adopted	
6.2.13.3	Enhance the capacities of the Ministry of Interior and Ministry of Justice to allow for the implementation of the Council Framework Decision 2001/413	<b>Ministry of Interior, Criminal Police Directorate, Service for Combating Organised Crime - deputy head of Department of the suppression of organised financial crime, Ministry of Justice</b>	I quarter of 2015	Taiex - EUR 6,700 – I quarter of 2015	Training for the application of the Law on the Liability of Legal Persons delivered, 10 employees trained Training on criminal investigations related to financial crime with elements of fraud delivered, 15 employees of Ministry of Interior and	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITY</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
					Ministry of Justice trained	



## **7. FIGHT AGAINST TERRORISM**

**Serbia stated that its legislation was largely compatible with the *acquis* on the definition of terrorism, exchange of information and cooperation concerning terrorist offences and the protection of critical infrastructure. Serbia is preparing a new national Strategy and Action Plan on the fight against terrorism. A Service for combating terrorism and extremism under the Ministry of Interior has been established.**

**Serbia underlined that it had ratified all relevant international and Council of Europe instruments on the fight against terrorism.**

7.1. Recommendation from the Screening Report	OVERALL RESULT	INDICATOR OF IMPACT
<ul style="list-style-type: none"> <li>• Adopt and implement a new comprehensive strategy and action plan to prevent and fight terrorism</li> </ul>	Alignment with the EU strategies and action plans in this area	More efficient and effective policies in the fight against terrorism European Commission reports

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.1.1.	Prepare a Draft National Strategy and Action Plan for the fight against terrorism	<b>Working group - chairman of the working group;</b> <b>Ministry of Justice,</b> Ministry of Interior, Ministry of Finance; Ministry of Defence: Military Security Agency, Military Intelligence Agency and other competent organisational units; Security Information Agency; Civilian	I quarter of 2015	<b>BUDGET (regular) 4,121 EUR for 2015.</b>	Working group set up; National Strategy and Action Plan for the prevention and fight against terrorism adopted by Government	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		Aviation Directorate; Office of the Council on National Security and Classified Information Protection				
7.1.2.	Implement the National Strategy for the fight against terrorism.	Working group	TBD	<b>TBD</b>	Envisaged activities implemented within the set timeframe	
7.1.3	Conduct reporting and evaluation concerning the implementation of the National Strategy for the fight against terrorism	Working group for monitoring and evaluation	Based on the timeframes set in the strategy	<b>BUDGET (regular)</b> <b>2,156 EUR for 2015.</b> <b>2,156 EUR for 2016.</b> <b>2,156 EUR for 2017.</b> <b>2,156 EUR for 2018.</b> <b>TOTAL 8,624 EUR</b>	Reports of the working group within the timeframes specified in the strategy; Evaluation within the timeframes specified in the strategy based on the Report	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.1.4	Prepare a Draft National Strategy and Action Plan for the fight against money laundering and the financing of terrorism	Ministry of Finance: Administration for the Prevention of Money Laundering - Director of the Administration	II quarter of 2015	<b>BUDGET(regular) 12,722 EUR for 2015.</b>	Standing Coordination Group set up; National Strategy and Action Plan for the fight against money laundering and the financing of terrorism adopted by the Government.	
7.1.5	Implement the National Strategy against money laundering terrorism financing	Standing coordination group	TBD	<b>TBD</b>	Envisaged activities implemented within the set timeframe	
7.1.6	Conduct reporting and evaluation concerning implementation of the National Strategy against money laundering and terrorism	Standing coordination group - SCG coordinator (Ministry of Finance: Administration for the Prevention of Money Laundering, Customs	Based on the timeframes set in the strategy	<b>BUDGET (regular) 2,650 EUR for 2015. 2,650 EUR for 2016. 2,650 EUR for 2017. 2,650 EUR for 2018. TOTAL 10,600 EUR</b>	Reports of the Standing Coordination Group within the timeframes specified in the strategy; Evaluation within	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	financing	Administration, Tax Administration, Sector for exchange and foreign currency operations and games of chance; Ministry of Justice; Ministry of Interior; Supreme Court of Cassation; Public Prosecutor's Office; Securities Commission; National Bank of Serbia; Security Information Agency; Military Security Agency and Military Intelligence Agency			the timeframes specified in the strategy based on the Reports	

7.2. Recommendation from the Screening Report	OVERALL RESULT	INDICATOR OF IMPACT
<ul style="list-style-type: none"> <li>• Prepare measures to align the national legislation with the <i>acquis</i> in this area and update the policy framework to take into consideration policy developments at EU level, including measures to prevent and address radicalisation in line with EU best practices (e.g. on the phenomenon of so called "foreign fighters");</li> </ul>	Alignment with the EU <i>acquis</i>	Sustainability of the system in the efficient suppression of terrorist threats European Commission reports

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.2.1	Analyse the level of alignment with the Council Framework Decision 2002/475/JHA of 13 June 2002 on the fight against terrorism and Council Framework Decision 2008/919/JHA of 2008	Ministry of Justice	I quarter of 2015	<b>BUDGET (regular) 580 EUR for 2015. TAIEX 2,250 EUR for 2015. TOTAL 2,830 EUR</b>	The level of compliance established in the form of a table	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.2.2	Prepare a Draft law amending the Criminal Code so as to fully transpose the provisions of the EU decisions specified in the analysis	Ministry of Justice	III quarter of 2015	<b>BUDGET (regular) 662 EUR for 2015. costs of adoption of the Law will be expressed in other subchapters (it should be borne in mind that CC amendments appear in a number of activities in various subchapters)</b>	Law amending the Criminal Code adopted	
7.2.3.	Prepare the Draft Law on Freezing of Assets with the aim of Preventing Terrorism which will implement UNSC Resolutions 1267 and 1373	Ministry of Justice: Administration for the Prevention of Money Laundering	II quarter of 2015	<b>BUDGET (regular) 45,048 EUR for 2015.</b>	Law on Freezing of Assets with the aim of Preventing Terrorism adopted	
7.2.4	Prepare the Draft Law on International Restrictive Measures (this will be implemented through Ch. 31)	Ministry of Foreign Affairs	II quarter of 2015	<b>This will be implemented through Chapter 31</b>	Law on International Restrictive Measures adopted	
7.2.5	Prepare a Draft law amending the Law on Seizure and Confiscation of Proceeds from Crime	Ministry of Justice: Directorate for Management of Seized and Confiscated Assets	III quarter of 2015	<b>BUDGET (regular) 42,183 EUR for 2015.</b>	The Law amending the Law on Seizure and Confiscation of Proceeds from	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	with the aim of harmonising it with the Council Framework Decision 2005/214/JHA on the application of the principle of mutual recognition to financial penalties.				Crime adopted.	
7.2.6	Preparation of a Draft law amending the Law on Organisation and Competences of State Authorities in Suppressing Organised Crime, Corruption and Other Particularly Serious Crimes, in order to harmonise it with the Council Decision 2005/671/JHA	Ministry of Justice; Ministry of Interior: Service for combating terrorism and extremism of the Criminal Police Directorate	II quarter of 2015	<b>BUDGET (regular) 40,411 EUR for 2015.</b>	Law amending the Law on Organisation and Competences of State Authorities in Suppressing Organised Crime, Corruption and Other Particularly Serious Crimes adopted	



No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.2.7	Preparation of a Draft law amending the Criminal Code whereby participation of Serbian nationals in foreign armed formations will be criminalised	Ministry of Justice	III quarter of 2015	<b>BUDGET (regular) 662 EUR for 2015. costs of adoption of the Law will be expressed in other subchapters (it should be borne in mind that CC amendments appear in a number of activities in various subchapters)</b>	Law amending the Criminal Code adopted	

7.3. Recommendation from the Screening Report	OVERALL RESULT	INDICATOR OF IMPACT
<ul style="list-style-type: none"> <li>• Ensure the necessary administrative and operational capacity to implement the EU <i>acquis</i></li> </ul>	Necessary administrative and operational capacity to implement the EU <i>acquis</i> in place	Efficient response to challenges in the fight against terrorism

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.3.1	Improve cooperation between law enforcement agencies and security services by setting up a Permanent Joint Task Force for the fight against terrorism.	<b>Government of the RS; Office of the Council on National Security and Protection of Classified Information Protection;</b> Bureau for coordination of security services; Ministry of Justice; Public Prosecutor's Office - Prosecutor's Office for Organised Crime; Security Information Agency; Ministry of Interior Service for combating terrorism and extremism of the	II quarter of 2015	<b>BUDGET(regular)</b> <b>8,624 EUR for 2015.</b> <b>8,280 EUR for 2016.</b> <b>8,280 EUR for 2017.</b> <b>8,280 EUR for 2018.</b> <b>TOTAL 33,464 EUR</b>	Permanent Joint Task Force established Annual reports of the Permanent Joint Task Force	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
		Criminal Police Directorate, Border Police Directorate, Sector for Emergency Situations, Special Anti-Terrorist Unit, Counter-Terrorist Unit, Gendarmerie and other competent organisational units; Ministry of Defence: Military Security Agency, Military Intelligence Agency and other competent organisational units; Ministry of Finance: Administration for the Prevention of Money Laundering, Customs Administration				
7.3.2	Analyse comparative legal arrangements and good European practices for the establishment of a single national terrorism-related	Working group for the establishment of a National Database - Chairman of the Working group (Ministry of Justice; Public Prosecutor's Office - Prosecutor's	I quarter of 2015	<b>BUDGET (regular) 3,195 EUR for 2015.</b> <b>TAIEX 2,250 EUR for 2015.</b> <b>TOTAL 5,445 EUR</b>	Working group established by decision of the Government; Analysis of comparative legal arrangements	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	database and enhancing of capacities for an efficient information exchange	Office for Organised Crime; Security Information Agency; Ministry of Interior: Service for combating terrorism and extremism of the Criminal Police Directorate; Ministry of Defence: Military Security Agency, Military Intelligence Agency and other competent organisational units; Ministry of Finance: Administration for the Prevention of Money Laundering			conducted	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.3.3	Determine a model for setting up of a single national database and exchange of terrorism-related information	Working group for establishment of a National Database - Chairman of the Working group	III quarter of 2015	<b>BUDGET(regular) 3,195 EUR for 2015. TAIEX 2,250 EUR for 2015. TOTAL 5,445 EUR</b>	Project for the establishment of a national database developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.3.4	Implement the model for setting up a single national database and exchange of terrorism-related information	Working group for establishment of a National Database	1st half of 2016	<b>TBD for hardware</b> <b>BUDGET (regular)</b> <b>6,300 EUR for 2016.</b>	Single national database established; Procedures for efficient information exchange established;	
7.3.5	Deliver training in all competent institutions in order to enhance their capacities for efficient exchange of information within the single national database	Security Information Agency	From 2nd half of 2016 to 2nd half of 2017	<b>BUDGET (regular)</b> <b>750 EUR for 2016.</b> <b>750 EUR for 2017.</b> <b>TOTAL 1,500 EUR for 5 training cycles</b>	5 trainings delivered; 300 employees of state authorities trained	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
7.3.6	Enhance capacities of Service for combating terrorism and extremism through training of police officers about the methods of operation of Europol and possibilities offered by the Agreement on operational and strategic cooperation between Serbia and Europol	Head of Service for combating terrorism and extremism of the Criminal Police Directorate	I quarter of 2015	<b>TAIEX 2,250 EUR for 2015.</b>	Training delivered; three police officers trained	
7.3.7	Enhance the capacities of the Service for combating terrorism and extremism for accessing and gathering of all relevant terrorism-related information, according to the Council Decision	Head of Service for combating terrorism and extremism of the Criminal Police Directorate	II quarter of 2015	<b>TAIEX 2,250 EUR for 2015.</b>	Training delivered	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
	2005/671/JHA					
7.3.8	Enhance the capacities of the Service for combating terrorism and extremism through training on the exchange of operational information with Europol (Council Decision 2005/671/JHA)	Head of Service for combating terrorism and extremism of the Criminal Police Directorate	III quarter of 2015	<b>TAIEX 2,250 EUR for 2015.</b>		
7.3.9	Improve operational capacities of the Service for combating terrorism and extremism through training relating to the principles of	Head of Service for combating terrorism and extremism of the Criminal Police Directorate	IV quarter of 2015	<b>TAIEX 5,000 EUR for 2015.</b>		



<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCES OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
	establishing and operation of joint investigation teams for terrorism-related criminal investigations (according to the Council Decision 2005/671/JHA)					

7.4. Recommendation from the Screening Report	OVERALL RESULT	INDICATOR OF IMPACT
<ul style="list-style-type: none"> <li>• Directive 2008/114/EC on the identification and designation of European Critical Infrastructure (ECI) and the assessment of the need to improve their protection.</li> </ul>	Alignment with Directive 2008/114/EC	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT
7.4.1	Learn about best practices in identifying and designating of European critical infrastructures and in assessing the need to improve their protection.	Ministry of Interior - Sector for Emergency Situations; Service for combating terrorism and extremism, Criminal Police Directorate and other competent organisational units of the Ministry of Interior; Ministry of Defence; Security Information Agency; Ministry of Construction, Transport and Infrastructure; Ministry of Trade, Tourism and Telecommunications; Ministry of Mining and Energy; Ministry of Agriculture and Environmental Protection	II quarter of 2015	TAIEX 6,000 EUR for 2015.	Study visit report

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT
7.4.2	Conduct a gap analysis based on the chosen best practice model relating to Directive 2008/114/EC	Ministry of Interior - Sector for Emergency Situations	First half of 2016	<b>BUDGET (regular) 10,764 EUR for 2016.</b>	Working group established by decision of the Government; Gap analysis conducted
7.4.3	Modify the legislative framework according to the findings of the analysis relating to Directive 2008/114/EC	Ministry of Interior - Sector for Emergency Situations Working group for harmonising of legislative framework	2017	<b>BUDGET (regular) 10,764 EUR for 2017.</b>	Legislative framework adjusted and procedures to be harmonised with the Directive developed

## 8. 1. COOPERATION IN THE FIELD OF DRUGS

### CURRENT STATE OF PLAY

Local organised crime groups are active in trafficking drugs, notably cocaine, heroin and cannabis. Serbia has developed an operational capacity to dismantle drug trafficking rings. To continue to meet the challenge, Police and Customs need to further invest in modern investigation techniques underpinning intelligence-led operations against drug trafficking. Regional and international police and customs co-operation remains indispensable. Serbia should over time develop a solid effect pertaining to drug seizures and ensure that criminal assets are systematically confiscated. Safe and secure storage of seized drugs and precursors as well as their effective destruction in appropriate circumstances needs to be ensured.

The Serbian policy framework on the prevention and suppression of drugs needs to be further developed, notably by adopting a new strategy and action plan based on the EU Drugs Strategy (2013–2020). The new strategy should also reflect the main objectives of the renewed (2013) EU-Western Balkan Action Plan on Drugs, focusing on strategic planning, legislation and institution building, demand reduction, law enforcement and judicial co-operation, money laundering and precursor control. Serbia's new strategy and action plan need to contain evaluation mechanisms. Drug consumption in Serbia is increasing in recent years. It is necessary to focus on prevention of drug abuse and treatment. The national focal point for co-operation with EMCDDA is not yet fully operational and should strengthen its capacity to adequately perform data collection and reporting.

The Serbian legal framework concerning the fight against drugs is based on 5 UN Conventions, including the 1961 Single Convention on Narcotic Drugs, 1972 Protocol amending the 1961 Single Convention on Narcotic Drugs, 1971 Convention on Psychotropic Substances, 1988 UN Convention on Illicit Traffic in Narcotic Drugs and Psychotropic Substances with additional protocols, UN Convention against transnational organized crime and additional protocols as well as on the Criminal Code (“Official Gazette of RS”, No. 85/2005, 88/2005 - corr., 107/2005 - corr., 72/2009, 111/2009, 121/2012 and 104/2013), the Criminal Procedure Code (“Official Gazette of RS”, No. 72/2011, 101/2011, 121/2012, 32/2013, 45/2013 and 55/2014), the Law on organization and competence of state authorities in suppression of organised crime, corruption and other very serious criminal offences (“Official Gazette of RS”, No. 42/2002, 27/2003, 39/2003, 67/2003, 29/2004, 58/2004 - different law, 45/2005, 61/2005, 72/2009, 72/2011 - different law, 101/2011 - different law and 32/2013), the Law on police (“Official Gazette of RS”, No. 101/2005, 63/2009 - CC decision and 92/2011), the Law on psychoactive controlled substances (“Official Gazette of RS”, No. 99/2010 of 27.12.2010), the Law on the substances used in the illegal production of narcotics and psychotropic substances (“Official Gazette” No 107/05) and the Health records Law (“Official Gazette of FRS”, No. 14/81, 24/85, 26/85, 6/89 and “Official Gazette of RS”, No. 44/91, 53/93, 67/93, 48/94 and 101/2005 - different law). Serbia stated that it was party to the main international and Council of Europe conventions on drugs.

Serbia considers that its legislation was partially aligned with Joint Action 96/750/JHA concerning the approximation of the laws and practices of the EU Member States to combat drug addiction and to prevent and combat illegal drug trafficking. Equally, according to Serbia its criminal code partially includes provisions from Framework Decision 2004/757/PUP laying down the minimum provisions on the constituent elements of criminal acts and penalties in the field of illicit drug trafficking. However, the provisions of the Criminal Code do not apply to new psychoactive substances. Serbia intends to revise its Criminal Code in the next two years so as to also include recent developments in the *acquis* in this area.

According to Serbia there is not yet an established mechanism for the exchange of information on the results of chemical analyses of psychoactive controlled substances. Hence, its legislation is not aligned with the Joint Action 96/699/JHA concerning the exchange of information on the chemical profiling of drugs to facilitate improved cooperation between Member States in combating illicit drug trafficking, nor is it aligned with Council Decision 2005/387/JHA on the information exchange, risk-assessment and control of new psychoactive substances. Its Law on Psychoactive Controlled Substances will be revised in the next two years.

As regards alignment with Joint Action 96/698/JHA on cooperation between customs authorities and business organizations in combating drug trafficking, Serbia stated that the Customs Administration has concluded memoranda of understanding with public enterprises and business organisations related to the fight against drugs trafficking, herewith partially transposing this Joint Action.

Serbia has not yet national legislation on the transmission of samples of controlled substances. Also, there is no national contact point designated to supervise such transmission. Hence, Serbia's legislation does not comply with Decision 2001/419/JHA.

Chapter twenty-three of Serbia's Criminal Code deals with offenses against public health. According to Serbia, these provisions are largely aligned with Joint Action 96/750/JHA concerning the approximation of the laws and practices of the EU Member States to combat drug addiction and to prevent and combat illegal drug trafficking.

Serbia stated that it is implementing parts of the Council recommendations regarding guidelines for taking samples of seized drugs, on the prevention and reduction of health related harm associated with drug dependence, on exchange of information and on improved investigation methods and that they have been taken into account when preparing the new Strategy to fight drug abuse (2014 – 2020). Serbia is currently implementing a national Strategy against drugs and an Action Plan covering the period 2009 – 2013.

As regards the institutional capacity, the Ministry of Health deals with prevention and health needs of the population, including manufacturing and dealing of narcotic drugs, psychotropic substances Serbia and precursors. Serbia has established a Commission for Psychoactive Controlled

Substances which acts as an inter-departmental body whose members are experts in the field of psychoactive controlled substances and representatives of the Ministries competent in this field. The Ministry of Interior (Criminal police and police directorates throughout the country) and the Organised Crime Prosecutor's Office are the main actors in the fight against drugs trafficking. Serbia stated that the legal basis for the cooperation with the European Monitoring Centre for Drugs and Drug Addiction EMCDDA is the Article 93 of the Law on psychoactive controlled substances which regulates the international cooperation of the Ministry of Health. The Ministry of Health also cooperates with the REITOX network. The national focal point for co-operation with EMCDDA is, however, not yet fully operational.

Serbia has a list of drugs and of drug precursors. Updates to the list do not have to undergo the full legislative procedure. The list can be updated on the basis of a proposal of the Ministries of Health or Interior. There is so far no early warning system on new psychoactive substances for collecting, managing and sharing information among authorities responsible for the fight against drugs.

Through the implementation of the national strategy, Serbia has deployed a number of actions in the field of demand reduction and prevention of drug abuse, including through awareness raising campaigns in higher education institutions, secondary and primary schools, nursery schools and other places especially interesting for adolescent population.

Serbia acknowledges that a large quantity of seized drugs still has not been destroyed due to alleged environmental concerns and that better solutions have to be found to ensure safe and secure storage prior to destruction.

Service for prevention of drug addiction and suppression of drugs trafficking under the Ministry of Interior was established on 30 December 2013 with the task to take preventive measures and fight against drugs trafficking within Serbia's borders, thereby increasing the institutional capacities in the fight against drugs.

8.1.1 EU RECOMMENDATION 1	OVERALL RESULT	INDICATOR OF IMPACT
Adopt and implement a Strategy and Action Plan for the prevention and fight against drugs inspired by the EU Drugs Strategy (2013–2020) as well as the main objectives of the renewed (2013) EU-Western Balkan Action Plan on Drugs	Full alignment with the <i>acquis</i> .	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.1.1	Adopt Republic of Serbia Strategy against Drugs and the Action plan for its implementation	Ministry of Health	IV quarter of 2014	Budget (regular) - 633 €	Strategy adopted	
8.1.1.2	Implementation of the Republic of Serbia Action Plan against drugs	Serbian Office for Drugs - Head of Office, with competent ministries	Continuously, as of 2015	TBD	The goals of the Strategy achieved	

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCES OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
8.1.1.3	Monitor implementation of the Republic of Serbia Strategy against Drugs	Serbian Office for Drugs - Head of Office, with partners	Continuously, as of 2015	Budget regular, annually 3.974 €, Budget regular, for period 2015-2018 total 15.896 €	Findings of the evaluation	



8.1.2 EU RECOMMENDATION 2:	OVERALL RESULT	INDICATOR OF IMPACT
Propose measures to enhance operational results of law enforcement and judicial authorities in the fight against drugs trafficking and abuse, including by further improving their co-operation, introducing modern investigation techniques and the systematic seizure of criminal assets		

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.2.1	Analyse the normative framework against drugs	Serbian Office for Drugs, in cooperation with competent ministries	I quarter of 2015	TAIEX <b>4,500 €</b>	Analysis conducted	
8.1.2.2	Modify the normative framework according to the results of the analysis	Ministry of Health with partners	IV quarter of 2015	Budget (regular) <b>21,300 €</b>	Normative framework modified	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.2.3	Enhance the capacities of the police Service for the prevention of drugs addiction and suppression of drugs trafficking	Ministry of Interior - minister and partners	IV quarter of 2016	Budget (regular) - redeployment of the employed staff (90 persons). 2016 (IV quarter) - 270.000 € 2017 –1.080.000 €, 2018- 1.080.000 € Total budget (regular) 2.430.000 € Trainings TBD Equipment and working space TBD	Extent to which the service is equipped and filled, established work procedure and methodology	
8.1.2.4	Sign an MOU with the Ministry of Interior and Customs Administration. NOTE: This activity is provided for under subchapter on customs cooperation	Ministry of Interior in cooperation with the Customs Administration	IV quarter of 2014	Budget (regular) <b>331 €</b>	MOU signed	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.2.5	Provide on-the-spot tests for preliminary field identification of PACS for Police and Customs Administration purposes	Ministry of Interior	continuously as of II quarter of 2015	Budget 40,300 € in 2015, 10,000 € in 2016, 10,000 € in 2017, 10,000 € in 2018 <b>TOTAL 2015-2018</b> <b>70,300 €</b>	Number of tests and brochures purchased, number of training workshops for police officers delivered, number of police officers trained	
8.1.2.6	Learn about specific CEPOL training models for applying special investigative techniques	Ministry of Interior, Financial Investigations Unit, Directorate for education, training, specialisation and science - heads of the organisational units	IV quarter of 2015	Taiex - (costs to be expressed under subchapter on police cooperation 6.1-CEPOL)	Training models introduced into the Ministry of Interior's training programme	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.2.7	Deliver training about the operation of joint investigative teams in the cases of drugs trafficking by organised crime groups and about conducting financial investigations in parallel with the criminal investigation	Ministry of Interior and partners - head of Service for combating organised crime, head of Financial Investigations Unit	IV quarter of 2015	Taiex - (costs to be expressed under subchapter on police cooperation 6.1 - CEPOL)	Ten civil servants trained	
8.1.2.8	Learn about and analysing models for systematic confiscation of assets in an EU member state; Note: subchapter on organized crime	Ministry of Interior and partners - Head of Financial Investigations Unit	II quarter of 2015	Taiex study visit to the Netherlands - (costs to be expressed under subchapter 6.2. on organised crime)	Level of systematic confiscation of assets introduced into documents related to conduct of competent authorities.	

<b>8.1.3 EU RECOMMENDATION 3:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Develop measures to ensure safe and secure storage and effective destruction of seized precursors and drugs		

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCES OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
8.1.3.1	Conduct a needs analysis for storage of seized drugs and precursors.	Ministry of Justice, in cooperation with the Ministry of Interior	II quarter of 2015	TAIEX 2,250 €	Analysis report developed	
8.1.3.2	Conduct analysis of the normative framework relating to the procedure for storing and destruction of seized psychoactive controlled substances and precursors with recommendations for harmonisation	Ministry of Health with partners	II quarter of 2015	16,050 €	An analysis with recommendations for harmonisation developed	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.3.3	Amend the normative framework relating to the procedure for storing and destruction of seized psychoactive controlled substances and precursors based on recommendations of the analysis	Ministry of Health with partners	IV quarter of 2015	21,300 €	Normative framework amended	
8.1.3.4	Prepare a programme for destruction of precursors	Ministry of Health with partners	IV quarter of 2014	TBD	Programme for destruction of precursors adopted	
8.1.3.5	Prepare a programme for destruction of PACS	Ministry of Justice, in cooperation with the Ministry of Interior and Ministry of Health	IV quarter of 2014	14,200 €	Programme for destruction of PACS adopted	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.3.6	Continuous destruction of seized PACS	Ministry of Interior by order of competent courts in cooperation with the Ministry of Health	continuously, as of 2014	<b>TBD</b>	Quantity of destroyed PACS	
8.1.3.7	Permanent disposal of seized precursors	Ministry of Health with partners	continuously, as of 2014	<b>TBD</b>	Amount of precursors <b><u>disposed of</u></b> and destroyed	

<b>8.1.4 EU RECOMMENDATION 4:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Further development of regional and international police cooperation		

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCES OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
8.1.4.1	Cooperation with INTERPOL	Ministry of Interior	Continuously, as of 2014	(costs to be expressed under subchapter on police cooperation – 6.1 Interpol)	Number of analytical files, number of exchanged messages through SIENA system in the area of drugs trafficking	
8.1.4.2	Cooperation with EUROPOL	Ministry of Interior	Continuously, as of 2014	(costs to be expressed under subchapter on police cooperation – 6.1 Europol)	Number of opened files 2314 of organised crime groups dealing with drugs smuggling	
8.1.4.3	Cooperation with EULEX	Ministry of Interior	Continuously, up to 2017	(costs to be expressed under subchapter 5 Judicial cooperation in civil and criminal matters)	Number of experts cooperating with EULEX, number of meetings attended	



No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.4.4	Cooperation with UNODC	Office for drugs with partners	continuously, as of 2014	Budget regular - <b>20,200 € annually</b>  <b>Total costs for 2014-2018. - 101,000 €</b>	Number of conferences and meetings held; number of civil servants participating at the conferences and meetings	
8.1.4.5	Enhance capacities of the service through training for participation in joint investigation teams	Ministry of Interior	continuously, as of 2014	(costs to be expressed under subchapter 6.2 on organised crime)	Number of trained civil servants	

<b>8.1.5 EU RECOMMENDATION 5:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Keep the list of drugs regularly updated following international and European developments		

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCES OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
8.1.5.1	Regularly update the list of PACS	Republic Commission of the Ministry of Health for psychoactive controlled substances, National Centre for Drugs Monitoring - Public Health Institute Batut	continuously, as of 2014	<b>1,104 €</b>	PACS list updated	
8.1.5.2	Establish an early warning system	Ministry of Health with partners	II quarter of 2016	<b>3,700 €</b>	System established	
8.1.5.3	Harmonisation of the list of psychoactive controlled substances and precursors with the UN and EU lists	Ministry of Health with partners	continuously, as of 2014	<b>1,104 €</b>	Lists harmonised	

<b>8.1.6 EU RECOMMENDATION 6:</b>	<b>OVERALL RESULT</b>	<b>INDICATOR OF IMPACT</b>
Allocate sufficient staff and financial resources to the focal point for the EMCDDA, to ensure an active cooperation with the Agency		

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCES OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
8.1.6.1	Establish a National Drugs Monitoring Centre	Ministry of Health	IV quarter of 2014	<b>14,800 €</b>	National Drugs Monitoring Centre established	
8.1.6.2	Provide funds for the operation of the National Drugs Monitoring Centre	Government of the Republic of Serbia	IV quarter of 2014	Costs of premises, equipment, training and salaries for the employees (training can be funded from donations) <b>TBD</b>	National Drugs Monitoring Centre operational and has all necessary resources	
8.1.6.3	Establish a system for collecting information and analyses in the field of drugs	National monitoring centre	continuously, as of IV quarter of 2014	<b>44,400 €</b>	Drugs-related data are regularly collected and analysed	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCES OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
8.1.6.4	Preparation and delivery of the National Report to EMCDDA	Office for drugs and National monitoring centre	continuously, as of I quarter of 2015	Budget (regular) annually <b>8,280 €</b> <b>Total: Budget (regular) for 2015-2018 = 33,120 €</b>	Prepared and adopted National Reports are regularly delivered to the European Monitoring Centre for Drugs and Drug Addiction	

## **9. SUBCHAPTER - CUSTOMS COOPERATION**

### **CURRENT STATE OF PLAY**

**Serbia has an IT strategy of the Customs Administration for the period 2011 – 2020, which does not contain all necessary elements to allow it to prepare for full implementation of Decision 2009/917/JHA on the use of information technology for customs purposes upon accession. Legal powers and training of customs officers are not at the sufficient level to allow for a full implementation of Naples II Convention. A better exchange of information between control services at the border is necessary.**

9.1. RECOMMENDATION	OVERALL RESULT	INDICATOR OF IMPACT
<p>Ensure that the IT strategy of the Customs Administration for the period 2011 – 2020 contains all necessary elements to allow it to prepare for the implementation of Decision 2009/917/JHA upon accession;</p>	<p>Conditions created for the application of Decision 2009/917/JHA upon Serbia's accession to the EU</p>	<p>Conditions created for systemic exchange of information with EU member states with the aim of processing customs violations</p>

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
9.1.1.	<p>Amendment of the Customs Administration IT Strategy</p> <p><u>*Note:</u> There is an ongoing project at the Customs Administration (IPA 2013) aimed at amendment of the Customs Administration's IT Strategy</p>	<p>Customs Administration, Assistant Director General in charge of the IT Division</p>	<p>II quarter of 2017</p> <p><u>*Note:</u> The deadline has been fixed according to the IPA project implementation schedule</p>	<p>IPA(2013): 2700 €</p> <p>Regular budget for 2017: 213 €</p> <p><b>TOTAL: 2.913 €</b></p>	<p>Strategy adopted</p>	
9.1.2.	<p>Design, adopt and deliver a training plan for the use of AFIS application for 10 customs officers employed at the Enforcement Division – Customs Investigations Department and IT Division</p>	<p>Customs Administration 1. Assistant Director General, in charge of the IT Division; 2. Head of Customs Investigations Department</p>	<p>4th quarter of 2017</p>	<p>Taiex : 4.500 €</p> <p>Regular budget for 2017: 1.000 €</p> <p><b>TOTAL: 5.500 €</b></p>	<p>Plan for training of 10 customs officers from the Enforcement Division – Customs Investigations Department and IT Division for the use of AFIS application designed, adopted and delivered</p>	

9.2. RECOMMENDATION	OVERALL RESULT	INDICATOR OF IMPACT
Broad the investigative powers of customs officers and improve their possibilities to co-operate (e.g. through the access to data bases) with other agencies at the border	<p>1. Investigative powers of customs officers in criminal proceedings are broadened</p> <p>2. Access to the Border Police IT application, better cooperation and exchange of information with this agency is in place</p>	Capacities of the Customs Administration for implementation/enforcement of legislation are improved

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
9.2.1.	<p>Participation in the Working Group of the Ministry of Justice in order to prepare a Draft Law Amending the Criminal Procedure Code</p> <p><u>*Note:</u> Alternatively or in parallel with the primary activity, elaboration of Law Amending the Law on Customs Service, which adoption is expected in 2014</p>	<p>1. Customs Administration, Assistant Director General in charge of the Human Resource and General Affairs Division and the Assistant Director General in charge of Enforcement Division</p> <p>2. Ministry of Justice</p>	<p>III quarter of 2015</p> <p><u>*Note:</u> This deadline has been adjusted, according to relevant deadline in Chapter 23</p>	<p>Activity costs forecasted in the Chapter 23</p> <p><u>*Note:</u> These activities will initially be implemented and financed through Chapters 23 and 29</p>	Draft Laws amending the Criminal Procedure Code and Law on Customs Service adopted	

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
9.2.2.	<p>Participation in Project of the Ministry of Interior aimed at adopting the updated strategy of integrated border management in order to establish a systemic access to databases and exchange information among the control agencies at the border</p> <p><u>*Note:</u> One alternative is to draft (an Annex to) the Cooperation Agreement with the Ministry of Interior with the aim of accessing the application 'Granica' (Border)</p>	<p>1. Ministry of Interior, Border Police 2. Customs Administration, Assistant Director General in charge of the Enforcement Division</p>	<p>II quarter of 2017</p>	<p>Activity costs forecasted within the Subchapter External borders and Schengen</p> <p><u>*Note:</u> Subchapter External borders and Schengen should be taken into account as well as recommendation no. 3 under the same subchapter</p>	<p>IBM strategy adopted and direct access to the data of control authorities at the border established</p> <p><u>*Note:</u> Alternatively, an (Annex to) Agreement(s) signed and access to 'Granica' (Border) application established</p>	



9.3. RECOMMENDATION	OVERALL RESULT	INDICATORS OF IMPACT
<p><b>Draft of work plan for the implementation of Naples II upon accession*.</b></p> <p><b>*Note:</b>  <b>Implementation of recommendation 3 is conditioned by the fulfilment of recommendation 2.</b></p>	<p><b>Conditions created for the application of Naples II</b></p>	<p><b>Cooperation with EU customs administrations enhanced</b></p>

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
9.3.1.	<p>Design, adopt and deliver a plan of additional trainings for special forms of cooperation, such as: hot pursuit, cross-border surveillance, controlled delivery and joint investigation teams, for 30 customs officers responsible for the implementation of legislation in the area of detecting and prosecuting customs violations and customs-related crimes</p> <p><u>*Note:</u> Alternatively, this activity could go under the remit of the Criminal Police Directorate so that the trainings could be organised jointly with the Ministry of Interior staff within their own subchapters (e.g. Criminal Police Directorate, Border Police)</p>	<p>1. Customs Administration, Assistant Director General in charge of the Human Resource and General Affairs Division, and Assistant Director General in charge of Enforcement Division</p>	<p>IV quarter of 2017</p>	<p>Taixex: 9.000 €</p> <p>Regular budget for 2017: 3.000 €</p> <p><b>TOTAL: 12.000 €</b></p>	<p>A plan of additional training for special forms of cooperation, such as: hot pursuit, cross-border surveillance, controlled delivery and joint investigation teams designed, adopted and delivered for 30 customs officers responsible for the implementation of legislation in the area of detecting and prosecuting customs violations and customs-related crimes</p>	



## 10. Counterfeiting of the euro

The Criminal Code, the Criminal Procedure Code, the Law on responsibility of legal persons for criminal offences, the Law on the National Bank of Serbia, the Law on police, the Law on organisation and competencies of state authorities in suppression of organised crime, corruption and serious criminal offences cover the counterfeiting of money. The National Bank of Serbia performs the technical analysis of counterfeit banknotes and coins, generates and processes the information on counterfeit euros, cooperates with the Ministry of the Interior and judicial authorities. The information collected by the National Bank of Serbia is being reported to Europol through the Ministry of Interior. Serbia needs to sign the Geneva Convention for the suppression of counterfeiting currency, respecting the obligation of the national central office to communicate information to Europol as foreseen in the Decision 2001/887/JHA; Serbia needs to build administrative capacity to enhance its cooperation with OLAF, Europol and the European Central Bank to prevent euro counterfeiting.

10.1. RECOMMENDATION	OVERALL RESULT	INDICATOR OF IMPACT
Alignment of the national legislation with the EU <i>acquis</i> in this area, including with the Geneva Convention, Decision 887/2001/JHA, Decision 2000/383/JHA	Full alignment with the <i>acquis</i> .	Administrative system established for the suppression of counterfeiting currency is compatible with the European standards (level of compatibility of the Serbian administrative system with the European standards)

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
10.1.1	Initiate the procedure for the accession to the Geneva Convention for the Suppression of Counterfeiting Currency	Ministry of Interior in cooperation with the Ministry of Finance, Ministry of Foreign Affairs	end of 2014	NONE	Procedure initiated by the Ministry of Foreign Affairs	Convention signed

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
10.1.2	Prepare a Draft Law Ratifying the Convention for the Suppression of Counterfeiting Currency	Ministry of Foreign Affairs	IV quarter of 2015	Regular buget for 2015: 40,008 €	The Law Ratifying the Convention for the Suppression of Counterfeiting Currency	Official Gazette of the Republic of Serbia
10.1.3	Align the national legislation with the Decision 2000/383/JHA, by amending the Criminal Code	Ministry of Justice, in cooperation with the Ministry of Interior	IV quarter of 2015	Chapter 23	Law amending the Criminal Code	Official Gazette of the Republic of Serbia
10.1.4	Enhance capacities of the existing organisational unit, by passing an act that will extend its competence in accordance with the role of the National Central Office from the Decision 2001/887/JHA	Ministry of Interior	IV quarter of 2015	Regular buget for 2015: 1,656.00 €	By-law adopted	Official Gazette of the Republic of Serbia or Conclusion of the Government

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
10.1.5	Create conditions to allow for reporting according to Decision 2001/887/JHA by passing a by-law governing the procedure and method of exchange of information with Europol	Ministry of Interior in cooperation with the National Bank of Serbia	IV quarter of 2015	Regular buget for 2015: 1,656.00 €	By-law adopted	Official Gazette of the Republic of Serbia/Government Conclusion
10.1.6	Improve cooperation with the Ministry of Finance, its AFCOS Office, by improving its administrative capacities	Ministry of Interior in cooperation with the Ministry of Finance	IV quarter of 2015	Regular buget for 2015: 1,656.00 €	An agreement on cooperation	Agreement signed

10.2. RECOMMENDATION	OVERALL RESULT	INDICATOR OF IMPACT
Propose measures to strengthen capacity to enhance cooperation with OLAF, Europol and the European Central Bank in this area.	Full alignment with the <i>acquis</i> .	Improved level of cooperation with European Union agencies, amount of information exchanged, speed of information flow

No	ACTIVITIES	RESPONSIBLE AUTHORITIES	DEADLINE	REQUIRED FUNDS / SOURCE OF FINANCING	INDICATOR OF RESULT	STATUS OF IMPLEMENTATION
10.2.1	Learn about the model of organisation, operation and sharing of information at the international level in line with the Decision 887/2001/JHA (an example of effective practice in one of the EU member states)	Ministry of Interior in cooperation with the National Bank of Serbia	IV quarter 2014	TAIEX for 2014. 3.000 €	Study visit implemented	Study visit report, recommendations of the host country's experts



<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
10.2.2	Train staff about the exchange of information according to Decision 887/2001/JHA, delivered by European experts	Ministry of Interior in cooperation with the National Bank of Serbia	II quarter of 2015	TAIEX for 2015. 2.950 €	Number of trained employees	Expert report
10.2.3	Enhance the capacities for cooperation with Serbian AFCOS (under the Ministry of Finance), by organising a joint workshop to be lead by European experts	Ministry of Interior in cooperation with the National Bank of Serbia	IV quarter of 2015	TAIEX for 2015. 2.950 €	Workshop delivered	Expert report
10.2.4	Organise a joint workshop with the National Bank of Serbia on the exchange of information with the European Central Bank	Ministry of Interior in cooperation with the National Bank of Serbia	First half of 2016	TAIEX for 2016. 2.950 €	Workshop delivered	Workshop report

<b>No</b>	<b>ACTIVITIES</b>	<b>RESPONSIBLE AUTHORITIES</b>	<b>DEADLINE</b>	<b>REQUIRED FUNDS / SOURCE OF FINANCING</b>	<b>INDICATOR OF RESULT</b>	<b>STATUS OF IMPLEMENTATION</b>
	Improve cooperation with Europol by learning about the method of exchange of information based on Decision 887/2001/JHA	Ministry of Interior	I quarter of 2015	TAIEX for 2015. 3.000 €	Study visit implemented	Study visit report, recommendations of the host country's experts